

PATIENT-CENTERED OUTCOMES RESEARCH INSTITUTE

METHODOLOGY WORKSHOP FOR PRIORITIZING SPECIFIC  
RESEARCH TOPICS

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B&B REPORTERS  
701 Copley Lane  
Silver Spring, MD 20904  
[301] 384-2005

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P R O C E E D I N G S

[8:36 AM]

1  
2  
3 DR. WALLACE: Good morning, everyone. I  
4 apologize for interrupting your discussions. The  
5 buzz in the room has been rising pretty  
6 dramatically over the last 15 or 20 minutes and I  
7 think is a great segue into what we hope to  
8 accomplish today in terms of dialogue and exchange  
9 of ideas.

10 I'm Paul Wallace and I have the privilege  
11 of moderating today's workshop. I think you all  
12 know where you're at, but just in case you haven't  
13 figured that out, you're at the PCORI Methodology  
14 Workshop for Prioritizing Specific Research Topics.

15 There obviously are many of us here in the  
16 room, but I also wanted to particularly welcome  
17 folks who were joining us by webcast. We will be  
18 showing the entire day by webcast, except for  
19 lunch, of course, you can kind of do that on your  
20 own.

21 And so also because of that and because  
22 many of us know each other in the room but nobody

1 knows everybody, whenever you do have a chance to  
2 speak, it would be helpful if you could also  
3 identify yourself and your affiliation so that we  
4 can all understand each other's perspective and  
5 where we're coming from.

6           In terms of just a very brief introduction  
7 to the day, I think that we're all increasingly  
8 familiar with both the challenge, mission, and  
9 opportunity for PCORI. I think we're aware that  
10 PCORI was founded a couple years ago, it's a not-  
11 for-profit organization authorized by Congress.  
12 Its key mission is to fund research that will  
13 provide patients, their caregivers and clinicians  
14 with evidence-based information needed to make  
15 better informed healthcare decisions.

16           And I think we're all increasingly  
17 learning over the last year just how complex that  
18 task is. I think that we've also been, I think,  
19 struck by the quality of folks that PCORI has been  
20 able to attract to the task in terms of staff, in  
21 terms of the Board of Governors, in terms of the  
22 Methodology Committee, and also in terms of folks



1 that take time out of the rest of their day to come  
2 to meetings like this and to participate in the run  
3 up to this meeting to think with PCORI staff about  
4 how we can move through some of these processes.

5 I think as we've all been sensitized to  
6 for years, there's an opportunity for us to create  
7 better healthcare decisions. The how to do that is  
8 particularly problematic and where we're  
9 particularly focused on now is one of the real  
10 challenging pieces, to say where do we focus our  
11 efforts.

12 So, PCORI is showing leadership in not  
13 only thinking about how to do this in a general  
14 sense, but how to build on the initial work, which  
15 has largely been leveraging investigator-initiated  
16 ideas fitting into a research framework to  
17 complement that with areas that require specific  
18 prioritization and emphasis going forward.

19 And a lot of our discussion -- all of  
20 our discussion today will actually be thinking  
21 about how that second approach can complement and  
22 extend what's been accomplished so far in thinking

1 about research prioritization.

2 I wanted to recognize the folks that are  
3 in the room. We all have a chance to identify our  
4 tribe. Now, today is a particular opportunity, so  
5 there are different tribes. You can look at your  
6 lanyard and you can determine if you're the  
7 traditional PCORI tribe or if you're the blue  
8 sparkles or the pink sparkles, or perhaps there are  
9 others. There are a variety of other tribes that  
10 are here too. We have folks from the Board of  
11 Governors, we have folks from the Methodology  
12 Committee, we have investigators, we have PCORI  
13 staff, and importantly, we have patients and we  
14 have caregivers and we have families of patients.

15 And I think that what we're also going to  
16 learn through the day as we try and identify our  
17 constituency is that none of us have just one  
18 constituency, all of us are a part of multiple  
19 constituencies. We're reconciling those  
20 ambiguities all the time, but what we want to do  
21 today is thoughtfully and consciously and  
22 explicitly think about how do we best reconcile the

1 points of view in the room so that we can come up  
2 with a practical, workable strategy for how we can  
3 go forward with prioritization.

4           You do have some materials that have been  
5 shared with you. I would call your attention to  
6 the -- this is paper in case you haven't seen paper  
7 for a while, but there are some paper tools that  
8 will help guide you to who is here. I also would  
9 call your attention to the fact that there are bios  
10 provided, so when I have a chance to introduce  
11 people, I will refer you to their bio, but I won't  
12 typically go through the great depth of the bio.

13           There also will be some PowerPoint  
14 presentations. Those will be made available on the  
15 PCORI website going forward for your further  
16 sharing.

17           Just to give you a very quick view of the  
18 agenda today, the logic model for today is to set  
19 context up front, think a little bit about where we  
20 are currently with PCORI and think a little bit  
21 about the need and opportunities for a  
22 prioritization scheme. We'll have the opportunity

1 to hear from Gail Wilensky about her thoughts about  
2 where we are now and where we're going with PCORI  
3 in general, but also with this particular process.  
4 And then we'll follow that with thinking a little  
5 deeper about what do we know about prioritization.  
6 We'll have the chance to hear from some folks who  
7 have thought about this deeply for a long time in  
8 some paper and we'll also then have a chance to get  
9 a little bit deeper into the practicalities of this  
10 from examining the experience of people that have  
11 been working with the proposed scheme, some experts  
12 that have thought a lot about what the scheme needs  
13 to address, and where are we in terms of achieving  
14 that, and then finally we'll have an opportunity to  
15 broadly sample the feedback and questions and  
16 opinions from the folks in the room along with a  
17 panel of folks that, again, have been thinking a  
18 lot about this from a variety of different  
19 leadership roles.

20           So, it's an ambitious day, it's a pretty  
21 busy day, but also my job is to do the best that I  
22 can to try and keep us on schedule and particularly

1 to remind our speakers that their role is to prompt  
2 discussion from the audience and we want to  
3 preserve time so that the audience can share with  
4 us your questions, ideas, and feedback. So, we will  
5 hopefully be able to encourage a great deal of  
6 dialogue through the day.

7           So, moving into the very first part of the  
8 agenda, it's really my privilege to introduce Joe  
9 Selby, who will launch us into the initial portion  
10 of context setting.

11           I think -- it's sort of that paradox that  
12 Joe's actually -- his effectiveness in the job  
13 means that he needs less and less introduction as  
14 we go forward and so I will be brief and just say  
15 that Joe has certainly been here a year, you made  
16 your mark, as he made his mark in his past career  
17 at Kaiser-Permanente where I had the advantage of  
18 having him as a colleague.

19           Joe is a family physician, an  
20 epidemiologist, a health services researcher, and  
21 really, I think, among many things, a mentor to  
22 thinking about how we can move these processes

1 forward.

2           So, Joe, let me turn things over to you  
3 and you can help set the stage.

4           DR. SELBY: Thank you, Paul. Good  
5 morning, everyone. It would be a gross  
6 understatement to say that we are not excited -- to  
7 say that we are excited about the fact that this  
8 day has finally arrived. We've been looking  
9 forward to this day for I don't know how many  
10 months. This discussion of how PCORI is going to  
11 get some degree of specificity in its research  
12 agenda has been with us, has been with the Board,  
13 has been with the Methodology Committee, the  
14 growing staff, almost since day one.

15           And a lot of preparatory work has gone  
16 into this. No one has done more in preparing for  
17 today than Dr. Rachael Fleurence, who you all know,  
18 I think, and you'll hear a lot from, but all of  
19 you, all the guests, all of you who participated in  
20 the piloting of the prioritization process have  
21 really contributed a lot, and so we're excited to  
22 think through this day and, as Paul said, my job is

1 to set a little context, and that's all I'm going  
2 to do, just flesh out what I've just said, explain  
3 to you why, in fact, we are excited to be here  
4 today and really curious to see how the discussions  
5 and the deliberations go today.

6           So, who are we? And what are we striving  
7 to accomplish? Paul already said as much, almost  
8 as needs to be said about who we are, a new, brand  
9 new, relatively large, non-governmental, not-for-  
10 profit funding agency for research that aims to  
11 answer questions that patients and their caregivers  
12 and their clinicians face. So, we're not trying to  
13 understand what causes diseases; we are trying to  
14 provide research answers to common questions.

15           We hope that our research is the kind of  
16 research that will actually -- because it does  
17 address those questions, because it's true to the  
18 needs of patients and stakeholders and clinicians.  
19 We hope that it will change practice relatively  
20 rapidly.

21           If there's one hallmark to our research it  
22 would be that it's the kind of research that has

1 practical utility, changes practice rapidly.  
2 That's very self-serving for PCORI, in one sense,  
3 because in just five years we're going to be  
4 evaluated to see if we made a difference, so it's  
5 in our interest to fund research that makes a  
6 difference.

7 But, truthfully, it's in everybody's  
8 interest.

9 Second critical hallmark of PCORI-funded  
10 research, which hasn't been called out before, not  
11 to say that other funding agencies haven't attended  
12 to this to a lesser or greater degree, but in our  
13 mission statement crafted by the Board of  
14 Governors, Paul read to you a minute ago, down to  
15 the part about by producing and promoting high  
16 integrity, evidence-based information. He didn't  
17 read the last part, so I'll just fill that out,  
18 that comes from research guided by patients,  
19 caregivers, and the broader healthcare community.

20 So, that's part of what makes it relevant,  
21 we think, is that it will be guided by those end users  
22 of our research.



1           We were charged in the legislation with  
2 saying out of all the possible research we could  
3 do, what research are we going to prioritize, and  
4 PCORI, last May, published its National Priorities  
5 for Research. They make a lot of sense.

6           The first one, the assessment of  
7 prevention, diagnosis, and treatment options, is  
8 probably what most of you expected PCORI would  
9 fund. Some people call this the CER priority among  
10 our five. I argue daily that all five of them are  
11 comparative effectiveness research, but this one  
12 certainly is that one that's focused at the  
13 individual patient making a decision about  
14 prevention, practice, diagnostic tests, or a  
15 treatment modality about which they have a choice,  
16 about their deliberating about whether to take that  
17 up.

18           The second one, though, and we think not  
19 much would be gained by adding to the evidence in  
20 priority one, not much would be gained if we don't  
21 improve the healthcare systems in which patients  
22 and their caregivers and their clinicians are

1 interacting to make these decisions. And I can't -  
2 - I don't think there's any theme that more people  
3 resonate with, as I go around and talk about PCORI,  
4 than the notion that our health systems, if we're  
5 receiving care within a system, they've got to be  
6 improved. Still a lot of people that there's just  
7 no way that you could say that they are within a  
8 system as they get their healthcare; it's so  
9 fragmented that there's just no recognizable system  
10 there yet.

11           So, number two, improving healthcare  
12 systems for all the things that I know you know  
13 systems can do when they're working well.

14           Number three, communication and  
15 dissemination research. This is not dissemination,  
16 per se, this is research on how we get information  
17 out given that we've got good research. How do we  
18 make it available? Through what channels? Through  
19 what organizations? And with attention to what  
20 patient populations and the particular needs of  
21 those populations? And having gotten the  
22 information out there, how do we support patients

1 and those they're working with, particularly their  
2 clinicians, in talking about the evidence and in  
3 making those decisions? So, that's priority number  
4 three.

5           Assessing disparities recognizes the fact  
6 that much comparative effectiveness research  
7 recognizes differences in response to treatment,  
8 differences in preferences, differences sometimes  
9 even in biological mechanisms and in cultural  
10 expectations, all of that is -- that actually is  
11 generated by comparative effectiveness research,  
12 but it helps to explain disparities. We turn it  
13 around and we say, we want to use this evidence to  
14 eliminate disparities. That's priority number  
15 four.

16           And number five is the infrastructure  
17 priority, funding for developing better methods,  
18 funding for developing better data infrastructure,  
19 and funding for training researchers, clinicians,  
20 and patients to participate in patient-centered  
21 outcomes research.

22           So, those are our five priorities. We, in

1 general, we intend to prioritize within these  
2 priority areas, so that's about as narrow as we've  
3 gotten to date and that's what we're here to talk  
4 about, getting to a greater level of specificity.

5           Okay, we have two approaches, and I hope  
6 you can see this, I'll kind of take it down for  
7 you. We have two approaches to getting to funding  
8 announcements and funded research. In the end,  
9 they both lead to high priority research, we would  
10 argue.

11           The first is one that we've already done.  
12 It's in place. We issue very broad funding  
13 announcements. You may have seen them. There's  
14 one associated with each of the five priorities.  
15 These invite good ideas regardless of the  
16 condition, regardless of the method, regardless of  
17 the study population. We say, simply, we're open  
18 for business, send us your best ideas in this  
19 priority area. We give some examples, but we say,  
20 by no means is this the scope of what we're  
21 interested in funding. Send us your best ideas.

22           We also let applicants know that they must

1 partner with patients, clinicians, and other  
2 stakeholders. So, everywhere in our research  
3 application says, we will not take research if this  
4 is simply sent in by a research shop and there's no  
5 connection to patients and the other end users of  
6 research. So, get together with patients, get  
7 together with other stakeholders, generate the  
8 research question.

9           Take a look at our review criteria -- and  
10 you'll see them today, but we have a set of review  
11 criteria, I've already mentioned they kind of  
12 emphasize mostly the likelihood of impact and the  
13 importance to patients of the research as well as,  
14 of course, rigorous research methods.

15           So, take a look at these review criteria,  
16 put your applications together, send them in, and  
17 we then convene peer review panels. The peer  
18 review panels have patients and stakeholders on the  
19 panels along with scientific reviewers, and they  
20 grade these applications according to our review  
21 criteria.

22           So that gets us, we think, to a high

1 priority set of applications across a broad range  
2 of topics, but a key thing is that we do feel in  
3 the end that these are high priority research  
4 questions that need to be addressed.

5           But this is what many people have called  
6 an investigator-initiated approach to funding  
7 research. We've actually, from time-to-time, been  
8 criticized because we haven't really gone that next  
9 step and said, we want research in this specific  
10 area because it's the highest priority, the most  
11 important.

12           We think this is a critically important  
13 approach to research. We don't think we'll ever  
14 capture all the good ideas in any prioritization  
15 process. We want to be open to research ideas that  
16 come from the community, that come from the  
17 research community, the patient/stakeholder  
18 communities.

19           So, we expect, I predict, that this will  
20 always be one of the ways by which PCORI funds  
21 research. Exactly what proportion of all the  
22 research gets funded through this mechanism, I

1 can't say for sure how it's going to roll out over  
2 time. It's big right now, it's the majority right  
3 now. It may shrink some as we get clearer and  
4 clearer about high priority areas.

5           This is the second approach to funding  
6 high priority research. It's actually the approach  
7 we're here to talk about today, and yesterday, as a  
8 matter of fact, so this begins with PCORI engaging  
9 with stakeholders to generate research ideas, to  
10 identify the research ideas, and then to prioritize  
11 them.

12           Yesterday we met with a large group, I  
13 think there was maybe 120 people or so here, and  
14 they came from every stakeholder group that we  
15 know, every stakeholder group that we have --  
16 patients and clinicians and caregivers and  
17 healthcare systems, insurers, employers,  
18 policymakers, the research community, industry, all  
19 represented here yesterday.

20           They proved, among other things, that they  
21 can really generate research questions. So, you do  
22 not need to worry that there will be a shortage of

1 research questions to prioritize when we sit down  
2 to prioritize. There will be an abundance of  
3 research questions.

4           So, the process, though, and the process  
5 we're here mostly to talk about today is that  
6 second part. Given that we have a lot of research  
7 questions and they span a very broad range of  
8 potential clinical conditions, research methods,  
9 and kinds of questions, how do we prioritize them?

10           Once we get past that process of  
11 prioritizing, the rest of it is pretty  
12 straightforward. PCORI writes very specific  
13 funding announcements. Researchers get together  
14 with patients and stakeholders and write  
15 applications that respond and those same types of  
16 peer review panels review the applications and fund  
17 the best applications.

18           And, again, we have a set of high priority  
19 projects funded and -- although now they're in a  
20 much narrower area driven by our prioritization  
21 process. So, those are the two ways we're here  
22 today to talk about, the more complex of the two,



1 in our view, this process in which we start by  
2 identifying the questions and prioritizing them.

3 I mentioned the review criteria, and I'll  
4 just briefly go over these. I think Rachael's  
5 going to go into more detail on them.

6 The first is that the questions must be  
7 patient-centered, they must be important to  
8 patients, they must consider the outcomes that  
9 patients value. Impact on the population and on  
10 individuals' health simply means, and this is very  
11 familiar to you all, it means this is a common  
12 condition or this is a costly condition or this  
13 condition leads to a lot of suffering or it's  
14 because questions are unanswered it leads to more  
15 suffering than it ought to. This condition needs  
16 attention from an individual patient point of view,  
17 from the nation's perspective.

18 The third one we call differences in  
19 benefits and harms and reduction in uncertainty.  
20 So, I'll try to explain that. Rachael will do a  
21 better job than I do. Everybody knows what it  
22 means, it's a little tough to say. Differences in

1 benefits and harms means that you have some reason  
2 to think that this research is going to upset the  
3 current understanding of the relationship between  
4 two approaches to care. It may be the case that  
5 right now we're walking around thinking that these  
6 two approaches are similar and so there's a lot of  
7 uncertainty. Some clinicians and patients are  
8 going one way and some the other, but we have a  
9 suggestion or suspicion that that may not be the  
10 case. One may really genuinely be better than the  
11 other, vice versa, it may be that right now care is  
12 being delivered with the conviction that one is  
13 better than the other but something in this  
14 application or this research idea says that may not  
15 be the case, these really may be similar.

16           So, research that might change our  
17 understanding of the relative benefits and harms of  
18 two approaches and thereby change practice. And  
19 secondly, and in the context, reduce uncertainty  
20 about that relationship.

21           The next is implementation and practice.  
22 If we do a study and find either big differences or

1 no difference, what's the likelihood that that  
2 information is going to be taken up into practice?  
3 Are there barriers that just won't be able to be  
4 overcome? So, that's another criterion. We want  
5 research that can change practice. In the  
6 perception of those prioritizing, this is just not  
7 going to change regardless of the research, that  
8 would move it down a notch in prioritization.

9           And the last one is duration of  
10 information. Is this information likely to stand  
11 the test of time? Is it going to be important? By  
12 the time the study can be done, is it still going  
13 to be a relevant question? Is there a new  
14 technology coming along that's going to make the  
15 whole research area moot?

16           So, those are the five key criteria that  
17 we think need to be applied in the course of  
18 identifying the research questions that we want to  
19 fund. This is going to be done with a multi  
20 stakeholder process, that's what our mission says.  
21 We start by generating those questions coming from  
22 all corners of the healthcare enterprise. We bring

1 together patients and all other stakeholders in  
2 multi stakeholder panels to do this prioritization,  
3 and the prioritized list of questions goes to our  
4 Board of Governors and it's the Board of Governors  
5 that makes final decisions about whether to fund --  
6 to prioritize high enough for particular allocation  
7 of funding one or more of these research questions.

8 I will just remind you though that -- and  
9 I said this yesterday -- because not everything,  
10 even not everything that's prioritized highly, is  
11 going to likely get targeted funding, we still  
12 have, and I'll remind you of that, the  
13 investigator-initiated path, so good ideas still  
14 can get to PCORI, can still get funded through that  
15 path if they don't come through this top down  
16 prioritization process.

17 Okay, so characteristics of the research  
18 prioritization process that we should just keep in  
19 mind today are that this has to be a process done  
20 in the open, that's one of the reasons we're  
21 webcasting today. We webcast most of the meetings  
22 that we hold. And it has to be fair, and that's

1 going to be challenging, that's part of the  
2 methodology. How do we bring people together, all  
3 of whom have irons in the fire, all of whom have  
4 either a condition that they're most familiar with  
5 and most concerned about or a specialty in  
6 healthcare that they're involved with? How do we  
7 go from that to embracing a set of criteria and  
8 considering all questions fairly?

9           It's got to be scientifically rigorous and  
10 I recognize that science in this area of  
11 prioritization is still mixed to a substantial  
12 degree with art and it's probably going to be that  
13 way for a while, but to the extent that we can  
14 learn and be consistent and be reliable, that's a  
15 very good thing.

16           It has to engage multiple stakeholders.  
17 It does not -- it's not going to work, we're going  
18 to fail, if we don't keep all stakeholder  
19 communities at the table. And it needs to help  
20 PCORI fulfill its mission and our mission is, in  
21 fact, to change healthcare, to be able to  
22 demonstrate that the research we've produced has

1 been incorporated into practice and has changed  
2 practice. That's actually in the legislation.

3           How's it going to be put into place? In  
4 early 2013, and the Board has -- at our Board  
5 meetings we've gone through this in detail, we are  
6 creating advisory panels linked to each of the  
7 priorities. By the first quarter of 2013, we will  
8 have begun composing at least the first four of  
9 these prioritization panels, so the panels linked  
10 to the first four priority areas, and those will  
11 be, as I've said, multi stakeholder panels, they'll  
12 be peopled with individuals who have particular  
13 interest in, for example, healthcare systems, or  
14 disparities, or communication dissemination, and  
15 those are the panels at which the prioritization  
16 processes we discuss today will be put into place  
17 and implemented.

18           Just to say here that PCORI will continue  
19 to be about gathering the diverse perspectives of  
20 the patient and stakeholder communities. We've  
21 been doing that since very early on. Each time we  
22 have one of these meetings there is a sense in the

1 room that this is different, there's an energy in  
2 the room. We need to sustain that. Our sense now,  
3 I think, is that we need to actually build on that  
4 energy and begin creating a very concrete,  
5 recognizable process that people begin to know and  
6 I would say, more than anything, that's what we're  
7 here today to do, to consider the experience of the  
8 pilot process and to begin to create version one of  
9 PCORI's research prioritization effort.

10           So, Paul, that's it, and unless you think  
11 there should be any time for questions, I'll turn  
12 it back to you.

13           DR. WALLACE: We might have time for one  
14 question if you want --

15           DR. SELBY: I see it's the top of the hour  
16 so probably just move on? Burning question?  
17 Comment? Thank you very much.

18           DR. WALLACE: Great. Thank you. And, as  
19 you'll see by looking at the agenda, we'll have  
20 plenty of chance to also speak with Joe later as we  
21 hear the synthesis for the day toward the end of  
22 the session.

1           But I wanted to build on, again, the logic  
2 model for the day, which is to create context. I  
3 think Joe has spoken eloquently about what the need  
4 is and what has happened so far. The what always  
5 has to be followed by a how, and that usually is a  
6 staff function, so we're going to hear next about  
7 how we're addressing the how, how's this all going  
8 to happen? What's the process going to be? How  
9 are we going to move forward? And the person who  
10 has the opportunity and accountability of that is  
11 our next speaker.

12           So, Rachael Fleurence is a senior  
13 scientist at PCORI. She also is leading the  
14 research prioritization work and she's going to  
15 take a few minutes here to share with us the  
16 progress that's being made and also where she sees  
17 some of the challenges, and I think we'll have a  
18 few minutes for dialogue after Rachael shares her  
19 comments.

20           So, Rachael, let me turn it over to you.

21           DR. FLEURENCE: Good morning everyone.

22           So, I've had the pleasure of working with many of



1 you over the last few months on various aspects of  
2 this process, so it's great to see everyone in the  
3 room today and thank you for making the trip to be  
4 here to work with us today to finalize this  
5 process.

6           So, as Joe mentioned, PCORI's mission is  
7 to produce and promote high-integrity, evidence-  
8 based information that comes from research that's  
9 guided by patients, caregivers, and the broader  
10 healthcare community. So, what I'm going to talk  
11 to you about today is PCORI's proposed process for  
12 doing this prioritization, that's going to help us  
13 both identify critical questions but also select  
14 and prioritize them.

15           So, the outline of my presentation is  
16 going to -- I'm going to start by giving you the  
17 big picture of our process, so what happens to the  
18 questions that come to PCORI and how we're thinking  
19 about this prioritization process.

20           I'm going to orient you to where we  
21 currently are in this process and then I'm going to  
22 share with you the results of the pilot study that

1 took place over the last two months and I'm going  
2 to share some feedback that we received from the  
3 participants on this process.

4           And then, finally, I' going to give you  
5 some of our next steps, so what's going to come out  
6 of today's meeting as we move forward with this.

7           So, in terms of the big picture of our  
8 process, PCORI is embarking on sort of a topic  
9 generation exercise whereby we're reaching out to  
10 the wider patient and stakeholder community to hear  
11 from them what questions are important to them.  
12 So, what are the questions that matter to them that  
13 they would like to see PCORI funding research  
14 about?

15           We have several vehicles in order to do  
16 this and you don't need to read all of the vehicles  
17 on this slide, but one way is that we've opened up  
18 a webpage that's written for the level of patients  
19 to be able to submit questions that are important  
20 to them. We're also going to be working with  
21 social media to send out challenges in order to  
22 work with the wider community to gather questions.

1           We have workshops such as the one that  
2 took place yesterday where we spoke to various  
3 stakeholders and various constituencies and asked  
4 them about the questions that matter to them.

5           We're also building on prior experience,  
6 though, we're building on the experience of  
7 agencies such as NIH, AHRQ, the Institute of  
8 Medicine's 100 questions, so that we're not  
9 reinventing the wheel, but we're starting from what  
10 we already know out there are burning questions.

11           The second stage in our process is what  
12 we're calling a gap confirmation process. We'll be  
13 getting many questions from the field, but some of  
14 these questions are not going to be research  
15 questions that are actually unanswered. So, we may  
16 find that some of these research questions actually  
17 already do have evidence to answer them and then  
18 we're looking at a dissemination issue, not an  
19 issue of generating new evidence.

20           Sometimes there will be a number of  
21 studies in the field that already exist and we may  
22 need to do an evidence synthesis or a systematic

1 review and not generate primary evidence, so in  
2 that second step, we'll be looking at confirming  
3 the research gap.

4           In our third step, and that's what we're  
5 really here today to talk about, is how do we  
6 prioritize these research questions. So, PCORI has  
7 limited funds and will not be able to fund  
8 everything. How are we going to find the right  
9 fair and balanced way, but also informed by  
10 science, to prioritize these questions?

11           And then in our final step, as Joe  
12 mentioned, the selected research questions will go  
13 to our Board of Governors for their final selection  
14 of key questions, which will be the subject of  
15 funding announcements.

16           And then once these funding announcements  
17 are out there, investigators matching with patients  
18 and stakeholders, will go through the regular  
19 process where they submit applications to answer  
20 these research questions.

21           So, I wanted to take just a few minutes  
22 here in the presentation to talk to you about some

1 of the principles that are guiding us and these  
2 principles are ones that we elicited from patients  
3 in the workshop that took place in October. So, we  
4 gathered close to 150 patients and stakeholders in  
5 Washington and we talked to them about what kinds  
6 of principles should be guiding us as we seek to  
7 identify and prioritize research questions.

8           And the three themes that came out were  
9 those of transparency, efficiency, and  
10 collaboration, and we were asked to really ensure  
11 that we were transparent in how we were doing  
12 things, how we were going to go through this  
13 process, so that's, in part, why we're here today,  
14 but our process will be up on the web, we'll find  
15 other ways to disseminate it, but so that everyone  
16 can understand how we're addressing this issue.

17           They also, in terms of transparency, they  
18 also talked to us about sharing the questions that  
19 we received back with the community. So, PCORI  
20 will not be able to fund everything, but let us  
21 share what we're hearing from the field back to the  
22 community so that other agencies, other

1 investigators, will be able to look at these  
2 questions.

3 Efficiency refers to what I mentioned  
4 earlier, so not reinventing the wheel, so using  
5 what we -- leveraging what we already know, what  
6 have the other agencies that have been working on  
7 this before us learned about this process, so using  
8 the knowledge of NIH, of AHRQ, of the IOM, to  
9 identify the right questions.

10 And then collaboration, we heard a lot  
11 about -- from patients saying, match us up with  
12 clinicians, with researchers, so that we can give  
13 you better questions. So, finding a way for PCORI  
14 to have an enabling role in that process.

15 So, to orient you to where we're at  
16 exactly in this process, I'm showing here a  
17 timeline. In August and September we put together  
18 a first draft of a process. It was reviewed by a  
19 number of experts, by a number of our colleagues,  
20 and it was then piloted in October and November by  
21 35 multi stakeholder group, and a lot of you in the  
22 room today participated in that process.

1           Today is our workshop so that we can  
2 continue to hear your feedback, feedback from  
3 experts, feedback from the pilot participants,  
4 feedback from other people in order for us to fine  
5 tune this process so that it's ready in January and  
6 February to be rolled out to our future advisory  
7 panels.

8           Part of their task is going to be to sit  
9 down and start prioritizing some of -- these  
10 questions that PCORI is receiving.

11           So, I'm going to talk to you now about  
12 this pilot process. As I mentioned, we piloted it  
13 between October -- August and November of this  
14 year. We had an open application form on our  
15 website and 160 people applied to participate.

16           We took a lot of effort to make sure we  
17 had a diverse composition and a diverse group, and  
18 we were able to select 35 people who worked with us  
19 for two months on prioritizing this process.

20           The original task was, we gave people  
21 eight criteria to think about when they prioritized  
22 ten topics, and I'll talk to you a little bit more

1 about that later. Today I'm going to show you the  
2 results of that pilot process and share with you  
3 the feedback that we've already received on how  
4 this process worked for people.

5           So, I wanted to spend just a couple of  
6 slides on the composition of our pilot group. So,  
7 when we asked people for their primary affiliation,  
8 over 50 percent of them affiliated as researchers,  
9 although we did have, as you'll see here, close to  
10 20 percent of caregiver and family members.

11           However, when we asked folks for their  
12 multiple affiliations, you'll see that there's  
13 quite a different picture here. So, close to 50  
14 percent identified as patients and consumers.  
15 Close to 71 percent identified as researchers. And  
16 almost 42 percent identified as clinicians.

17           So, I think the lesson here is that people  
18 wear multiple hats and people interested in working  
19 with PCORI wear multiple hats and we're really  
20 tapping into peoples' various experiences and  
21 knowledge when we're doing this process.

22           The process that we had people work on was



1 not pulled out of thin air. There's been work in  
2 the science of research prioritization that's taken  
3 place over the last 10, 15 years. So, we used the  
4 work that's in the scientific literature. We also,  
5 for those of you who are familiar with our  
6 Methodology Committee report, there's a full  
7 chapter on research prioritization. We built upon  
8 that as well when we were developing this process.

9           And, again, I always want to mention the  
10 experience that we've gained from other agencies  
11 going through these processes -- AHRQ, NIH, also  
12 the Federal Coordinating Council for Comparative  
13 Effectiveness Research that had to go through some  
14 prioritization processes and mentioning as well the  
15 cutting edge work of the James Lind Alliance that  
16 works with clinicians and patients to elicit really  
17 good research questions for funding agencies.

18           So, folks were given eight criteria in  
19 order to think about the topics for prioritization.  
20 Joe mentioned them a little bit. I'm going to talk  
21 more about them in a few slides.

22           The criteria were based, as I said, on

1 existing work and particularly on a field called  
2 value of information, so while we don't necessarily  
3 need to call this a value of information exercise,  
4 many of the concepts that we're using come from  
5 that body of work.

6           We asked people to apply this process to  
7 ten research questions. We picked the research  
8 questions randomly but we picked them from a set of  
9 500 questions that PCORI had been looking at over  
10 the last few months, and these are all vetted  
11 research questions, and by that I mean they are  
12 questions that did not have an answer. So, we knew  
13 that they were all good research questions in that  
14 all of them would require, potentially, new  
15 evidence to answer them.

16           You'll see from this slide, they ranged --  
17 they were very diverse across conditions and  
18 diseases. They ranged from interventions to  
19 prevent obesity, to back pain in the elderly, to  
20 treatments for coronary artery disease. So, there  
21 was quite a wide set of questions that people were  
22 asked to work on.

1           We provided two software tools to our  
2 pilot groups in order to actually do the  
3 prioritization exercise. One was using a Survey  
4 Gizmo, and I'm just going to show you here a  
5 screenshot, you certainly don't need to try and  
6 read the text here, but they were basically given a  
7 number of points to allocate to the different  
8 questions after they'd worked through the  
9 supporting information and the guidebook process.

10           The second software that they were  
11 provided with was a decision analysis software  
12 called Expert Choice. So, in this software -- and  
13 there's a screenshot here on the screen -- is --  
14 they're able to have drop down menus for each of  
15 the criteria for each of the topics. So, folks  
16 were able to use this software. And really what we  
17 were doing, and as we've mentioned, we're testing  
18 this process, so we wanted to use different  
19 software tools to see what came out of that  
20 exercise.

21           So, I'm going to share some results with  
22 you now. I mentioned this yesterday when I

1 presented this to our stakeholder group. We're  
2 really much more interested in the process of how  
3 prioritization works than in the actual results.  
4 So, while these results are interesting, they're  
5 not necessarily critical today in terms of the  
6 actual rankings that came out.

7           So, our group one, which was half of our  
8 pilot members, were given the two softwares to use.  
9 You'll see that the top ranking and the last  
10 ranking came out the same, so using -- the same  
11 group using different software decided that  
12 coronary artery disease ranked highest and  
13 interventions to reduce indoor air pollution ranked  
14 lowest. However, in between there, there was some  
15 variation in the ranking results even though it was  
16 the same group of people doing the ranking.

17           Our second group was only given the  
18 decision analysis software to work with and they  
19 came up with a different ranking, again, from group  
20 one. Their lowest priority was interventions to  
21 reduce indoor air pollution, but their top ranking  
22 was slightly different. They prioritized treatment

1 of ductal carcinoma in situ.

2           So, again, I think some of the lessons  
3 here is that different softwares produce different  
4 results, some variability in the results, but  
5 different groups of people also present different  
6 results. So, these are things for us to mull over  
7 as we proceed with this process.

8           We asked a lot of our pilot participants.  
9 We not only asked them to go through the exercise,  
10 but after the exercise we asked them to fill out  
11 surveys. We also had eight one-hour interviews  
12 with a number of participants in order to really  
13 understand how the process had worked for them and  
14 get important feedback.

15           So, we've tried to summarize it for today  
16 briefly, although we've not had a lot of time to  
17 digest it. But essentially four themes emerged.  
18 One was, participants asked us to clarify how the  
19 patient's voice was being weaved into the process  
20 and the criteria. So, I'll talk a little bit more  
21 about that when I go through the patient-  
22 centeredness criteria, but that was one thing

1 people asked us about.

2           A second theme was, we were asked to  
3 clarify the criteria, and what I'll show you today  
4 is that we reworked the criteria from going from  
5 eight down to five to make the process -- to keep  
6 the important concepts but just streamline it for  
7 people who are working with the actual exercise.

8           The third process was they asked us to  
9 improve the supporting information. I'll talk a  
10 little bit more about that, but it is quite  
11 challenging to provide a diverse group of people  
12 with the right level of information as they work  
13 through topics.

14           And then finally, we received some  
15 feedback on the different software tools that were  
16 used. I'm not going to go into that today, but we  
17 got some interesting insights and feedback into how  
18 to improve the tools themselves.

19           So, I'm going to talk to you now about the  
20 five criteria that we're sort of resting upon so  
21 far. As I said, we started with eight, we've  
22 streamlined the process down while hopefully

1 keeping the essence of what we're trying to get at  
2 as we ask people to do these prioritization  
3 processes. And we did get a lot of questions from  
4 people about patient-centeredness and about what  
5 was actually meant by patient-centeredness when  
6 they were -- when we're referring to a research  
7 question.

8           And there's really -- there are several  
9 ways to think about this and I think one is, is  
10 this a question that patients and clinicians are  
11 really asking for? Is research that would study  
12 this question really going to help improve patient  
13 health outcomes and patients and clinicians face  
14 day-to-day healthcare decisions. So, that's sort  
15 of one way to think about what a patient-centered  
16 question might look like.

17           The second criterion is impact on  
18 population and individual health, so looking at the  
19 burden of disease of the condition in terms of  
20 prevalence, mortality, morbidity, but also in terms  
21 of the impact on the individual with the condition,  
22 so what sort of impact on their quality of life

1 might a certain condition or disease have.

2           Also, remembering so that PCORI is charged  
3 with looking at rare diseases as well, so not  
4 forgetting that these are also important  
5 considerations as we do prioritization.

6           This third criterion is probably the most  
7 challenging one to capture and to explain and it's  
8 one that our participants, our pilot participants,  
9 struggled with, as did we, I think. Really what  
10 the differences and benefits and harms and the  
11 reduction on certainty criterion captures is,  
12 what's the current evidence base really telling us  
13 about the treatment choice? So, what do we  
14 currently know and hopefully what do we currently  
15 know using systematic reviews of the evidence that  
16 are out there? What do we know about the quality  
17 of the evidence base?

18           And to what extent would health outcomes  
19 that are important to patients be improved if we  
20 conducted research on these treatment options, on  
21 these alternatives?

22           In terms of the uncertainty surrounding a



1 research question, there are several ways to think  
2 about that and there are several ways that this may  
3 be reflected. So, one, are we hearing about --  
4 there is a lot of uncertainty from patients and  
5 clinicians in that they're really asking to answers  
6 for these questions, but we may also look at  
7 whether there are high variations in clinical  
8 practice that may indicate, again, that there's a  
9 high uncertainty with this question.

10 So, there's different ways to approach  
11 characterizing this question, although we did find,  
12 once we were trying to apply this criteria to  
13 actual research topics, it really was quite  
14 challenging to describe that.

15 The fourth criterion is implementation and  
16 practice, and that gets to not doing research for  
17 research's sake. It's really about how likely is  
18 this research going to improve clinical practice  
19 and going to improve patient health outcomes, and  
20 it's a really critical criterion for PCORI, but it  
21 should also be critical for any agency making  
22 funding decisions for research.

1           Our fourth [sic] criterion is duration of  
2 information. That, again, Joe described this well.  
3 It's really about making sure that we don't fund  
4 research whose results are not going to be valid or  
5 be obsolete by the time the study results are  
6 reported. Again, it's not necessarily an easy  
7 criterion to describe a priori. We can think -- in  
8 part because different study designs will take  
9 different lengths of time as well, so then it gets  
10 a little confusing, but it is really an important  
11 criterion to think about as we prioritize research  
12 questions.

13           We provided ten, what we're calling, topic  
14 briefs to our pilot participants when they did the  
15 exercise and we -- it was a really humbling  
16 exercise to try and put together these topic briefs  
17 to present to people and certainly a lot of our  
18 pilot members struggled with the level of  
19 consistency between the different topic briefs and  
20 really how we operationalized the criteria to  
21 actual examples.

22           And I think this is no easy task. I think

1 that's definitely where a lot of our work and our  
2 efforts will have to focus on is how to provide  
3 good information to a diverse group that's going to  
4 be working on thinking about what research  
5 questions really matter to PCORI.

6           So, I think I wanted to just provide you  
7 an illustration of where we're thinking and how  
8 we're thinking about the information when it  
9 actually applies to a research question.

10           So, we looked at different radiation  
11 therapies for prostate cancer, and in terms of  
12 patient-centeredness, this is a patient-centered  
13 question because there really is no good evidence  
14 right now to help patients and clinicians make  
15 decisions between the different radiation therapies  
16 that are available for the treatment of early  
17 prostate cancer.

18           The question has been identified in AHRQ's  
19 Future Research Needs reports, it's been identified  
20 by patients and clinicians. We've actually  
21 received some of these questions on the PCORI  
22 website about asking about what are the best

1 treatment options for early prostate cancer.

2           In terms of impact, this is a more simple  
3 criterion to illustrate. We know that prostate  
4 cancer is the most common malignancy in men, over  
5 32,000 deaths a year can be attributed to this  
6 condition. It gets challenging when we have to  
7 compare across diseases, so we will have to work on  
8 making sure that we consistently report impact  
9 across diseases when we ask people to prioritize a  
10 number of different topics.

11           The differences in benefits and harms and  
12 the reduction uncertainty, for this particular  
13 research question on the different radiation  
14 therapies for early prostate cancer is -- well, we  
15 can think about it, about what do we currently know  
16 about the harms and benefits associated with these  
17 treatments, and current systematic reviews have  
18 really shown that we don't know what the relative  
19 treatment effectiveness is between the different  
20 modalities.

21           There's a lot of adverse effects  
22 associated with the different treatments and these

1 adverse effects are important to patients, so it  
2 does become important to have evidence on the  
3 different benefits and harms that may be associated  
4 with these different radiation therapies.

5           The probability of implementation in  
6 practice, we can think about that a priori before  
7 we have any evidence to actually make changes into  
8 practice, but we can think about this in terms of  
9 the barriers as well that may face research  
10 results, even good research results. Some of these  
11 barriers may be due to the financial incentives and  
12 the way the hospitals and providers are set up  
13 right now with treatments, so these are items that  
14 we need to sort of think about as we look at these  
15 research questions. So, are there going to be any  
16 barriers that really prevent good research results  
17 from going into practice?

18           And then finally, when we think about  
19 duration of information, again, this is not an easy  
20 question to answer. It may depend on the study  
21 design that we use to try and answer the question  
22 as well, but for radiation therapy we know that the

1 technology is improving quite quickly, so we'd  
2 really want to be thinking about whether a study  
3 can provide important results before the technology  
4 had changed again.

5           So, I'm going to finish with just some of  
6 the next steps that await us. Today, we have all  
7 day to talk more about the feedback that you can  
8 provide to us, both on the science of  
9 prioritization, but also on the involvement of a  
10 multi stakeholder group in conducting such an  
11 exercise.

12           We'll have some time after this to revise  
13 what we -- revise our process in the form of the  
14 guidebook that the participants received, so we'll  
15 have some weeks to work upon that and to finalize  
16 our first process.

17           And the -- I'll finish with our -- the big  
18 picture of our process, which will be taking place  
19 early next year, whereby, after identifying the  
20 questions, we'll be sending these to our future  
21 advisory panels to actually go through these  
22 prioritization exercises. So, this is what PCORI's

1 work is going to be in the next -- early winter of  
2 2013.

3           And finally, I'm just going to thank  
4 everyone in this room who's participated in one way  
5 or another in this process. If you haven't, let me  
6 know how you've managed to escape doing work for  
7 PCORI.

8           We have the 35 pilot members in the room.  
9 We had a technical working group that was made up  
10 of Board members, Methodology Committee members, we  
11 had a patient stakeholder on the group, Linda  
12 Morgan, who's in the room with us today. We had a  
13 representative from the American -- the APA, Neil  
14 Kirschner, who was unfortunately not able to join  
15 us today.

16           We had many staff members, Board members,  
17 Methodology Committee members help us along the  
18 way, and then a final thanks to NORC, at the  
19 University of Chicago, who helped us take notes and  
20 conduct interviews with people along the way. So,  
21 thank you.

22           DR. WALLACE: I think we have time for a

1 couple minutes for questions, and if no one out  
2 there has one, I'm probably going to have one. So,  
3 here's your chance. So, please, we'll get you a  
4 microphone and please identify yourself. Do we  
5 have the mic? Here it comes.

6 DR. LAUPACIS: Andreas Laupacis,  
7 University of Toronto. Thanks very much. I was  
8 just wondering, in terms of the briefs that you  
9 sent out, because I wasn't part of this process, it  
10 strikes me as a really almost overwhelming job to  
11 put those together, and given that you're going to  
12 have to do many of these in the future, can you  
13 give us a sense of how long it took you to put  
14 those together?

15 DR. FLEURENCE: So, the short answer, it  
16 took us about a month, but we were not -- well, it  
17 took us about a month. We were fortunate in that  
18 most of the questions came from already conducted,  
19 systematic reviews, so we did have a good sense of  
20 the evidence base and we were able to -- I think  
21 that's why we were able to do it in quite a speedy  
22 fashion.



1           However, I think, I mean, it's fair to say  
2 that it was a humbling experience and we weren't  
3 happy with -- I think we could definitely have  
4 improved upon the topic briefs that were sent to  
5 our participants, but that's part of our learning  
6 process.

7           We'll have to think about how many topics  
8 we can reasonably do. I mean, I think that's sort  
9 of an operational question, how -- what's the  
10 reasonable amount that we can create for our  
11 advisory panels and then what's a reasonable amount  
12 of work to ask the advisory panels to work upon. I  
13 think our pilot participants would probably say  
14 that ten was quite enough in terms of the work that  
15 that required.

16           MR. WALLACE: Back there and then maybe up  
17 here.

18           MR. MILLER: Is this on? Yeah. This is  
19 Mike Miller at Feinberg School of Medicine,  
20 Northwestern University, and Lurie Children's  
21 Hospital. I have a question about the duration  
22 criteria.

1           It seems to me there's an intersection,  
2 and the prostrate radiation research is a good  
3 example of this, there are -- the duration maybe  
4 both short and intermediate term, but also long-  
5 term, that goes way past any feasible studies so  
6 that a lot of healthcare issues, such as prostate  
7 cancer or cardiovascular health, will take decades  
8 to determine differences between different  
9 treatments.

10           I don't know how one addresses that and I  
11 don't have an answer, but it must be some type of  
12 intersection between epidemiologic studies and  
13 comparable effectiveness research, and I'd welcome  
14 your thoughts as to how you're going to grapple  
15 with answers that may take decades to find out.

16           DR. FLEURENCE: So, I think we don't have  
17 exact answers yet as to how we're going to  
18 operationalize all these criteria, but what's  
19 really important for us today is to start on that  
20 journey of saying, it's actually really important  
21 to think about duration of information when you  
22 embark upon a research study, so at least sort of

1 getting the conversation started. Whether we'll be  
2 able to answer and provide the right level of  
3 evidence for all these criteria, I don't know, and  
4 certainly we're still learning how to do that. But  
5 I think the first step is really to start thinking  
6 about prioritization differently, and that's where  
7 we're at right now. Any feedback that we get on  
8 improving how we operationalize criteria is  
9 definitely welcome.

10 DR. WALLACE: So, maybe we should move  
11 ahead. What you can't see is we have a little red,  
12 green, and yellow light up here and the red light  
13 now is now doing this. So, I think that means we  
14 need to move on.

15 Thank you very much, Rachael.

16 So, I think, so far we've heard from Joe  
17 about what we need to do. We've heard from Rachael  
18 that there are some significant questions around  
19 how, and I think the metaphor of seeing this as  
20 journey is absolutely appropriate. It's a journey  
21 that we're in the middle of.

22 There is another dimension of this, which

1 is why it's important, and I think our next speaker  
2 will be quite helpful to us in thinking about that  
3 added piece.

4           So, Gail Wilensky is an economist and  
5 senior fellow at Project Hope. I think she's well  
6 known to most people in this room, but just to  
7 highlight, I think, why she can be very helpful to  
8 us is that she's provided leadership in American  
9 healthcare now in many different ways,  
10 organizational leadership as the administrator at  
11 HCFA, leadership and governance and advice in roles  
12 as diverse as thinking of military health and also  
13 thinking of things that are close to many of our  
14 hearts in health services research with the board  
15 at Academy Health, and then, most importantly,  
16 thought leadership around health reform, around  
17 military health, and particularly, in recent years,  
18 around comparative effectiveness research.

19           So, let me turn things over to Dr.  
20 Wilensky. Thanks.

21           DR. WILENSKY: Thank you, Paul. It's a  
22 pleasure to be with you this morning. When I

1 discussed what I might say with Joe and Michelle  
2 Orza a couple of days ago, and we decided that  
3 since you're probably going to have PowerPoint most  
4 of the day it would be okay for me not to use  
5 PowerPoint and just talk to you.

6 As some of you know, this is an issue that  
7 I have felt very strongly is part of the solution  
8 for the United States for learning how to treat  
9 better and spend smarter.

10 The "treat better," I'm going to explain  
11 how I see this happening. The "treat better" may  
12 be more obvious of the two. I'm going to explain a  
13 little bit about how I see using this information  
14 to spend smarter, even within the context of the  
15 constraints that are placed on PCORI as part of the  
16 law, which, as again some of you know, I fervently  
17 support as the best way to make the long-term  
18 survival of PCORI increase over its other  
19 opportunities. I don't want to go so far as to say  
20 assure it's long-term survival, because I think  
21 that PCORI is, and for some substantial amount of  
22 time, will remain quite fragile, but I think how it

1 was set up was actually very important for its, at  
2 least, initial survival.

3           When people have asked me to discuss how I  
4 think this area of comparative effectiveness  
5 research is doing, my comment usually is, so far,  
6 so good, and that's honestly how I look at it. It  
7 is an area that, I think, along with improved  
8 financial incentives provides as much hope for the  
9 United States learning how to do things smarter and  
10 encouraging both clinicians and patients, with the  
11 right financial incentives, to adopt some of what  
12 comes out of comparative effectiveness research and  
13 favorably impacting spending as a strategy -- as  
14 any strategy that I know.

15           I don't want to go so far as to say I  
16 think it will resolve some of the most fundamental  
17 problems that we face in this country, but I see it  
18 as more likely being successful than almost any  
19 other strategy that I can come up with.

20           So, as I look at what's happened now, it's  
21 a huge win that comparative effectiveness research  
22 and PCORI, in particular, was part of healthcare

1 reform. I think, in general, all the right  
2 features are included, that is, it's a focus on  
3 alternative ways to treat medical conditions. It  
4 includes medical procedures, whereas most countries  
5 focus almost exclusively on drugs and devices, in  
6 part because they control the other stuff, which is  
7 where most of the spending occurs, with direct  
8 controls.

9           For us, as a country that has not engaged  
10 in direct controls in hospitals, in the amount of  
11 high tech facilities that are available, looking at  
12 alternative ways to treat medical conditions  
13 broadly defined becomes really critical, much more  
14 so than for other countries, although the UK now is  
15 moving somewhat into that broader direction.

16           And I have thought for a long time, as  
17 some of you have heard me speak, that the most  
18 critical role for an entity like PCORI is to be  
19 information-generating and disseminating and not  
20 decision-making, and that the worst thing that  
21 could happen to PCORI would be to have it make  
22 decisions about coverage or reimbursement.

1           Now, in part it may reflect the experience  
2 I had in the late 1980s, early 1990s when attention  
3 was first being given to the notion of developing  
4 clinical protocols and the question arose then as  
5 to where should that happen. And what was almost  
6 uniformly agreed to was anywhere but the payer.  
7 So, the one place that the development of clinical  
8 protocols could not be was in what was then called  
9 HCFA, what is now called CMS because as a major  
10 payer, that work would be fundamentally questioned  
11 as to whether or not it had ulterior motives.

12           And I think that much is true in a similar  
13 vein for PCORI. Its role, as I look at it, is to  
14 provide as good information on comparative clinical  
15 effectiveness, of strategies that will involve  
16 alternative ways to treat important medical  
17 conditions as we can find, and anything and  
18 everything that can be done to protect the purity  
19 of that information from being regarded as tainted  
20 by payers, is really critical. So, you will not be  
21 surprised when I say that some of the constraints  
22 that have been placed on this through legislation I



1 regard actually as great favors for at least your  
2 initial survival.

3           Having said that, I would be misleading  
4 you if I didn't say, the concept remains  
5 controversial. There are a variety of limitations  
6 on what PCORI can do, which will make some  
7 challenges, and as has already been mentioned, and  
8 I'm sure will come up later, how to try to get the  
9 information that comes out of PCORI to be useful in  
10 decision making by the people who actually make the  
11 decisions, either the payers or clinicians or  
12 patients is going to be a big challenge.

13           And it's fragile as an idea, in part  
14 because it is not something that this country has  
15 actively embraced as an important function for  
16 government to be involved with, and it's fragile  
17 because the funding is just so limited and pitiful.  
18 I can say that since I'm not involved in those  
19 decisions, but it is very frustrating when you  
20 think about how much we spend on healthcare in the  
21 United States and how very little we have  
22 traditionally been willing to spend outside the

1 biomedical research area in terms of how to spend  
2 smarter.

3           It's been a problem for ARHQ for decades.  
4 I was there in the mid-1970s for eight years, and  
5 every single year we used to have retreats, it was  
6 then called the National Center for Health Services  
7 Research, for those of you around who are old  
8 enough to remember, and every single year when we  
9 would have these retreats, we would try to wrestle  
10 with the question of how to make it clear how  
11 important health services research could ultimately  
12 be in order to try to get a smarter healthcare  
13 system in place, one that was more efficient and  
14 effective, and bemoaning the fact that it was very  
15 hard to get sponsors comparable to the sponsors  
16 that NIH had been able to maintain.

17           That remains a real challenge for a group  
18 like PCORI, although it is potentially more  
19 directly involved -- that's the good news and the  
20 bad news.

21           Now, I know that you're going to spend  
22 most of your time today on this issue of how to

1 establish prioritizations. I just want to say that  
2 ultimately, for me, the question you need to be  
3 able to respond to affirmatively is that when you  
4 look at the choices they meet the general criteria  
5 that there are significant variations in terms of  
6 how that medical treatment or medical condition is  
7 treated across the United States, and those  
8 variations have consequences. They can have  
9 consequences in terms of patients' outcomes and  
10 well-beings, and presumably they will have  
11 consequences also in terms of the economic  
12 implications of these alternatives.

13           To my mind, after you go through all of  
14 your prioritization, and you will have to balance  
15 the need to get buy in with the need to have  
16 something to show for yourself, I will leave it for  
17 you to decide how to weigh those two pressures, but  
18 at the end of the day, if what you're looking at  
19 can't pass those general tests that how that  
20 medical condition is treated very significantly  
21 across where you look, not necessarily geographic  
22 variations, although usually that's a part of it,

1 and also is important, as a result, to understand  
2 these variations, as I've said, either because of  
3 the impact on patient outcomes and/or the impact on  
4 economics, then you need to be thinking hard, even  
5 if it is a popular area, why, given your limited  
6 resources, it's an area appropriate for you to  
7 focus on.

8           Now, one of the things that's already been  
9 mentioned is that it should be possible to learn  
10 something from the stimulus bill in terms of how  
11 they made some of their decisions, focusing on what  
12 goes on in the real world, the need for  
13 coordinating and then their need for having  
14 strategic frameworks. I think that's useful  
15 guidance to see how they've done.

16           I'm getting a little frustrated that a  
17 statement I was looking at, some slides I had put  
18 together quite soon after the Affordable Care Act  
19 was passed, and commenting then that it was too  
20 early to know our results. Well, here we are more  
21 than two years later and as best I can tell, it  
22 seems still to be too early to know the results of

1 the comparative effectiveness research that was  
2 funded by the stimulus act.

3           Again, this is an area that is going to be  
4 important to remember that at some point, probably  
5 a lot sooner than you would like, the PCORI  
6 judgment will be made about whether or not useful  
7 activities are being undertaken. And so, again, I  
8 appreciate the interest in trying to make sure you  
9 have buy-in by the various constituent groups that  
10 are affected.

11           I hope there will be equal concern given  
12 to the fact that at some point the Congress is  
13 going to judge as to whether or not what you are  
14 doing looks like it's not only not offensive, but  
15 is actually likely to produce good results, and  
16 making that tradeoff will be very important.

17           I thought early on the fact that the  
18 studies that the stimulus bill funded included a  
19 mix of randomized clinical trials, but also those  
20 studies which did not lend themselves to being  
21 looked at via randomized clinical trials, is  
22 exceedingly important. This issue about what

1 provides credible evidence is going to come up for  
2 you, obviously, as it will for those studies.

3           It is an issue where there still seems to  
4 be enormous controversy, particularly among some of  
5 the most staid biostatisticians that, at least, I  
6 run into. I've had some very, let's say, spirited  
7 discussions about why randomized clinical trials  
8 can do very good things about controlling for  
9 selection bias, but frequently they do not do a  
10 very good job about providing information that  
11 actually captures the variations that patients  
12 present when they present themselves for clinical  
13 treatment. And so, the relevance bias versus the  
14 selection bias is an issue that needs to be given  
15 more thought and care than sometimes goes on at  
16 purely methodological discussions, at least from my  
17 point of view.

18           It's important to recognize that some of  
19 the studies, no matter how much buy-in and how much  
20 prioritization you get into, can and probably will  
21 be controversial, and the more they go against  
22 conventional wisdom, the more likely that is to be

1 true. You need to be sure that you are able to  
2 say, "We have had input from the affected parties."  
3 It is certainly likely to be true for you in a way  
4 that hasn't always been true because of the very  
5 extensive process that you are using with the  
6 patient community, but that doesn't necessarily  
7 mean all of the affected parties will feel that  
8 they have been consulted as well. And how you  
9 disseminate your findings and the explanations will  
10 be very important. I found that the flat  
11 controversy that came up after the Preventative  
12 Services Task Force disseminated their mammography  
13 guidelines was a very serious wake-up call for all  
14 of us who are interested in comparative  
15 effectiveness research. That what to me was a very  
16 thoughtful, well written report for probably the  
17 ten of us that actually bothered to read the report  
18 itself, was very different from the way it was  
19 characterized by the media, but helped along by  
20 what I regard is an incredibly tone deaf group in  
21 terms of when and how they release their findings,  
22 not making clear enough to people who might want to

1 misuse the information, why what looks like similar  
2 evidence was being associated with what looked like  
3 very different recommendations, although actually  
4 they weren't. And it was just a real wakeup call  
5 as to when some individuals' economic interests may  
6 be negatively affected, or past physicians and  
7 stakes in areas are being challenged, you need to  
8 be very thoughtful and careful about when and how  
9 precisely you disseminate information. It's hard  
10 to imagine you won't have many opportunities to  
11 learn this on your own. Hopefully, you can learn  
12 from the stumbling of others.

13           Ultimately, the real challenge, of course,  
14 is how can effective use of comparative  
15 information, comparative clinical effectiveness  
16 research, be used to both improve health outcomes  
17 and -- I'm an economist after all -- to help us  
18 learn how to spend smarter.

19           Now, actually, it has always been a little  
20 easier for me in dealing with this question as an  
21 economist, at least at a conceptual level, because  
22 I have always thought about comparative



1 effectiveness research as being more useful in  
2 terms of reimbursement rather than in terms of  
3 coverage.

4           For me, whether or not something should  
5 have an FDA approval ought to be subject to no more  
6 than the current FDA requirements in terms of  
7 safety and efficacy. Whether it is covered under  
8 Medicare or other groups, it's certainly legitimate  
9 to say, were the trials covering the population  
10 relevant for us, which is clearly not always the  
11 case for drugs or devices that may have had the  
12 clinical trials focused on an under-65 population  
13 or another population not well represented, for  
14 example, by the Medicare population.

15           But beyond that, the question, to me, is  
16 not whether or not it should be eligible for  
17 coverage, but how should you reimburse for this new  
18 drug or device. And that's where comparative  
19 effectiveness research can really be helpful,  
20 because there you can then ask the question, does  
21 it appear to do more? And if so, do more for whom?  
22 And with what kind of clinical certainty are we

1 discussing this? And it is at that point that the  
2 potential usefulness for comparative effectiveness  
3 research, particularly for the comparative clinical  
4 effectiveness, really becomes much clearer.

5           Now, we need to recognize that if there is  
6 any hope in order to get these ideas being a part  
7 of the thinking of clinicians and patients, it's  
8 going to be very important to get physicians as a  
9 part of the process and to feel that they've had  
10 some buy-in, and particularly if conventional  
11 wisdom is being challenged. And similarly for  
12 patients and advocacy groups to be comfortable that  
13 the questions you are asking and the data that you  
14 looked at really does include patients like them.

15           Now, you've heard, I've heard, ad nauseam,  
16 these concerns about just looking at average  
17 patients, and the answer is, of course, that is not  
18 the purpose of doing that, but rather to  
19 distinguish when there is variation as to which  
20 groups, however we are able now to define these  
21 different groups, appear to be helped  
22 differentially and at what kind of a likelihood are

1 we talking about.

2           Typically now we are describing  
3 individuals either in terms of social-economic  
4 characteristics or in terms of co-morbidities. At  
5 some point in the future, it may become  
6 increasingly possible, as it occasionally is now,  
7 to look at gene basis for distinctions, to look at  
8 metabolic classes to help distinguish differential  
9 responses, but we can only go to where we are as we  
10 make progress on those fronts.

11           We should be able to differentially  
12 describe people in the characteristics that matter  
13 in terms of that particular intervention.

14           As I had mentioned earlier, I understand  
15 and actually am extremely supportive of the fact,  
16 that PCORI can't mandate coverage and can't mandate  
17 reimbursement and that CMS, at least, is unable to  
18 use cost either in terms of the coverage decision  
19 or even use comparative effectiveness research  
20 directly in any way in terms of reimbursement. And  
21 that, of course, makes it more challenging for the  
22 public sector.

1           I do think, in the short-term, at least,  
2 but maybe in the long-term as well, that the  
3 separation is very healthy. To me, the most  
4 important change that needs to occur is to get  
5 people thinking about comparative clinical  
6 effectiveness and how new interventions may  
7 differentially affect different groups of people  
8 and trying to understand what the relevant groups  
9 are that are responding differentially.

10           There has been a lot of discussion about  
11 whether or not you can have useful decision-making  
12 occur without cost effectiveness analysis. This is  
13 something Joe and I were recently having a  
14 discussion, and my view on that is that these  
15 decisions, with regard to cost effectiveness, can  
16 be done later, easily by payers. It's not nearly  
17 so complicated as doing good, credible, comparative  
18 clinical effectiveness research. That's the part  
19 that takes a long time and that is very expensive,  
20 and without which, the cost effectiveness  
21 information is really useless.

22           So, I don't regard this as a particular

1 problem. I think private sector payers can do  
2 this, I think public sector payers can do cost  
3 effectiveness analysis, and frequently, it will  
4 only be relevant in certain kinds of outcomes for  
5 comparative clinical effectiveness if there's  
6 basically no difference, then the cost, obviously,  
7 is something you ought to concern yourself about.

8           There is a substantial difference for at  
9 least some subgroups of the population. It's  
10 unlikely, at least in this country, that  
11 differential cost effectiveness analysis will  
12 impact decision-making in any case.

13           Fortunately, the same kinds of constraints  
14 that exist in the public sector don't exist in the  
15 private sector. I'm a real supporter of value-  
16 based insurance and value-based reimbursement, and  
17 this, to me, is the perfect pairing of comparative  
18 effectiveness research with value-based insurance.  
19 When you have clinical interventions that look like  
20 they are highly likely to be beneficial, you want  
21 to encourage their use, you want to have very low  
22 or no copayment, and you want to make it widely

1 available and encourage its use in terms of value-  
2 based reimbursement by the clinicians.

3           When you have other interventions, which  
4 at least for some subgroups of the population are  
5 highly unlikely to be clinically effective, for me  
6 it is unwise to say no. That is not a popular word  
7 when it comes to medical interventions in the  
8 United States. But there isn't any reason why at  
9 least private payers and maybe ultimately Medicare  
10 shouldn't be in a position of saying, but we are  
11 not going to provide the same kind of funding  
12 support that we do for those things that have a  
13 strong likelihood of having significant clinical  
14 improvements for patients in a particular subgroup.

15           And so, encouraging the private sector to  
16 use comparative effectiveness research, not just in  
17 its coverage, but how it actually does  
18 reimbursements, is an important first step. It  
19 might be possible in this era of supporting pilots  
20 and demonstration projects of all sorts to try to  
21 determine whether the concept of value-based  
22 insurance in general could be used in Medicare. It

1 would set a very important precedent for Medicare,  
2 which ultimately would require new legislation to  
3 be generalized, but you'll recognize that that is  
4 at least a first step to try to have Medicare  
5 reimbursement take account, not only of safety and  
6 efficacy, but whether or not an intervention is  
7 likely to be clinically effective.

8           Unfortunately, in this area, as so much of  
9 when you work in healthcare policy, you're going to  
10 need to focus on the long run. These are not  
11 changes that are likely to occur quickly, but when  
12 I consider the alternatives, which are primarily  
13 focused on trying to impose global budgets, much  
14 tighter payment controls across wide areas of the  
15 provider community and across payers, trying to get  
16 better information about what works when for whom  
17 under what circumstances, and to put it together  
18 with financial incentives that encourage the use of  
19 the most important clinically beneficial  
20 interventions and discourage, but don't prohibit,  
21 the use of those which are the equivalent of the  
22 Hail Marys, seems much likelier to have a chance of

1 survival in the United States than some of the  
2 direct control mechanisms. I am mindful that  
3 people in political roles are getting a little  
4 impatient about trying to get our arms around  
5 healthcare spending, so while you are doing your  
6 activities in a clear and deliberate manner, my  
7 final words of advice is, don't go too slowly.

8 Thank you very much. We have a few  
9 minutes left.

10 [Applause.]

11 DR. WILENSKY: It says I have three  
12 minutes, so I can have one or two short questions.  
13 Yes.

14 DR. MELTZER: I'm David Meltzer. I'm a  
15 member of PCORI [off microphone].

16 DR. WILENSKY: Right. Nice to see you,  
17 David.

18 DR. MELTZER: [Off microphone.] And as  
19 the only economist on the PCORI Methodology  
20 Committee, I feel genuinely grateful but also  
21 obliged to ask you the following question.

22 When you framed the issue around PCORI



1 setting coverage policy potentially as a challenge  
2 early in this debate, or something that would  
3 become PCORI, you emphasized the risks that come in  
4 setting limits.

5           But the legislation says that PCORI  
6 shouldn't use its analyses to set coverage policy.  
7 But the way PCORI has gone about implementing its  
8 charge has gone even beyond that, to the point of  
9 saying that it won't study the costs of a treatment  
10 unless those costs are directly to the patient.  
11 And I'm curious how you feel about that extension  
12 of the limitation. Do you think it's necessary in  
13 order to protect PCORI politically? Do you think  
14 it's scientifically appropriate?

15           I'll express my bias very openly, which is  
16 that I actually think it's very hard to figure out  
17 what the costs are of interventions because they  
18 have a whole series of consequences. Those  
19 consequences aren't clear, and so without them it's  
20 really hard to know whether one treatment is, you  
21 know, cheaper or more expensive than the other.

22           And I guess I'll go just one step forward,

1 sort of laying it all out there. To me, the total  
2 cost of healthcare is a patient-centered outcome  
3 because the last time I checked, health insurance,  
4 whether public or private, is ultimately paid by  
5 people.

6 DR. WILENSKY: Of course.

7 DR. MELTZER: And it's taken out of their  
8 check every month. So, to me, I feel like we may  
9 have gone a little too far on this and I really,  
10 particularly given your importance in this, feel  
11 obliged to get your opinion about this.

12 DR. WILENSKY: Well, the way I regard it  
13 as relevant to PCORI is in trying to decide what  
14 areas to look at, and that's why I said early, it  
15 has to be an area in which there are substantial  
16 variations in how a medical condition is treated  
17 and they have to matter, and the way they have to  
18 matter is either because there is substantial  
19 impact on patients' well-being or because there are  
20 substantial economic implications, and I certainly  
21 did not mean only to the patient in terms of these  
22 variations in treatment.

1           That means that there's some great  
2 uncertainty about how things or why things are  
3 done, and that puts it up for study. It's what  
4 happens after that and that's where PCORI should  
5 stay far, far away. It's an issue that needs to be  
6 dealt with; it's not a PCORI issue.

7           PARTICIPANT: [Off microphone] -- with  
8 the National Business Group on Health. So, Gail,  
9 thank you, you know, for putting your great mind on  
10 this, on your comments today. I wanted to actually  
11 go back to the value-based design and really even  
12 maybe building off the last question to say that  
13 where things seem to be going for the large  
14 employers on this is that plan design is such a  
15 blunt instrument and when we look at what's really  
16 happening with comparative effectiveness research,  
17 there are really very few things that are so clear  
18 that we can, say, create the incentive to use it  
19 more or create a disincentive, you know, across  
20 populations.

21           So, I just want to throw out there that I  
22 think what we are seeing now and we're going to see

1 more in the future, is the plan design incentive is  
2 for people to use decision support tools and shared  
3 decision-making, not whether the intervention is  
4 covered or not, but to use decision support, and I  
5 think, actually, that's the best case scenario  
6 considering a lot of what we see are inconclusive  
7 results or things that are so determined on your  
8 individual situation, so patient-centered.

9 DR. WILENSKY: Well, okay, but we actually  
10 use tiered pricing all the time in benefit plans.  
11 I doubt there's anybody in this room that doesn't  
12 have a pharmacy benefit, that has tiered copayments  
13 except there it's usually based on what the PBM got  
14 the best buy on and what I'm saying, the reason I  
15 like the value-based insurance is, it's that same  
16 differential thinking, but based on clinical  
17 information, instead of what a buyer got the best  
18 buy on.

19 So, it's hardly a new thought. It's now  
20 been part of the American healthcare plan design  
21 for over a decade. I never hear people talking  
22 about this or rarely as some kind of major

1 rationing issue that they have zero or a \$4  
2 copayment for using a generic and a huge cost for  
3 using very expensive, non-preferred branded drug. I  
4 sometimes wonder exactly how they actually know how  
5 some of those decisions are made, but I wonder why  
6 that isn't regarded as a more serious effort.

7           Shared clinical decision-making is fine.  
8 I like the fact that many of the big payers now are  
9 lowering co-payments and lowering the premiums for  
10 patients who are willing to engage in healthier  
11 lifestyles or who'd go to institutions and  
12 clinicians that they have deemed, by what needs to  
13 be a transparent process, efficient clinicians and  
14 institutions. And so, it's really only an  
15 extension of that thinking and if we can wrap  
16 around that way. I know that WellPoint is doing  
17 that, Aetna has long been described as doing that,  
18 United Health Group is doing that, I mean, I assume  
19 some of the large other -- Blues plans at the state  
20 level are doing similar things.

21           That really has gotten away from not  
22 having people try to be impacted by the economics

1 of some of these clinical decision-makings, and I'm  
2 all for shared clinical decision-making, I just  
3 think it's foolish given the potential variations  
4 in the prostate cancer is one that just knocks your  
5 socks off when you look at the cost of some of the  
6 interventions for which I gather there is no  
7 currently available clinical information as to the  
8 differential effectiveness. That's a very major  
9 issue not only for the patient, but for the rest of  
10 us who are forking over the money.

11 PARTICIPANT: [Off microphone.]

12 DR. WILENSKY: Okay, I didn't hear it, but  
13 you can tell me after.

14 DR. WALLACE: Thanks very much.

15 DR. WILENSKY: Thank you.

16 [Applause.]

17 DR. WALLACE: Well, there's obviously a  
18 little more work to do, but it's also time to take  
19 a break. So, we have about 15 minutes, and if you  
20 synchronize your watches that means we're going to  
21 start again at about 20 minutes after the hour, so  
22 please be prompt.

1           Right after the break we're going to dive  
2 a little bit deeper into the existing knowledge  
3 base around prioritization. So, thanks very much.

4           [Recess.]

5           DR. WALLACE: One of the paradoxes of  
6 moderating is that you want to moderate a meeting  
7 that's very engaging. The challenge is getting  
8 people back to the meeting from the breaks. But  
9 thank you for your attention to the time,

10           So, we have another hour here so that we  
11 can dive a little deeper into what do we actually  
12 know about the knowledge base of prioritization,  
13 and we have the opportunity to hear the product of  
14 a couple of papers that are going to be shared with  
15 us.

16           The papers were produced by David Meltzer  
17 and then also by Karl Claxton working closely with  
18 his colleague Claire McKenna. Karl's not going to  
19 be able to join us today but Claire will be  
20 representing their work.

21           So, first, let me just briefly introduce  
22 and turn things over to David Meltzer. As you

1 heard before, David is that powerful duo of being  
2 both a physician and an economist and so probably  
3 spends most of his time trying to reconcile those  
4 different perspectives, right, and he's going to  
5 share with us the work that they have done on  
6 preparing a white paper entitled *Pragmatic*  
7 *Approaches to A Value of Information Analysis*.

8           And I would also remind you that, again,  
9 bios are in the material that's been distributed so  
10 I'll let you review those there. So, David?

11           DR. MELTZER: Okay, great. So, I'm  
12 pleased to be here and talk about this paper that  
13 we're in the process of preparing that really tries  
14 to lay out in a little more detail some of the  
15 pragmatic approaches that one can use to apply this  
16 concept of value of information analysis,  
17 particularly in the context of PCORI.

18           And I want to start by saying that value  
19 of information analysis is a fairly new method and  
20 when organizations think about using methods, it's  
21 really critical that they align with their mission.  
22 And I want to point out the example of the Centers



1 for Disease Control. You can see here on this  
2 slide their mission, which is this incredibly broad  
3 mission, to collaborate, to improve the health of  
4 the public, and when the CDC looks at trying to  
5 realize that mission, one of the challenges it's  
6 always faced is it's never had the money it needs  
7 to really do that.

8           And, you know, CDC's a lot like PCORI. It  
9 has certain legislative mandates, it has certain  
10 administrative functions and actions that make  
11 decisions, and it also uses peer review sometimes  
12 to decide what to fund. And I think it's  
13 fascinating that if you look at the history of the  
14 CDC, they've been amazing leaders in the  
15 development of new methods to inform decision-  
16 making and advocate for the things that they think  
17 are important.

18           So, for example, Dorothy Rice's pioneering  
19 work on the economic cost or burden of illness was  
20 worked on from the National Center for Health  
21 Statistics, a part of the CDC. Jeff Koplan, one of  
22 the CDC's directors was really one of the leaders

1 in the use of cost effectiveness analysis in health  
2 policy in the United States.

3           And this is an area where cost  
4 effectiveness really has traction because what  
5 they're asking for is money for things that truly  
6 have value rather than the situation where in  
7 healthcare often we're trying to limit.

8           So, my point is, it's really important for  
9 organizations to think about using methods that  
10 align with their mission.

11           Now, PCORI has a very particular mission,  
12 it's a mission heavily defined by addressing the  
13 needs of patients, and I know everyone in this room  
14 has seen these questions many a time, but they're  
15 great questions and they really define what does  
16 this research mean to individuals.

17           And so, if PCORI is going to use a tool  
18 like value of information analysis, it's going to  
19 have to address questions like that.

20           Now, PCORI's enabling legislation actually  
21 describes criteria that PCORI needs to use to  
22 inform priorities for research, and you see on this

1 slide the ones that are listed in the law, and  
2 many of them we've talked about today -- impact on  
3 health of individuals and populations, gaps in  
4 knowledge, patient-centeredness, improvability,  
5 healthcare system performance, which I think means  
6 something about resources, inclusiveness, potential  
7 to influence decision-making, efficient use of  
8 research resources. These ideas are all things that  
9 we want to get at.

10           Now, as PCORI has worked through the  
11 process of trying to implement these, its developed  
12 research prioritization criteria. There are many -  
13 - there are actually now several versions floating  
14 around of these used for different purposes in the  
15 sort of evolution of PCORI. These are the set of  
16 criteria that were actually listed in some of the  
17 recently released RFAs. We've talked about many of  
18 them today already and I think yesterday as well,  
19 things like the impact of the condition on the  
20 health of individuals and populations, prevalence,  
21 incidents, other measures of burden, innovation and  
22 potential for improvement.

1           There are others: potential impact on  
2 healthcare performance, patient-centeredness,  
3 inclusiveness of different populations. So, if  
4 PCORI is going to use VOI, it has to do so in a way  
5 that respects these criteria.

6           Now, the Methodology Committee has had a  
7 variety of efforts to try to inform methods for  
8 research prioritization. There's been a group of  
9 us working on research prioritization methods.  
10 This was a very early version of the sort of  
11 strategy that we developed and I think you can see  
12 it reflected, to a good degree, in some of the  
13 slides that Rachael presented today beginning with  
14 topic generation so that you make sure you're  
15 considering the right questions, gap analysis to  
16 try to figure out where the holes are, and then  
17 some sort of prioritization exercise, and we  
18 thought about the use of value of information  
19 analysis either formally or at least in its  
20 principles, and then ultimately ending with  
21 judgment in peer and stakeholder review.

22           Now, as this research prioritization

1 process takes place, as was mentioned today, there  
2 are really sort of two different broad tasks, one  
3 is to prioritize specific research studies --  
4 should this study be funded? The other one, which  
5 I think is the focus today, is to prioritize  
6 research areas.

7 I'm, in some sense, going to talk about  
8 both of these, and I think that they're actually  
9 related to each other in very, very important ways,  
10 if none other, through the budget constraint  
11 because we only have so much money, but I'm going  
12 to try to talk about both of these, and I think  
13 value of information analysis is easier to ply in  
14 some sense to one to the other, but is actually  
15 relevant to both.

16 Now, what is this concept of value of  
17 information analysis? In a sense I want to spend  
18 most of the talk telling you about what this idea  
19 is, what it means, and sort of helping you see how  
20 to learn more about it.

21 So, the fundamental idea is to take a  
22 systematic approach to valuing the benefits of

1 research. What it does is -- the value of  
2 information does is calculate the change in the  
3 expected value of an outcome, and you can measure  
4 it in all variety of different ways, given a  
5 decision with research done versus the expected  
6 outcome of that decision without research being  
7 done.

8           So, what's the gain you get by getting  
9 more information? And it has deep roots in  
10 statistical decision theory in the 1950s and a  
11 whole series of us have been involved in developing  
12 it over time. And it's been widely used outside  
13 the United States, in the UK in particular, by the  
14 National Institute for Health and Clinical  
15 Excellence. Claire will talk in a minute about  
16 some of, I think, the work they've done.

17           And it's got growing use in the U.S. and I  
18 could talk about some of the applications. But the  
19 key idea is -- do I have a pointer? I don't think  
20 I do -- so, the key idea is really in this tree  
21 here. So, the question, in essence, are we going  
22 to do A or B? Are we going to choose treatment A

1 or B? And if we don't have research, we just have  
2 to guess, which one seems better? We use the best  
3 information we have, and let's say it seems like A  
4 is going to be better than B.

5           So, in the absence of any more research,  
6 we're going to go ahead and do A. But we have the  
7 option to do research, and when we do that research  
8 we're going to study A versus B, this is the top  
9 branch, and with some probability we're going to  
10 discover A is really better than B, in which case  
11 we're going to keep doing A. And there's been no  
12 benefit to that research except that we're a little  
13 more sure.

14           But with some probability we're going to  
15 learn that B's actually better than A, then we're  
16 going to change our decision. And what the value  
17 of information idea says is that it's that change  
18 in decision that's valuable. And how is it  
19 valuable? It's valuable because of the difference  
20 between B and A, how much better than A, B is, and  
21 how likely it is that we're going to change our  
22 decision, the probability that B is better than A.

1           Now, that assumes that our research is  
2 perfect, that it always gives us the right  
3 information and once it's done, we really know what  
4 the right thing to do is.

5           The reality is, that's often not the case.  
6 And so the value of information is sort of a set of  
7 compromises. We make the best compromised choice  
8 not knowing information, and then with information  
9 we make the best decision ideally knowing the true  
10 state, but perhaps even that true state, you know,  
11 isn't exactly what we thought it was.

12           Either way we end up with the same idea,  
13 it's the probability that research changes your  
14 decision times the expected gain if it does change  
15 your decision.

16           Now, what do you do when you have a lot of  
17 imperfect information? It turns out that if your  
18 research is sort of less than ideal, you don't get  
19 as much value out of it, and so often we're in that  
20 situation where we can't get the true value of  
21 information, what's called the expected value of  
22 information at the top, but we're missing some sort



1 of other form of information, like how confident  
2 are we before we do the research? How confident  
3 are we going to be after we do the research? How  
4 big really is the burden?

5           And what this slide just does is say that  
6 there's a science behind deciding how confident you  
7 can be about the value of research depending on how  
8 much information you have.

9           And so, you can put bounds on these  
10 things. With more information you can put a  
11 tighter bound, with less information you can only  
12 put a broader bound. And the ideas embedded in  
13 this are very complicated statistical ideas from  
14 Bayesian statistics, but one of the things you'll  
15 see when everyone gets the working paper is we're  
16 developing some very simple examples to illustrate  
17 this using nothing more than basic algebra -- in  
18 fact, not even algebra, it's just addition -- I  
19 guess division -- addition and division, maybe a  
20 little multiplication. And what these ideas  
21 illustrate is this idea that these bounds may be  
22 more or less informative.

1           And so, we're often challenged by the  
2 information we have, but given that, we can often  
3 provide bounds.

4           Now, the other -- the key thing if we're  
5 going to use this in PCORI, as I said, is it has to  
6 align with the criteria, and the criteria that I  
7 described earlier are listed here, and for a lot of  
8 them, the match of these things is very obvious,  
9 the impact of the condition on the health of  
10 populations for sure, maybe also individuals --  
11 I'll talk about that in the end -- innovation and  
12 potential for improvement, differences in benefits,  
13 reduced uncertainty, how likely something is to be  
14 implemented, durability -- absolutely, VOI is set  
15 up to do that. The potential impact on healthcare  
16 performance, I think also, again, to the extent one  
17 thinks about costs or wants to, the potential for  
18 patient-centeredness, the potential for  
19 inclusiveness; these are more complicated issues  
20 for value of information analysis, but I think  
21 they're also addressable and I'll talk about them.

22           Now, before I do that, I want to give you

1 a sense of what these calculations actually look  
2 like because there's math here, but it's actually  
3 very intuitive, in fact.

4           This is an equation that describes the  
5 value of research as going from the individual  
6 level, the individual level value of information,  
7 all the way up to the population level.

8           So, on the far right there, the IVOI  
9 means, what on average is it worth to a single  
10 person to get this information about this study?  
11 How would we expect it to help them? And there are  
12 a variety of methods, I sort of alluded to them,  
13 for calculating this for individuals, and I'll come  
14 talk a little more about in a second.

15           Then you ask, how many people are going to  
16 be affected, the number, that's N. How likely is  
17 this information to be implemented? Because if no  
18 one's going to use it, it doesn't matter. How  
19 durable is it likely to be? And then you add this  
20 up over a patient's lifetime and the lifetime of a  
21 society, in a sense, and you get a value of  
22 information.

1           So, this is sort of the population level,  
2 and I'll come back to the individual elements, but  
3 I want to focus first on this individual level  
4 value of information and how we actually calculate  
5 it.

6           Now, one of the big challenges in doing  
7 these calculations is that most calculations of the  
8 individual level value of information are based on  
9 decision models, sort of statistical models that  
10 describe the likely outcomes of different  
11 decisions. And those are very complicated. And so  
12 we've come up with a variety of different methods  
13 going from this sort of, what we call full modeling  
14 approach where a decision model is built, to  
15 limited and no modeling approaches. And with my  
16 collaborators on this paper and in other work, Ties  
17 Hoomans and Anirban Basu, we've developed a  
18 hierarchy for this. This is work we originally did  
19 for AHRQ and this is published -- the only reason  
20 this slide is here to tell you that there's  
21 information available on the web about this and  
22 that you can read about it.

1           But it gives us ways to simplify this  
2 approach and I'm going to quickly sort of describe  
3 some of these approaches.

4           Now, to understand the importance of  
5 simplification, you have to first understand how  
6 these things are typically done. And as I said,  
7 the way they're typically done is by building these  
8 complicated decision models. So, this is a sort of  
9 classic paper in the field that Karl Claxton, Peter  
10 Newman and others contributed with.

11           So, this is a Bayesian model of the value  
12 of information about treatments for Alzheimer's  
13 disease, and what they did is they began by  
14 building a decision model that simulates how  
15 patients with mild, moderate, or severe Alzheimer's  
16 disease progress through treatments ultimately to  
17 death.

18           And the question is, how valuable are the  
19 set of drugs acetyl cholinesterase inhibitors in  
20 providing treatment for this, and what's the value,  
21 in particular, of more research about their  
22 efficacy?

1           As they developed this simulation model,  
2 they then put data into it from existing clinical  
3 trials and they calculated measures of the net  
4 benefit of the treatment. They were looking also  
5 at costs in their case. And what they found is  
6 that at 24 weeks, in the short term, there was very  
7 little question about whether these drugs were  
8 worthwhile or not. We were pretty confident that  
9 they had benefits, but they had costs, and the  
10 costs are actually pretty large compared to the  
11 benefits.

12           But when you go out to 210 weeks, that  
13 curve that's very flat extends both on the negative  
14 side where things are harmful and on the positive  
15 side on the X-axis, where things are really  
16 beneficial. So, there's a whole lot of uncertainty  
17 about the long-term benefits.

18           And so then what they did is using this  
19 model they were able to prioritize different  
20 questions that they could study, and they  
21 concluded, for example, that the total value was  
22 something measured in the hundreds of millions of

1 dollars of all the potential questions you could  
2 answer, but almost all that value came from  
3 extending out the duration of the study. The  
4 single most important question is, do these drugs  
5 work for more than a few weeks, okay, long-term?

6           So, they said, this is what we should be  
7 studying, not costs, not even side effects, that's  
8 what really mattered for the most on average.

9           So, this is the way this is done. The  
10 problem with this approach is you need to build a  
11 really complicated decision model. It's way too  
12 much work to do most of the time unless you have a  
13 really big question.

14           So, we started looking for sort of other  
15 ways to do this. We call them broadly minimal  
16 modeling approaches. And the idea here is that  
17 your estimate of the uncertainty about whether this  
18 is valuable comes directly from a clinical trial or  
19 very closely from a clinical trial rather than an  
20 existing clinical trial, rather than a simulation  
21 model.

22           So, one example where we've applied this

1 is looking at the value of atypical antipsychotics  
2 versus traditional antipsychotics. And here we  
3 have an existing clinical trial, the CATIE Study,  
4 which was a large NIMH-funded study comparing the  
5 more expensive atypical antipsychotics to the  
6 traditional neuroleptics, perphenazine, in  
7 particular, which is cheaper.

8           What did they find in this big study?  
9 That discontinuation rates were similar with the  
10 two classes of drugs and perphenazine -- which was  
11 what they used as their outcome measure -- and  
12 perphenazine was a cost-effective -- it was  
13 cheaper, so therefore a cost-effective first line  
14 treatment.

15           What are the limitations? Discontinuation  
16 isn't exactly a great endpoint. There was limited  
17 precision in the estimates of effectiveness and  
18 costs. And this limited precision is particularly  
19 worrisome given the incredible prevalence of  
20 schizophrenia. It's 1 percent of the world  
21 population, it's over their whole lifetime.

22           So, in a lot of ways you should worry,



1 should this be considered definitive? But, in  
2 fact, this study's been heavily discussed in  
3 coverage decisions and some have argued we  
4 shouldn't be studying this anymore.

5           So, we went to look at that.

6           Now, as we looked at it, we had available  
7 to us a cost-effectiveness study analysis of the  
8 CATIE study, and essentially there were two main  
9 findings. One was that perphenazine was clearly  
10 cheaper, the other is that none of the other drugs  
11 looked better than perphenazine. One of them,  
12 risperidone, looked a little bit worse, but it was  
13 probably a dosing problem.

14           But the key thing is, compared to the  
15 atypicals, perphenazine looked just as good and was  
16 much cheaper. So, you could argue we're done.

17           Well, we questioned that, and we  
18 questioned it because of this large uncertainty in  
19 variability. So, we had sort of two goals in doing  
20 this, one to figure out what would be the expected  
21 value of more precisely determining these  
22 differences, and then, secondly, to figure out what

1 would be the optimal sample size for a future and  
2 potentially expensive trial.

3           And I could certainly imagine PCORI having  
4 both these sorts of questions as time moves on.

5           What did we do? We used what we call  
6 limited modeling approach. We took the CATIE  
7 estimates of the effects on costs and quality of  
8 life in any given period and we built a very simple  
9 model to extend them out to a lifetime and then  
10 over the population to try to go from the  
11 individual level to the population level.

12           These were the estimates of the  
13 uncertainty for a quality of life for the different  
14 drugs, and you can see one drug, risperidone, did a  
15 little worse, but all the others overlap, and this  
16 is on a quality of life scale between zero and one,  
17 and the peaks look pretty narrow, like these are  
18 pretty close, the range there is like from 0.7 to  
19 0.74, 0.75, that's a very small amount on this  
20 scale.

21           So, you could say, these are really pretty  
22 precisely done studies. But before you decide

1 that, you have to think about how many people it's  
2 applied to. And in our case, because we were  
3 looking at cost-effectiveness, we also wanted to  
4 think about costs, and the one orange curve there  
5 is for perphenazine, that's on the cheaper side, so  
6 that was clearly cheaper, but the others were  
7 obviously more expensive and had really broad  
8 tails.

9           So, what's the value of resolving this  
10 apparently or intuitively very small uncertainty?  
11 Well, it turned out when you added to the incident  
12 cohort, and overall that's 20 cohorts that might  
13 use this information, we found it would be worth  
14 \$342 billion to answer this question in terms of  
15 health gains. This is an absolutely huge public  
16 health question.

17           And yet, it's not obvious when you look at  
18 the figures, and this is where analysis, I think,  
19 can really help inform things.

20           Now, this is one example of a minimal  
21 modeling approach. We call this limited modeling.  
22 There are also other examples I'll come to in a

1 minute. Let me just say that we also did studies  
2 of how big and optimal studies should be, and where  
3 as the CATIE Study was about 1,500 patients per  
4 arm. We estimated that ideal studies should be in  
5 the order of 20,000 subjects per arm. How in the  
6 world do you do a 20,000 subject per arm study?  
7 The answer is you don't do a traditional clinical  
8 trial. You probably do some sort of policy  
9 intervention. You look at a bunch of states who  
10 are pretty much indifferent between which atypical  
11 antipsychotic they use and then you do some sort of  
12 policy evaluation based on that, either randomized  
13 or non-randomized.

14           So, let me just say, that's the limited  
15 modeling approach. We also have these no modeling  
16 approaches, and the key idea in the no modeling  
17 approaches, you don't need to model anything at all  
18 because the trial follows people out to completion,  
19 and there are two instances in which that happens,  
20 one is where at the end of the trial everyone is  
21 dead -- so, pancreatic cancer, unfortunately, is an  
22 example where you could do something like that.

1           This is another one, which is a happier  
2 story, which is the treatment of sinusitis where at  
3 the end of most trials, everyone, sort of almost  
4 everyone, gets better except the people who  
5 probably just had allergies to begin with. And we  
6 compared the value of more information on  
7 azithromycin versus augmentin in acute sinusitis,  
8 where azithromycin is thought to be a little more  
9 effective and augmentin is cheaper.

10           And there was a small RCT that showed  
11 there were differences over the first five days,  
12 but by 28 days it had all resolved, and we did  
13 calculations in value of information looking at the  
14 net benefit, or the total benefit, if you only  
15 counted resolution of symptoms, and a measure of  
16 net benefit when you also took off costs.

17           And we scaled it up to the population and  
18 we discovered, for example, that the value of  
19 information on effectiveness, the study would be  
20 worth \$40 million. That's a whole lot less than  
21 \$342 billion.

22           Or the value of information on cost

1 effectiveness would be worth much more, \$250  
2 million. Why is it worth more? It's because there  
3 was really pretty little uncertainty that  
4 azithromycin was better, but the question is, is it  
5 worth it enough?

6           And in this case, one of the things this  
7 shows you is if you ignore cost from the beginning,  
8 you are forced into different research  
9 prioritization decisions, and that's something, I  
10 think, we have to worry about.

11           So, the most important thing about this  
12 slide is to tell you, building a decision model  
13 takes months, a limited model probably takes, you  
14 know, weeks. This probably takes days. So, this  
15 is something one can practically do if one has  
16 preexisting data.

17           Okay. If even that is too much, there's  
18 another option for VOI, and that's to take an  
19 approach we call conceptual value of information,  
20 and the idea here is that if you look at this value  
21 of information equation, it's multiplicative, the  
22 individual value of information, the number of

1 people, the implementation, the durability. And,  
2 you know, within the individual value of  
3 information, if you're not going to change anyone's  
4 decision, there's no value. If there's no  
5 difference between the outcomes, there's no value,  
6 you're done. You don't have to ask anything else.

7           The same to some extent may be true of the  
8 others. If no one's ever going to implement  
9 anything based on your research, if a new study is  
10 going to come next year that's going to completely  
11 trump it, if no one's affected by this -- and  
12 you'll be surprised how often no one is affected by  
13 research we do, and I can comment on that if anyone  
14 wants to ask -- then you're done.

15           And so the point is, there's a natural  
16 weighting scheme here. These should almost be  
17 necessary conditions for something. Now, that  
18 doesn't mean that you can't override it with  
19 judgment, but the point is, you can look at these  
20 things, intuitively apply them, and, in fact, a lot  
21 of what PCORI's begun to do reflects this sort of  
22 idea. And so it's, I think, useful to frame this

1 in the context of the broader question of how you  
2 apply VOI.

3           Now, the beauty of VOI, I think, is that  
4 in the end you end up with some numbers, or at  
5 least you can end up with some numbers, and these  
6 are a variety of normalized value of information  
7 studies where the assumptions that go in for them  
8 in terms of the year, the unit of currency, the  
9 population you're studying are all comparable. And  
10 what's amazing to me is just the incredible range  
11 of these.

12           I think my wife would be okay with me  
13 saying she just had knee trauma and had a really  
14 unpleasant couple of weeks dealing with it, and  
15 she's getting better now, but interestingly,  
16 magnetic resonance imaging in knee trauma is hardly  
17 worth anything on this. In fact, it's 1,000 times  
18 more important to answer this question about  
19 atypical antipsychotics.

20           So, it didn't feel that way in my house  
21 over the past month, but this is where numbers  
22 really, really help you. And so you can get order



1 of magnitude differences that help you inform these  
2 things. And I'm not saying VOI should be the only  
3 thing we use, but part of it.

4           Now, you know, when you get this sort of  
5 set of different approaches, you have to think  
6 about how to use them together, and these are  
7 ordered in this slide from the easiest to use to  
8 the hardest to use, easiest being conceptual, then  
9 minimal modeling, then full modeling, and there's  
10 one more, which is maximum modeling, which actually  
11 basically means build a really complicated model  
12 that can incorporate multiple diseases, maybe even  
13 -- certainly multiple questions within a disease  
14 within the same model.

15           And the basis for something like that  
16 would be in, for example, the Carnegie Heart  
17 Disease Policy Model that Bill Weinstein and Lee  
18 Goldman and others developed in the 1980s. It can  
19 look at all different interventions.

20           So, you could build a model that addresses  
21 this in a priority area and then try to prioritize  
22 questions within that, and, in fact, there are a

1 variety of institutes in NIH that are beginning to  
2 do exactly this.

3           So, then you can think about how to put it  
4 all together, and with support from AHRQ we've done  
5 some work recently trying to develop algorithms to  
6 sort of put these things together. So, you begin  
7 with sort of a potential topic for research, and  
8 then you can apply conceptual VOI and if it looks  
9 like a study is just not going to be very valuable,  
10 you're done.

11           If it looks like the study might be  
12 valuable, then you go to the bottom branch. There  
13 you can ask, does this topic cluster with others in  
14 some domain? And if yes, I can build a maximum  
15 model and really try to prioritize in the whole  
16 area.

17           If not, then you could say, well, do I  
18 have comprehensive outcome measures so I could  
19 apply a minimal or limited modeling approach,  
20 existing clinical studies? And if so, and that's  
21 easy to do, then it might be worth spending a few  
22 days to try to get this number.

1           If you don't have that option, then you're  
2 in a world where the only way to do this is to  
3 build a really expensive decision model, and I  
4 would say you're only going to do that if you're  
5 talking about making a major, major investment in a  
6 clinical trial. But someday PCORI may be talking  
7 about these multiple, multiple million dollar  
8 investments, and this may be a time when it makes  
9 sense for PCORI to think about that.

10           I'll say we've applied this approach in  
11 work for AHRQ looking at some topics that they've  
12 considered for systematic reviews and it's turned  
13 out to be a useful framework in thinking about this  
14 and one that provides insights not provided by  
15 other approaches.

16           Now, let me come back to the PCORI  
17 criteria. I think, as you'll see, impact of  
18 conditions on individuals -- sorry, on populations,  
19 potential for improvement, implementation,  
20 uncertainty, we've got all of that. Impact on  
21 healthcare performance, we've talked a little bit  
22 about costs.

1           So, the things we haven't talked about,  
2 what about individuals? What about patient-  
3 centeredness? What about inclusiveness? So, let  
4 me turn to that in the last few minutes.

5           So, I think one of the critical ideas in  
6 this is that it is possible to reflect  
7 individualization within value of information  
8 analysis, and the key idea here is that you need to  
9 incorporate individual level attributes into these  
10 models. These could be traditional health-related  
11 covariates, they could be peoples' personal  
12 preferences, it could also even be the choices they  
13 make if those choices somehow do or don't align  
14 with what's in their true interest.

15           How do you think about that? So, Anirban  
16 Basu, who's here, and I, wrote a paper a number of  
17 years ago looking at the value of  
18 individualization, and the concept here -- this is,  
19 again, framed in a cost effectiveness plane, but  
20 you can do exactly the same analysis just thinking  
21 about effectiveness. You have effectiveness on the  
22 X-axis and cost on the Y-axis. The things above

1 the X-axis raise costs, the things below save  
2 money, the things on the right benefit people, the  
3 things on the left harm people.

4           The line up in the northeast is a cost-  
5 effectiveness threshold and above that we say  
6 things are too costly even though they're  
7 beneficial, and below it we say they're cost-  
8 effective.

9           So, you can take a look at -- and the  
10 quadrants mean things too, so most things are up in  
11 the northeast where it costs more but it's better.  
12 On the -- in the northwest we have things that are  
13 less effective and costly. We sort of never want  
14 to do those things.

15           Then in the southeast we've got things  
16 that save money and make people better off. We're  
17 always going to want to do those.

18           The little dots, what are they? They're  
19 people. They're people who differ from each other.  
20 Some are benefitting from a treatment, some are  
21 harmed, some are saving money, some it's costing  
22 money.

1           What are the colors of the dots? The blue  
2 dots are people choosing the treatment. The orange  
3 dots are the people not choosing the treatment.  
4 You can see the blue dots tend to be mostly on the  
5 right. People who benefit from things tend to  
6 choose them.

7           But there are mistakes. So, if you look  
8 on the left side, on the west, in the northwest in  
9 particular, there's a blue dot there, someone who's  
10 choosing the treatment but actually being harmed  
11 from it. So, we want to help them. How can we  
12 help them? Help them make a better decision by not  
13 doing that.

14           And that's what decision aids can do, they  
15 bring the people on the west, who are making the  
16 mistakes, and bring them to stop doing it. The  
17 people on the right who should be choosing it who  
18 are orange dots, but aren't, you bring them back by  
19 getting them to stop doing it.

20           And then you can add up the benefits of  
21 those decisions in terms of better outcomes, in  
22 terms of saved money, and as you add those up, you

1 can convert them into measures of that benefit.  
2 And one of the things that Anirban and I did in  
3 this paper is calculate, for example, for prostate  
4 cancer treatment, localized prostate cancer  
5 treatment, what would it be worth for men to make -  
6 - if you could just figure out the one best  
7 treatment for all American men for localized  
8 prostate cancer versus the best individual level  
9 treatment, and the point was 100 times greater  
10 value when you can get the best treatment for the  
11 individual.

12           So, the individual really matters and  
13 these frameworks can be adopted to incorporate that  
14 individual value.

15           Now, I've talked about individualization.  
16 Let me turn to sort of this question of  
17 inclusiveness and how we think about that. So, you  
18 know, this is a harder one for VOI because what  
19 these approaches, population approaches tend to do  
20 is average over everyone, but I think there are  
21 ways in which these help. You can't maximize  
22 population health if you omit large parts of the

1 population. And this is especially true when the  
2 parts of the population with the greatest health  
3 problems are those that potentially are the most  
4 marginalized.

5           So, if you really want to improve  
6 population health, you should be focusing on these.  
7 So, I wouldn't under appreciate the value of  
8 population health.

9           The other thing is you can over weight the  
10 health of parity populations. You could ask, what  
11 research has the greatest VOI for particular  
12 priority populations. In your extreme you could  
13 put no weight on other populations, I'm not saying  
14 we should.

15           The other thing you can do is you can  
16 treat inclusiveness as a separate criterion from  
17 VOI and use judgment to weigh them against each  
18 other. So that's -- you know, there are a variety  
19 of ways you can bring this in.

20           So, let me just conclude. VOI provides a  
21 mechanism to estimate the population health impact  
22 of specific research questions. Although it can be



1 burdensome to apply their methods for its practical  
2 application, and I've described maximal modeling,  
3 full modeling, limited modeling, inceptual VOI, and  
4 there are VOI approaches to value  
5 individualization.

6           Now, VOI can be used in a variety of ways,  
7 and this is really key to today's discussion. It  
8 can be used to prioritize research studies, a  
9 particular study, does this matter, and areas.  
10 Now, prioritizing research studies is a lot more  
11 straightforward than prioritizing areas.

12           So, how do you approach areas? Well, one  
13 idea is that VOI in areas can be bounded from  
14 above. You can say there's only so much burden in  
15 this area, but I think that's not actually going to  
16 be very informative. I think what's far more  
17 likely is that the value of research in a  
18 particular area should be the function of the  
19 individual studies that you might do in that area,  
20 and this has a very important implication and that  
21 is that when PCORI goes ahead to prioritize areas,  
22 it should still be the case that studies in

1 prioritized areas should still meet the criteria  
2 for value, particularly at the margin.

3           And so one proposal I would make to PCORI  
4 is to reserve money outside its allocations to fund  
5 the most meritorious studies in areas when they run  
6 out of money in that area for what they've  
7 originally allocated. In other words, you're going  
8 to fund the very best study in every area that  
9 you've prioritized and commit to it, but then  
10 you're still going to have some good studies left  
11 over and you should keep money to do that.

12           So, that's one idea, so sort of finally  
13 I'll just say, the practical experience with VOI is  
14 limited but it's increasing. It exists in the UK,  
15 it's growing in the U.S. and I think that as we  
16 think about how to use this, it's critical that we  
17 integrate this in a way that compliments existing  
18 prioritization processes rather than competing with  
19 it.

20           So, let me stop there. So, thank you.

21           [Applause.]

22           DR. WALLACE: We will have an opportunity

1 for dialogue and questions after our next talk too,  
2 but we did want to also then move ahead to the next  
3 paper, which is going to be shared by Claire  
4 McKenna who worked with Karl Claxton to produce a  
5 white paper *Expected Health Benefits in Additional*  
6 *Evidence: Principles, Methods, and Applications.*

7 Claire is a research fellow with the Team  
8 for Economic Evaluation and Health Technology  
9 Assessment at the University of York, that would be  
10 Old York, not New York, and Claire has degrees,  
11 actually, in mathematics, theoretical physics,  
12 medical statistics, and health economics.

13 So, she'll share with us how she  
14 reconciles those various perspectives in thinking  
15 about how we can do prioritization. Claire?

16 MS. MCKENNA: Okay, good morning everyone,  
17 and apologies for Karl not being here due to  
18 illness. He's doing very well and he is listening  
19 in the webcast.

20 So, I'm going to discuss the principles  
21 and methods and show some applications of how value  
22 of information analysis that David has just

1 described can be used to estimate or establish the  
2 expected health benefits of additional evidence and  
3 how it can be used to prioritize research  
4 decisions.

5           So, the purpose is to demonstrate the  
6 principles of what assessments are required when  
7 considering the need for additional evidence and  
8 the priority of proposed research, and these  
9 assessments do reflect a number of PCORI's criteria  
10 on the impact of the condition on health, the  
11 potential for improvement in health, and the  
12 potential for improving health system performance.

13           And we're going to illustrate how these  
14 assessments might be informed by quantitative  
15 analysis that's based simply on standard methods of  
16 systematic review and meta-analysis.

17           And in doing so, we'll see that we need to  
18 carefully distinguish between the value of  
19 additional evidence and the value of actually  
20 implementing the findings of what existing research  
21 suggests.

22           So, these assessments will help to

1 establish whether a particular research proposal is  
2 potentially worthwhile, whether it should be  
3 prioritized over other research topics that could  
4 have been commissioned with the same resources.

5           So, we have produced this white paper that  
6 sets out what assessments are needed and how might  
7 these assessments be informed.

8           So, what assessments are needed? Well, we  
9 first need to establish the value of additional  
10 evidence. On balance, the existing evidence might  
11 suggest that a particular intervention is expected  
12 to be the most effective, but due to uncertainty in  
13 the evidence, there is a chance that another  
14 intervention may be more effective and could  
15 improve health outcomes to a greater extent.

16           And so, we need to establish how uncertain  
17 we are, how much does that uncertainty matter, and  
18 what are the consequences if we get it wrong, and  
19 these consequences represent the maximum value that  
20 we could gain from additional evidence.

21           And we also need to know whether the  
22 findings of research are likely to be implemented

1 into clinical practice. So, clearly the health  
2 benefits will only be realized if the research has  
3 an impact on clinical practice, and so if it's  
4 unlikely to be implemented, another area of  
5 research with smaller potential benefits but more  
6 likely to be realized, might be regarded as a  
7 higher priority and, in fact, the potential  
8 improvements in health outcomes by encouraging the  
9 implementation of what the existing research  
10 suggests might exceed the potential improvements  
11 from conducting additional research.

12           And so, the notion of a minimum clinical  
13 difference in outcomes is required. So, this is  
14 the difference in outcomes that would need to be  
15 detected between the treatments in order for the  
16 end results to have an impact on clinical practice,  
17 for the results to be considered to be clinically  
18 significant and change clinical practice. So,  
19 clinical practice is unlikely to change without  
20 that estimate of an effect size.

21           So, we can estimate the expected health  
22 benefits of additional evidence for a range of

1 minimum clinical differences and outcomes that  
2 would need to be detected. And larger differences  
3 may be required when there are other aspects of  
4 outcome that might not be captured in our primary  
5 endpoint or their significant resource system or  
6 patient cost implications.

7           So, we'll show how these assessments can  
8 be informed in different contexts and we're not  
9 going to directly address variability in patient  
10 outcomes and individualized care, but of course, as  
11 more sources of variability are observed, then the  
12 potential value of additional evidence falls.

13           So, how might these assessments be  
14 informed? Well, they can be informed through the  
15 application of value of information analysis and to  
16 standard, random, or fixed effect meta-analysis as  
17 commonly conducted as part of a systematic review.  
18 And we'll illustrate this through the application  
19 of case studies to four particular contexts which  
20 are likely to arise in research prioritization  
21 decisions.

22           So, firstly, where the primary endpoint in

1 the meta-analysis captures the key aspects of  
2 health outcomes, and we'll look at that in a  
3 cumulative meta-analysis looking at streptokinase  
4 for the treatment of acute myocardial infarction.  
5 Then consider where the primary endpoint in the  
6 meta-analysis needs to be linked to other aspects  
7 of health outcome, and we'll look at that in the  
8 case of steroids following traumatic head injury.

9           And then we'll consider where different  
10 weights might be applied to reflect the relevance  
11 of evidence, and we'll look at that in the case of  
12 probiotics in severe acute pancreatitis.

13           And then we'll consider where more than  
14 two treatment alternatives might need to be  
15 compared and we'll look at that for different  
16 chemotherapies for advanced ovarian cancer.

17           Okay, so where the primary end point of  
18 the meta-analysis captures the key aspects of  
19 health outcome. So, here we're looking at how  
20 evidence accumulates as a sequence of clinical  
21 trials over time. And so, this is for the use of  
22 streptokinase versus control for the treatment of



1 acute myocardial infarction where the primary  
2 endpoint in the meta-analysis is mortality.

3           So, this shows the sequence of clinical  
4 trials in a standard forest blot, and the  
5 uncertainty associated with the individual trials,  
6 and if you pooled across all these trials, the  
7 pooled estimate of effect favors streptokinase with  
8 an odds ratio of, I think, 0.76 and it is  
9 statistically significant.

10           So, the question here is, when might it  
11 have been reasonable to conclude that the evidence  
12 was sufficient to recommend strept, and at what  
13 point in the sequence of trials was it unlikely  
14 that additional evidence would have been  
15 worthwhile? And could health outcomes have been  
16 improved by encouraging the implementation of what  
17 the existing evidence said at that time or by  
18 acquiring the additional evidence? And how might  
19 that additional evidence that is required, be  
20 judged relative to the need for additional evidence  
21 in other clinical areas.

22           And we're not using hindsight to answer

1 any of these questions, but instead we are using  
2 the quantitative value of information analysis.

3           So, to your right it shows the sequence of  
4 clinical trials re-analyzed as a cumulative meta-  
5 analysis where he estimate of effect on mortality  
6 and the uncertainty is updated when each subsequent  
7 trial reports, and you can see from this that, on  
8 balance, the evidence very quickly favors  
9 streptokinase versus control, but it was not until  
10 the European III trial that we got a statistically  
11 significant result in both the cumulative meta-  
12 analysis and the individual trial.

13           So, in other words, where we had a 95  
14 percent chance that strept was expected to be more  
15 effective than control, and it might mean at this  
16 point the clinical practice would have responded to  
17 the evidence.

18           So, this tells us something about the  
19 uncertainty in the evidence, but it doesn't tell us  
20 about the consequences of that uncertainty. And it  
21 doesn't tell us about the potential gains and  
22 health outcomes that we could gain by conducting

1 additional research.

2           So, the chance of making a wrong decision  
3 due to the uncertainty in the evidence can be  
4 translated into the consequences in number of  
5 deaths and by applying the estimate of relative  
6 risk to the baseline risk of mortality, and to an  
7 estimate of the size of the population that could  
8 potentially benefit from this information.

9           And so, this figure here shows the  
10 distribution of consequences of uncertainty in  
11 number of deaths at the three different time  
12 points.

13           So, the European I was early in the  
14 sequence of clinical trials and at that point there  
15 was a 70 percent chance of no consequences, but  
16 there was a 30 percent chance of a large number of  
17 deaths, and whereas later in this sequence of  
18 clinical trials, they were less uncertain that  
19 strept is more effective than the control, but  
20 there's still as small chance of a large number of  
21 deaths per year.

22           And so, the expectation across this

1 distribution of consequences represents the maximum  
2 value of additional evidence, so early in the  
3 sequence at European I, the maximum value of  
4 evidence was about 6,200 deaths averted per year,  
5 whereas later in this sequence of clinical trials,  
6 then the value of evidence falls because we're less  
7 uncertain, and by European III trial, it's about 27  
8 deaths averted per year per annum.

9           And while this solid black line at the  
10 bottom shows how the value of additional evidence  
11 declines with each additional study that was  
12 conducted, and you can see the tail end of that  
13 that those later trials in the sequence may not  
14 have been necessary to inform the question of  
15 whether strept was more effective than control.  
16 And, of course, then there would have been harm to  
17 patients that were enrolled in those later  
18 subsequent trials due to being enrolled in the  
19 wrong arm of the trials.

20           Now, as I said earlier, of course, that  
21 the evidence is only valuable if it has an impact  
22 on clinical practice and so the dash line in this

1 figure shows the value of switching from no strept  
2 to strept in clinical practice, and assuming that  
3 clinical practice only responded to the change at  
4 European III we noticed statistically significant  
5 results in both the cumulative evidence and the  
6 individual trial, then the value of implementing  
7 the evidence falls to zero.

8           Well then we can also look at the value of  
9 additional evidence and number of deaths averted  
10 per year for a minimum clinical difference in the  
11 risk of death between treatments that would need to  
12 be detected for the research to have an impact on  
13 clinical practice.

14           So, that's shown here at three different  
15 time points for a range of minimum clinical  
16 differences in size if we need to be detected. So,  
17 the value of additional evidence declines with  
18 the -- when you need a larger effect size to be  
19 detected because, clearly, these larger effect size  
20 are less likely to occur.

21           Okay, well, now I'm looking at where the  
22 primary endpoint in the meta-analysis needs to be

1 linked to other aspects of health outcomes. So, a  
2 good example of this is the case of steroids  
3 following traumatic head injury. So, before the  
4 CRASH Trial, that's a large, randomized control  
5 trial that was first reported in 2005, before that  
6 trial there was a large number of smaller trials  
7 looking at the effects of steroids on death and  
8 disability following traumatic head injury. And  
9 the evidence was very mixed. Before CRASH, the  
10 odds ratio of death with the use of steroids was  
11 0.93 and you can see that the confidence interval  
12 crosses the no difference line while the odds ratio  
13 of death, vegetative, and severely disabled was 1.1  
14 and, again, with considerable uncertainty.

15           So, in this case, we need to analyze all  
16 the trial evidence and all the important aspects of  
17 health outcome, which in this case were reported in  
18 terms of the Glasgow Outcome Scale disability  
19 levels, which is presented here, so we can  
20 synthesize the evidence to give the proportion of  
21 individuals that is expected to be in each of these  
22 health states by treatment.

1           And then to quantify the outcome of  
2 survivors, we can use estimates of life expectancy  
3 given survival and quality of life associated with  
4 these Glasgow Outcome Scale outcomes, and that will  
5 give us the equivalent years lived in full health.

6           So, in this example, on balance, the  
7 evidence suggests the steroid should not be used in  
8 clinical practice if you consider all aspects of  
9 health outcome, but there is considerable  
10 uncertainty in the evidence base before the CRASH  
11 Trial, so the probability of no consequences is  
12 0.63. So, there is still a 37 percent chance of a  
13 large number of consequences in terms of lost years  
14 lived in full health per annum.

15           And, as I said, the expectation across  
16 this distribution of consequences is the maximum  
17 value that we would be willing to pay for  
18 additional research, which in this case is around  
19 1,000 years of full health per annum.

20           So, the question here is, are those 1,000  
21 years of full health per annum, were they  
22 sufficient to regard CRASH Trial as worthwhile, and

1 should it have been a priority over other research  
2 topics that could have been commissioned with the  
3 same healthcare resources?

4           Well, the CRASH Trial was commissioned in  
5 the year 2000 and assuming that the information  
6 would be valuable for about 15 years, then the  
7 value of -- the maximum value of the evidence would  
8 be about 15,000 years of full health, but the CRASH  
9 Trial wasn't expected to report to the year 2004,  
10 and so the value of additional evidence falls with  
11 the time it takes for the research to report, and  
12 so the value of CRASH was expected to be about  
13 9,000 years of full health lived.

14           So, was the CRASH Trial worthwhile? Well,  
15 the cost of the CRASH Trial was 2.2 million pounds  
16 and in the UK, that could have been used to  
17 generate 110 years of full health or alternately  
18 you could think of in terms of the UK NHS we'd need  
19 to spend an additional 179 million pounds to  
20 generate that same improvement of about 9,000 years  
21 of full health elsewhere in the NHS.

22           So, in this case it did appear that CRASH



1 was worthwhile and there is no additional value to  
2 evidence after the CRASH Trial.

3           Well, now considering the use of different  
4 weights that might be used to reflect the relevance  
5 of evidence, and here we're looking at the case of  
6 probiotics in severe, acute pancreatitis. So, in  
7 this case, there was two smaller trials that showed  
8 a non-significant improvement in the risk of death  
9 with probiotics.

10           But then in 2008, there was a much larger  
11 trial that showed a significant increased risk of  
12 mortality with probiotics. So, this opened up a  
13 debate about the relative effectiveness of  
14 probiotics and about the relative merits of the  
15 trial evidence.

16           And if you pooled across the three studies  
17 in a meta-analysis, you get very different  
18 estimates of effect under a fixed and randomly  
19 fixed analysis, and you can see that there is  
20 considerable uncertainty.

21           So, in this case, we may need scientific  
22 value judgments about the differences between these

1 trials and the relevance of the evidence to  
2 clinical practice. And so, these scientific value  
3 judgments will not only change the estimate of  
4 effectiveness, but will also change the uncertainty  
5 associated with it and, hence, the value of  
6 additional evidence.

7           And that's illustrated here in terms of  
8 the number of deaths averted with additional  
9 evidence for a range of minimum clinical  
10 differences in the risk of death, and this is for  
11 random fixed effects analysis and you can see where  
12 we've got standard weights, but then if we  
13 increased or decreased the weight that we would  
14 apply to the two earlier trials based on some  
15 scientific value judgment of how you would weight  
16 the evidence of these three trials, you can see the  
17 impact that it has on the value of additional  
18 evidence.

19           Well, now all the previous examples that  
20 I've looked at have only considered two  
21 comparators, but I also wanted to just illustrate  
22 that we can also deal with situations where there

1 are more than two alternative interventions that  
2 need to be compared, and in this case we're looking  
3 at three second-line treatments for advanced  
4 ovarian cancer.

5           So, in this case there was three trials,  
6 each with a pairwise comparison, so topotecan was  
7 compared to paclitaxel in one trial and topotecan  
8 was more effective than paclitaxel, the hazard  
9 ratio was 0.91 in terms of survival.

10           Then in a separate trial, paclitaxel was  
11 compared to PLDH and paclitaxel was more effective  
12 with a hazard ratio of 0.91.

13           And then in another separate trial, PLDH  
14 was compared to topotecan and it was a much larger  
15 trial than the other two trials and PLDH was more  
16 effective than topotecan.

17           So, this is an example or a case where on  
18 the basis of the pairwise comparisons itself, the  
19 evidence appears inconsistent, but remember that  
20 each treatment effect is estimated with  
21 uncertainty, and so in this case we need to come to  
22 some overall assessment about the relative

1 effectiveness of all three treatments.

2           If we just considered each of the pairwise  
3 comparisons separately to try to come to some  
4 overall assessment about the three treatments, we  
5 would be implicitly breaking randomization. We  
6 don't have a trial that looks at the three  
7 treatments together.

8           So, we could use like an indirect  
9 treatment comparison based on a single common  
10 comparator, but in this case that would mean  
11 excluding the evidence from one of the trials  
12 because only two of the three trials have a common  
13 comparator.

14           So, a better approach would be to use a  
15 mixed treatment comparison that makes use of the  
16 full network of evidence, both the direct and the  
17 indirect evidence, and just to illustrate the  
18 impact that that has on the value of additional  
19 evidence, depending on how you synthesize the  
20 evidence, again this shows the value of additional  
21 evidence and number of deaths averted for a range  
22 of minimum clinical differences in the hazard of

1 death in this case and you can see that I've used  
2 an indirect comparison or the pairwise comparison  
3 you could substantially overestimate the value of  
4 additional evidence.

5           So, it illustrates the importance of the  
6 method of synthesis that you use in order to  
7 estimate the value of evidence.

8           Well, just to conclude, I hope I've  
9 demonstrated that quantitative analysis based on  
10 systematic review and meta-analysis does provide a  
11 practical and useful starting point for research  
12 prioritization and commissioning. It adds  
13 transparency and accountability, but of course  
14 we're not saying that it captures all scientific  
15 and social value judgments, so there's plenty of  
16 room for deliberation here. And some  
17 considerations for PCORI is whether this type of  
18 analysis could be used, whether -- who would be  
19 responsible for conducting the analysis, et cetera.

20           Thank you for your attention.

21           [Applause.]

22           DR. WALLACE: Well, thanks, Claire. We

1 have about 10 minutes for questions and discussion,  
2 and so why don't we start in the back.

3 MS. WILSON: I actually have some comments  
4 coming through from Dr. Karl Claxton who wanted to  
5 say first that strongly, and I hope I do these  
6 comments justice, strongly agrees with Dr. David  
7 Meltzer that should not fund all proposals that  
8 appear worthwhile as they are made, but hold back  
9 some resources to make sure that there are  
10 sufficient funds to support more valuable proposals  
11 that might be made later in the cycle.

12 Additionally, he supports the need for  
13 maximal or policy modeling if it is clear that it  
14 would be particularly valuable in a particular  
15 area, indicated by the sum of potential benefits  
16 across the meta-analysis of evidence relevant to  
17 specific questions in that area.

18 One more comment. Considering the  
19 relevant potential for bias in the evidence is very  
20 important and using a random effect is not  
21 necessarily the best thing to do as illustrated in  
22 the probiotic example.

1           Therefore, in the white paper, we  
2 recommend sensitivity analysis and potentially  
3 weighting trials so that the decision maker can see  
4 the implications of value of evidence of taking  
5 different views.

6           I believe I might get more comments from  
7 Dr. Claxton, but thank you, we wanted to prioritize  
8 his comments.

9           DR. WALLACE: Very nicely channeled too,  
10 so thank you. I think we had our first question  
11 back here and then we'll come up here.

12           PARTICIPANT: Yes, we have heard, I  
13 believe, two different approaches to the use of  
14 cost effectiveness analysis, one by Dr. Wilensky in  
15 which it should be done after by the payers rather  
16 than factored in, unless I'm misinterpreting --  
17 factored in at the onset of prioritization, and  
18 then, of course, the two presentations just now,  
19 and where it would be done at the prioritizing at  
20 the proposal stage.

21           My question is for PCORI leadership, how  
22 they are -- what process they're going to use to

1 mediate between these two approaches.

2 DR. WALLACE: Well, one -- I might, just  
3 process-wise, one of the opportunities we're going  
4 to have later in the afternoon is to actually hear  
5 more directly from PCORI leadership about how  
6 they're synthesizing not only this input, but also  
7 the additional input from the experience with the  
8 process.

9 So, if that's acceptable, I guess my  
10 suggestion would be that we defer that question  
11 until we actually have the opportunity to talk  
12 directly with staff.

13 Let me -- we have a question up here and  
14 then to the back.

15 DR. WEISMAN: Okay, I'll --

16 DR. WALLACE: Again, please identify name  
17 and where you're coming from.

18 DR. WEISMAN: Yeah, I'm Harlan Weisman and  
19 I'm a member of the Board of Governors of PCORI and  
20 I'm not going to address the last question.

21 It's really a question for you, David. In  
22 your azithromycin versus augmentin example, and the



1 idea was if there's plentiful or at least good  
2 clinical trials information you can rely on that  
3 for some of the value of information modeling, the  
4 thing that worried me a bit, and I actually on my  
5 iPhone looked up at least one of the articles about  
6 this, and is that, you know, azithromycin is given  
7 once a day for three days and augmentin is given  
8 three times a day for ten days, and there's some  
9 real world values that may not at all have been  
10 addressed in that randomized clinical trial, and  
11 that would be true, I think, also in the CATIE  
12 trial.

13           So, it would seem to me that you could  
14 both underestimate and overestimate the value of  
15 information based on the difference between the  
16 clinical trial aspects, which is well controlled by  
17 definition, and what's likely to occur in a real  
18 world setting, particularly in different  
19 populations in the country.

20           It's very hard, for example, to get  
21 adolescents with sinusitis to take a regimen three  
22 times a day for ten days. So, I'm just wondering

1 about that and how do you factor that into the VOI?

2 DR. MELTZER: Sure, so let me just say,  
3 you know, again, it's an example of a particular  
4 application and any application has issues that you  
5 need to be concerned about.

6 It was a clinical trial, clinical trial  
7 population, it's certainly possible that people  
8 were more compliant in this study than they might  
9 be in another study, or in another context --

10 DR. WEISMAN: Or in the real world.

11 DR. MELTZER: -- right, presumably,  
12 though, it's just interesting if you think through  
13 the logic in this particular study that presumably,  
14 if efficacy were lower, it would make azithromycin  
15 even better, right, because augmentin would look  
16 even worse, and as a result, it would be even more  
17 clear that azithromycin were better and the value  
18 of information would be even lower.

19 So, this gives you a nice upper bound,  
20 even of that, but I think the general point here is  
21 let's say we had a better efficacy study, okay, the  
22 question is, do we want to do yet another efficacy

1 study that is larger and more precise, and that's  
2 the general approach.

3 DR. WEISMAN: Right, and my only point is  
4 since PCORI is not always, but will fund, more real  
5 world like studies --

6 DR. MELTZER: Absolutely.

7 DR. WEISMAN: -- that the experiences  
8 based on randomized clinical trials may not be  
9 helping us necessarily assess the value of -- or  
10 the utility of a real world study or observational  
11 study in a larger population.

12 DR. MELTZER: Sure.

13 DR. WEISMAN: You know, for example,  
14 bacterial cure, which you didn't talk about, was  
15 much higher, much quicker in the azithromycin  
16 group, which suggests that, you know, non-  
17 compliance would be a big issue.

18 DR. MELTZER: So, I want to be clear,  
19 though. So, there are differences between  
20 effectiveness studies and efficacy studies --

21 DR. WEISMAN: Right.

22 DR. MELTZER: -- but there's really

1 nothing about value of information analysis that  
2 makes it more or less suited to studying one or the  
3 other. You start with a study of a given size, it  
4 has a given level of confidence around the  
5 estimates, you are asking the question, should you  
6 do another bigger study, and this issue is a  
7 relevant issue, but it's not one that  
8 differentially advantages or disadvantages the VOI  
9 and prioritization. Does that make sense?

10 DR. WALLACE: So, it's perhaps fair to  
11 say, though, that there's a lot of nuance in the I  
12 variable?

13 DR. MELTZER: Sure. Sure, yeah, you have  
14 to think about the context in which you're studying  
15 anything and that matters.

16 DR. WALLACE: Great. We had another  
17 question in the back?

18 MS. WILSON: This is Katie Wilson again  
19 with PCORI, and this time on behalf of Dr. Michael  
20 Lauer with NHLBI. This question is for Dr.  
21 McKenna. Dr. Ioannidis, whose name I might be  
22 butchering, which I should know, has written a

1 meta-analysis of many small trials is more likely  
2 to yield the false positive finding as compared to  
3 a few large-scale trials. I suspect that doctors  
4 know that, maybe not explicitly, it is arguably  
5 more worthwhile to do a few large-scale trials like  
6 GISSI, which was very cheap, than lots of small  
7 trials, which won't be believed even if combined in  
8 meta-analysis.

9 He would be interested in hearing your  
10 thoughts. Thank you.

11 MS. MCKENNA: Yeah, that's absolutely  
12 true, but of course, if there's a lot of  
13 uncertainty and there's a larger trial, then  
14 obviously there would be more people enrolled into  
15 perhaps a wrong arm of the trial based on that  
16 uncertainty. So, there is a down side to having  
17 larger trials in that sense, but you're absolutely  
18 right, the larger trials will provide, hopefully,  
19 more valuable information.

20 But what we've presented here is the use  
21 of value of information analysis from the starting  
22 point of where the meta-analysis, the systematic

1 review, has been left off. Thank you.

2 DR. WALLACE: Let's see, in the back I  
3 think we have a couple questions at that table.

4 DR. LAUPACIS: So, Andreas Laupacis,  
5 University of Toronto. A question and a comment.  
6 When I looked at the CRASH and streptokinase  
7 examples, my gut feeling was that sort of seasoned  
8 researchers and health policy folks and clinicians  
9 might have actually all come up to the same  
10 conclusion you did, that the confidence limits  
11 around the benefits of streptokinase were  
12 incredibly narrow, the ones around the CRASH were  
13 wide, and people probably would have said, in the  
14 former case, not worth funding another study, in  
15 the latter case it was.

16 So, the question is, my sense is that this  
17 sort of detailed analysis is likely to be most  
18 useful when it's really much less certain, and then  
19 if it is much less certain, then suddenly the black  
20 box element of your analysis and all the  
21 sensitivity analysis, makes it kind of probably  
22 less believable and understandable by people.

1           And that leads into my comment, which is,  
2 my general sense is that this is a sort of  
3 interesting, exciting way to go, but if PCORI or  
4 any of the rest of us that do health services  
5 research want to go this way, we've got to invest a  
6 lot of effort into explaining this to patients and  
7 clinicians so they actually understand it, because  
8 without doing it, it's sort of like we want you  
9 engaged, but by the way, we're using a process that  
10 none of you can understand. Because there is a  
11 pretty big black box element to this right now.

12           DR. WALLACE: Comments? Reactions?

13           MS. MCKENNA: Well, I think that -- well,  
14 to answer one part of your question, and I think  
15 that's why we didn't just look at the value of  
16 additional evidence on the basis of uncertainty, we  
17 also looked at the value of implementing the  
18 findings into clinical practice.

19           In the case of the CRASH Trial, there was  
20 a lot of uncertainty. But in the UK there was  
21 still about 12 percent of people -- there was still  
22 about 12 percent utilization of steroids in

1 clinical practice, and without the CRASH Trial,  
2 those steroids would continue to have harmed  
3 individuals, and it was only after the CRASH Trial  
4 that people stopped using steroids.

5           And so that's why it's important to  
6 consider the value of implementation, getting the  
7 findings implemented into clinical practice and not  
8 just looking at the value of additional evidence.

9           DR. MELTZER: So, to respond to the black  
10 box comment, I'm very sympathetic to that and I  
11 think there's a tremendous need for education.  
12 There are very few researchers who really know how  
13 to do this. Even the researchers who do know how  
14 to do it, many of them have sort of areas of  
15 specialization, so they don't have a sense of the  
16 full scope.

17           And then, in addition, if it's going to be  
18 used, we really have to have people understand what  
19 it means. So, I know there have been discussions  
20 on the Methodology Committee about making greater  
21 education in these topics an important priority. I  
22 think that -- I hope that will be something that



1 happens.

2 I think, you know, one way to think about  
3 this meeting is that it's sort of a first start  
4 towards that, but as you can see, there's a lot of  
5 content here and it can't be condensed into two 30-  
6 minute lectures. It's going to take a real  
7 investment over time. And along the way, I mean,  
8 all of us who are doing it are going to learn a  
9 lot.

10 I do think the sort of conceptual value of  
11 information approach is, although not easy to  
12 apply, as we've learned, a little easier to get  
13 your head around in some sense if you're being  
14 introduced to it, but we have work to do in all  
15 these areas and it's going to have to be  
16 participatory.

17 DR. WALLACE: So, I think we have time for  
18 one more question. Back here -- actually, we'll  
19 take two because I know you've been patient.

20 MR. PUN: Yeah, I'm Ting Pun. I'm really a  
21 caregiver and a patient. Okay. This is a question  
22 for David, actually.

1 DR. MELTZER: It's a little hard to hear  
2 you.

3 MR. PUN: This is really a question for  
4 David because your comment on individual  
5 variations, it's very, very interesting, okay, but  
6 on the other hand, those can only be analyzed after  
7 a trial or something because, you know, some of the  
8 variation is really based on the issue.

9 So, as far as the prioritization issue is  
10 concerned, this would be more useful for looking at  
11 the briefs, writing the briefs, to really try to  
12 assess that issue where the concept of VOI, when it  
13 was introduced in the prioritization process, the  
14 concept is quite easy to grasp, and without a lot  
15 of the probability and so on and so forth.

16 But where would it help in this whole  
17 prioritization process, and I thought it would be  
18 useful for looking at the briefs and getting the  
19 briefs out.

20 DR. MELTZER: Yeah, you know, I wish I had  
21 a spectacular answer to that question. I don't  
22 feel like I do, but I have some partial answers,

1 which is that, obviously you can learn things about  
2 individuals sometimes based on attributes that they  
3 share with others. That's one way to do it.  
4 There's a lot of interest in the Methodology  
5 Committee about talking about estimating  
6 heterogeneity and treatment effects. Some of that  
7 can come from trials that are designed specifically  
8 to do that, such as crossover trials and  
9 [inaudible] sort of trial designs.

10 Other parts of it can come from  
11 observational studies sometimes and looking at the  
12 variability in individuals. Some will come from  
13 biological information. And then ultimately there  
14 are going to be limits to our ability to do that.

15 But the point is, you know, we don't have  
16 to treat everyone that they're exactly the same and  
17 the more we can move towards this, there's likely  
18 to be great value in understanding more about it.  
19 So, I think those are some of the things that we  
20 can do. I don't know if you want to add.

21 DR. WALLACE: Maybe our last question over  
22 here.

1 MS. HUFTLESS: Thank you. Hi. I'm Susan  
2 Huftless from Johns Hopkins University, and I'd  
3 like to really commend PCORI for looking into  
4 looking at the VOI analyses. For nerds like me,  
5 it's really an elegant way of synthesizing all the  
6 information and being able to compare it.

7 But my question is, if this is going to  
8 depend on previous systematic reviews, and many  
9 times from those systematic reviews, when we try to  
10 do a meta-analysis, we can't actually do a meta-  
11 analysis of the patient-important outcomes, what  
12 really matters to patients.

13 So, how can we bring in what matters to  
14 patients into these models from the beginning to go  
15 ahead and prioritize this information? Thank you.

16 DR. MELTZER: I'll give it a shot, and  
17 Claire, if you want to. I mean, this is obviously  
18 really, really hard.

19 MR. WALLACE: David, can you use the mic?

20 DR. MELTZER: I'm sorry. It's obviously a  
21 really hard problem, and I think the reality is  
22 that VOI can't be the only criterion. It's just

1 simply too hard to apply in every circumstance, but  
2 where you are able to apply it and where you see  
3 something either seems like it matters a whole lot  
4 or maybe doesn't matter much at all, then it forces  
5 you to think about how to incorporate that  
6 information into a broader process.

7           So, I guess the way I imagine this is that  
8 in the end, human beings have to make decisions,  
9 and they do it with information that they have  
10 available to them, and that information could say,  
11 you know, 1 percent of the U.S. population is  
12 affected by schizophrenia for their entire lives or  
13 that information could be you're talking about a  
14 rare disease with mild morbidity about which  
15 there's little uncertainty, and those are -- sort  
16 of putting those things together in a sort of good  
17 package seems to me useful, but it's not a  
18 substitute for human judgment, nor should the  
19 constituent parts that went into that be neglected  
20 even when you put them all together.

21           And so, you know, the last thing I'll just  
22 say is, in any research, there are unexpected

1 results you never expect, and we have to remember  
2 that if someone thought VOI should be used to  
3 prioritize all research, we'd never do basic  
4 science research again, and that would be a  
5 tremendous tragedy, right. So, I think we have to  
6 put this, like all tools, in context.

7 DR. WALLACE: Great. Well, please join me  
8 in thanking David and Claire for a really  
9 stimulating session.

10 [Applause.]

11 DR. WALLACE: So, we've kind of done the  
12 food for thought thing, now it's time for actually  
13 food for the body, and so we have about 45 minutes  
14 for lunch.

15 The directions for lunch are to go out the  
16 door and seek out the Arbor Room. The Arbor Room  
17 is sort of that way and there will be signs,  
18 actually, that will lead you there, and we have  
19 about 45 minutes for lunch.

20 Your other task is to talk amongst  
21 yourselves about what you've heard this morning so  
22 that this afternoon we can amp up the level of the

1 discussion. So, thanks, everybody, and we'll see  
2 you back in about 45 minutes.

3 [Whereupon, at 12:34 p.m., luncheon recess  
4 was taken.]

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A F T E R N O O N S E S S I O N

[12:34 PM]

1  
2  
3 DR. WALLACE: Okay, well, again, just to  
4 review where we are in the day. This morning we  
5 thought a fair amount what the needs are,  
6 preliminary thinking about how we're going to  
7 approach them, some context around why this is  
8 important to do, and then also some scholarly work  
9 around what do we know about prioritization and  
10 what are the different ways that we can have  
11 conceptual frameworks that can help to guide  
12 prioritization.

13 This afternoon -- so, we've been at  
14 20,000-30,000 feet and we're going to swoop down  
15 close to the ground this afternoon and we're going  
16 to progressively dissect where we are in terms of  
17 the experience and where we want to go in terms of  
18 thinking about prioritization going forward.

19 So, part of my job today is basically to  
20 introduce people who don't need any introduction,  
21 so, I will be very brief, but I think most people  
22 know Jean Slutsky. Jean is the director of the



1 Center For Outcomes, an evidence agency for  
2 healthcare research and quality and, you know, Jean  
3 has been a thought leader for quite a while in how  
4 we assemble evidence, how we use evidence, and how  
5 we transfer evidence into stakeholders or for  
6 stakeholders.

7 I would also mention that Jean is from  
8 Iowa, which is very much to her credit. If there  
9 are any other Hawkeyes in the room, that's a good  
10 thing.

11 So, anyway, let me turn things over to  
12 Jean and Jean will introduce the rest of the folks  
13 who are in her panel.

14 MS. SLUTSKY: Thanks. It's really a  
15 pleasure to be here. It's really disconcerting to  
16 know that you can see me on this screen. I'll just  
17 tell you a very quick story that I was giving a  
18 talk at the first inaugural NICE annual meeting and  
19 they brought me on the stage and they said, so,  
20 here you're going to give a talk here, and I looked  
21 and they had like a two-story video cam of the  
22 speaker. And I grabbed the AV guy by the neck and

1 I said, if you put my picture up there, you're  
2 dead. And he goes, well, you really are an  
3 American.

4           So, anyhow, it's my pleasure to be here  
5 with so many people that I've met throughout my  
6 career about this really important subject. We  
7 have a great panel. I'm only going to introduce  
8 them by the first sentence of their bio. You have  
9 everything in your book.

10           Our first speaker will be Bobby Dubois,  
11 who's the chief science officer at the National  
12 Pharmaceutical Council. Our second speaker will be  
13 Ronnie Goff, who is vice president of the National  
14 Business Group on Health, and Sally Morton, who is  
15 professor and chair of the Department of  
16 Biostatistics at the University of Pittsburgh.

17           I just wanted to frame this session with a  
18 few comments of my own. I, as Paul said, I've been  
19 leading the comparative effectiveness research work  
20 at AHRQ since we were authorized under the Medicare  
21 Modernization Act, and probably one of the most  
22 challenging and interesting things that I've had to

1 do is to develop a program on prioritization.

2 I like to think of AHRQ as a learning  
3 healthcare system, a learning healthcare  
4 organization, where we plow back into what we do  
5 the lessons we've learned, and one of the things  
6 that we've really learned is that we can make  
7 investments in the methods and then apply those  
8 methods and learn from that application.

9 So, just sort of, I guess, a conflict of  
10 interest declaration. We have funded, as an  
11 agency, a lot of value of information work, both  
12 Duke University and Dave Meltzer at the University  
13 of Chicago, but we've also taken a new look at the  
14 role of systematic review and you heard that at the  
15 last session that systematic review can be a very  
16 powerful tool for a lot of things, both  
17 dissemination, but also identifying research gaps.

18 What it can't do is necessarily prioritize  
19 those gaps, so we've actually made a big investment  
20 under the ARRA funds to develop about 50 future  
21 research needs articles that were based on  
22 stakeholder-driven panels, and when I say

1 stakeholders, I mean really stakeholders, so not  
2 only patients and caregivers, but researchers,  
3 funding agencies, health plan administrators,  
4 people who actually have the condition under study,  
5 to look at the research gaps, help to prioritize  
6 those gaps that are needed for information, not  
7 just innovation.

8           So, it's been a really interesting process  
9 that we're in the period now of looking back at it  
10 and trying to identify how well it's worked and how  
11 well it's working, and I feel that this is a young  
12 field, but it's also a field that has some of the  
13 best minds in health services research that are  
14 taking part in it.

15           Sally has promised, as a biostatistician,  
16 that she has no formulas in her slides. And David,  
17 maybe one or two of your slides should be reworked  
18 just because it's after lunch and formulas are kind  
19 of icky.

20           So, we'll leave it at that, and I want to  
21 leave time for questions at the end, so we're going  
22 to try to stop at about 1:10, so think of your

1 questions. This is a great opportunity to ask us  
2 what we think about research prioritization.

3 So, Bobby?

4 DR. DUBOIS: Thank you. Okay. Thank you  
5 for giving me an opportunity to be here. Let me  
6 just being by saying you guys are doing a lot of  
7 things right, so before I suggest some things to  
8 think about, just to underscore, there's no sense  
9 worrying about prioritization if you don't have a  
10 good list of questions to start with, and so you  
11 guys have a great process for getting the  
12 questions, so that's the first thing.

13 I think you've got many ways of bringing  
14 the questions to the surface and I strongly support  
15 everything you're doing in that regard. You have  
16 criteria for prioritization, you've got goals  
17 towards transparency, you've got a lot of different  
18 things. So, lots of the stuff is really excellent.

19 What I'd like to do is in the next six  
20 minutes, is to give you six things to think about,  
21 one per minute. The first is, a lot of the  
22 prioritization results will be dependent upon the

1 weights you attach to the criteria. Is it more  
2 important to deal with diseases that are highly  
3 burdensome, or projects that are implementable, et  
4 cetera, et cetera? Who's going to derive those  
5 weights? I suggest it should be the Board and they  
6 should be transparent, up front, so everybody  
7 knows. So, that's the first thing.

8           Secondly, you guys want to be transparent,  
9 but I think it will be important to, when you have  
10 your 400 or 500 questions, how did you get down to  
11 100 questions, how did you get down to 50 questions  
12 and whatever the final number is? Like a grant  
13 submission process, it would be good for the  
14 question submitter to get the weights -- or not the  
15 weights, but how you guys ranked them on all the  
16 five things that they were evaluated based on  
17 because maybe they can resubmit the question, just  
18 like a grant, and tweak some of it to make it more  
19 relevant.

20           Third, you should test the reliability of  
21 the process. So, if you have multiple different  
22 groups making some of these choices, if the

1 membership of the groups evolves over time, it  
2 would be useful to do test reliability. You  
3 learned in the two groups thus far that there is  
4 variability. So, we need to understand that  
5 variability, and to the extent we don't want it, if  
6 we don't want it, then work on it.

7           Fourth, this has to be industrial  
8 strength, you know, making of sausages. The  
9 problem is, it's one thing to do this with 20  
10 questions, develop 20 briefs, but you've got 400  
11 and that's very quickly going to come to 800 or  
12 900. You can't do this whole process with 900, as  
13 Rachael and I chatted over lunch, you'll winnow it  
14 down probably quickly to a manageable number, but  
15 that winnowing process has its own process and  
16 transparency, and probably would be done by staff  
17 and creates a whole set of problems. So, probably  
18 it's time to think about and begin to share what  
19 that would look like.

20           Five, I think it's important when you're  
21 prioritizing to think about cost, and I don't think  
22 about costs in the other ways, cost to do the

1 study, because when I was participating in this, if  
2 I knew -- this is a really cool research question,  
3 but it's going to take 80 percent of the PCORI  
4 budget, this is not quite as cool a question, but,  
5 you know, we can bang it out quickly, it's not that  
6 expensive, oh, wow, that's important.

7           So, somehow that shouldn't just be later  
8 that we'll worry about costs because I think it  
9 does, for me, anyways, adjust how I would  
10 prioritize if I knew it was quick and cheap, didn't  
11 have to do a randomized control trial that took 22  
12 years. So, some of those -- and when I say cost,  
13 it's cost -- time cost as well as the other.

14           And then the last is something, which I  
15 might call meta prioritization. So, there's some  
16 high level things that you guys have already  
17 decided, there are five areas to focus on,  
18 disparities, et cetera, et cetera, and you have  
19 some allocations across that. So, that's important  
20 to get that out there.

21           Joe alluded to the shift from  
22 investigator-initiated to stakeholder-initiated,



1 and that percentage of where it is today and where  
2 you'd like it to be, I think should be transparent  
3 and out there and the Board should decide what that  
4 is. And it can evolve over time, but whatever it  
5 is, at any one point in time, it ought to be  
6 something that, from a meta prioritization, is out  
7 there.

8           There are things like, how much money do I  
9 spend on common diseases versus rare diseases?  
10 That is a meta prioritization issue that the Board,  
11 I think, should probably help us to understand.

12           So, I think those are the things I wanted  
13 to focus on. I got it done in five minutes, and I  
14 give two minutes to the next person.

15           MS. SLUTSKY: Okay, two minutes has been  
16 to Ronnie.

17           MS. GOFF: Robert's rules. And hopefully  
18 we'll just keep passing it along. Good afternoon,  
19 everybody, it's really a pleasure to be here.

20           I'm going to spend about 30 seconds giving  
21 you a perspective -- or telling you who it is that  
22 I am representing, and then we were asked to talk a

1 little bit about reactions to the process that  
2 you're using, why we come to our comments the way  
3 we do, and what would help make this successful.  
4 So, we're going to do that in five minutes.

5 I am with the National Business Group on  
6 Health. We have been around since 1974. We  
7 represent the largest employers in the country.  
8 We've been working with Larry Becker for a million  
9 years and Xerox. We have about 357 members,  
10 including 78 of the Fortune 100, who buy healthcare  
11 for about 55 million people. So, they have a big  
12 stake in all healthcare issues, including this very  
13 big issue of PCORI.

14 We've been very interested in this area of  
15 comparative effectiveness research for a number of  
16 years now. Since 2004, we've had a committee  
17 called our National Committee on Evidence-Based  
18 Benefit Design, and that consists of employers,  
19 health plans, Jean joins us on that committee, we  
20 have medical societies, researchers, it's really a  
21 mixed group, and they came together in 2004 because  
22 employers felt there were enough healthcare

1 interventions out there that would benefit from  
2 better application of the science.

3           And so, what we've done over the years  
4 with them, and it was really a goldmine to us when  
5 the effective healthcare program started at AHRQ,  
6 and we actually had some great comparative research  
7 to use, but we worked with them to translate things  
8 from effective healthcare programs, we used  
9 Cochrane Clinical Evidence, we used a lot of the  
10 most respected sources of systematic reviews, and  
11 we say, well, if this is what the evidence is  
12 telling us, then you can use your levers as an  
13 employer and it might be plan design, some of the  
14 things that we talked about in the session with  
15 Gail Wilensky this morning, it might be purchasing  
16 as another lever.

17           For instance, we're starting to see a lot  
18 of employers narrowing the network of systems who  
19 can actually deliver babies because we're looking  
20 for the best providers in terms of, you know, no  
21 early induction of labor, reasonable C-section  
22 rate, things like that, so you might use that

1 evidence in your purchasing practice. And most  
2 importantly, they're using it to develop tools and  
3 resources to support employees and the other  
4 beneficiaries to make smart choices.

5           So, we've been at that since 2004 and I  
6 will say that one of the things that will be  
7 important for PCORI is to get out there early,  
8 especially now that employers are starting to pay a  
9 little bit for this, with some actionable results,  
10 because I think, as we've looked at the comparative  
11 effectiveness research, there are a lot of good  
12 things that we're learning. We've used the autism,  
13 prostate cancer, I mean, we probably have 20 or so  
14 reports out there right now. So, there are a lot  
15 of usable things.

16           There are also a lot of inconclusive  
17 evidence and I think a lot of talk about, well, you  
18 know, the science hasn't been that good.

19           So, in terms of your priorities that were  
20 laid out this morning, I just want to affirm that  
21 we think that you're right on, and in particular we  
22 would say, don't under value communication and

1 dissemination research, because that translation,  
2 the thing that we've been doing for employers over  
3 the years, in taking the results and saying, this  
4 is what it means for you, is so important for every  
5 stakeholder group. So, we would emphasize that.

6           The other point in looking over the paper  
7 in terms of the criteria, the one criterion that  
8 gave us a little bit of pause was the fourth one  
9 where you point to the -- how likely is it that the  
10 finding will be implemented and practiced? And we  
11 would say, to the extent that you think the barrier  
12 is related to some perverse incentive we have in  
13 the health system, say, around payment, don't stop,  
14 you know, don't do the research that you think is  
15 warranted because, you know, the payment system  
16 would encourage people to go a different way.

17           So, that was the one I wanted to comment  
18 on. We want you to be fearless in that.

19           And then just to reiterate what I said  
20 this morning when Gail Wilensky was up here, plan  
21 design is a tool that we can use to encourage the  
22 appropriate care based on what we find out with the

1 research, but it's a very blunt instrument and  
2 employers, I think, want to use that as a last  
3 resort.

4           We're also part of the Choosing Wisely  
5 campaign, which we love because it comes out of  
6 ABIM and it's driven by the medical community, and  
7 that's what we like to see, that the medical  
8 community is on the frontline of looking at what  
9 works and what doesn't and making recommendations  
10 around that.

11           So, efforts like Choosing Wisely and then  
12 also, I was just talking with Larry about this,  
13 there are a lot of efforts right now in the private  
14 sector to do transparency tools for consumers,  
15 transparency of price as well as quality, and we're  
16 going to see that continue in the next few years,  
17 so we think we have good vehicles that we can  
18 actually plug the information in that the research  
19 will give us to help people make good decisions  
20 both based on, you know, based on the science, but  
21 also based on their personal preference.

22           So, I think I did maybe, Bobby, use most

1 of your two minutes you gave me, but we really  
2 appreciate being a part of this process. Thank  
3 you.

4 [Applause.]

5 MS. MORTON: Thank you very much. It's a  
6 pleasure and an honor to contribute to PCORI's  
7 mission today. I am a statistician. When I  
8 thought about the question that I was asked to  
9 consider, how can PCORI prioritize topics, this  
10 approach or process based on the eight part PCORI  
11 criteria, the first thing I did was reacquaint  
12 myself with PCORI's mission. And as Bobby said,  
13 you're really to be congratulated for keeping that  
14 mission front and center in this process, to find  
15 research guided by patients, caregivers, and other  
16 stakeholders.

17 As I looked through the material, there  
18 were several words that came to the forefront, they  
19 were words like fairness, inclusiveness,  
20 trustworthiness, and I've listed them there in two  
21 columns, the column on the left I'll call "inherent  
22 attributes" and the column on the right I'll call

1 "extrinsic attributes" and now I'll make a couple  
2 of suggestions about how you might achieve those  
3 attributes.

4           So, if we look at inherent objectives,  
5 those are permanent, they're inseparable from the  
6 process itself. I think transparency, as you've  
7 heard from a lot of folks, is going to be the key  
8 to the credibility of this process. You're going  
9 to have to have a process where people feel they  
10 can answer the questions that I've listed on that  
11 slide.

12           Today we're focused on the last question,  
13 how does prioritization take place? But anybody  
14 looking at the PCORI process has to feel that they  
15 can answer those questions.

16           I think you have to think about simplicity  
17 in your approach. A remark was made this morning  
18 from the back about a black box, but simplicity is  
19 difficult. You can have a very simple process. I  
20 served on the IOM committee that sets CER  
21 priorities, and we used one of the approaches that  
22 was used by the pilot group here.



1           We were given a set number of points and  
2 asked to allocate them across possible topics.  
3 That's a very simple approach. We had over 100  
4 topics to prioritize, but it can be though to be  
5 very subjective.

6           If you go the other direction and you have  
7 a very complex process, it's hard to explain, you  
8 might feel that you can manipulate it, I think  
9 speakers have alluded to this before, if I change  
10 the weight slightly I can move toward a topic that  
11 I really want to have research done on.

12           So, PCORI's going to face this kind of  
13 balance between simplicity, but I would err on the  
14 side of simplicity.

15           So, kind of advice that I have, and it's  
16 already been echoed here, to achieve these inherent  
17 objectives of fairness, trustworthiness, and so on,  
18 first, I would advocate for the release of the  
19 data. Bobby's already said this. I think you need  
20 to be able to report back what the raters did rate  
21 those attributes on.

22           You may mask the identification of the

1 members of the committee, but I think you have to  
2 report back.

3           The topic briefs are extremely  
4 challenging. How do you produce them in a common  
5 language with common statistical metrics? What do  
6 we mean by burden of disease? The challenge is, if  
7 you knew all of this about the topics, you wouldn't  
8 be doing the research, so somehow you've got to get  
9 at these topics, briefs, and this is not an easy  
10 task.

11           My last bullet or main bullet is actually  
12 out of date now. PCORI's already done what I was  
13 going to advise. When I looked at eight criteria I  
14 thought, oh, my goodness, this is a lot. Is there  
15 some way you could collapse? And PCORI has already  
16 done this by collapsing to five criteria. So, I  
17 think I'll move forward from there.

18           So then when I think about extrinsic  
19 processes as part of this approach, I really mean  
20 the things that will make it operational, and here  
21 I'm talking about things like scalability, which  
22 Bobby alluded to as can you do this industrial

1 strength. It was hard enough for ten topics, how  
2 do you do it for 100, and how do you do it in an  
3 ongoing process?

4           So, for example, if you rate 100 topics  
5 next year and 50 are discarded, 20 are moved to  
6 research, and 30 are kind of on the table but  
7 haven't reached the research level yet. When you  
8 rate another 100, what happens to those 30? Do you  
9 re-rate them or do you use the ratings you already  
10 have?

11           Can urgent topics, so if there's suddenly  
12 a new technology, how does it enter the queue? Can  
13 that happen quickly or do you have to wait for the  
14 next rating? Is the approach scalable? I'd like  
15 to advocate that PCORI integrate kind of a  
16 continual quality improvement perspective in the  
17 process. And there is this issue of topic balance  
18 and I think that's supposed to happen at the Board  
19 of Governors level, but I would advocate that has  
20 to be very transparent as well.

21           So, now I have some precise, and it's  
22 rather statistical advice, again, the first bullet

1 has already been said. I would argue you have to  
2 understand the reliability of this approach. So,  
3 there's kind of an inconsistency here. We're  
4 talking about individual patients'' voices, and  
5 they are raters, and they are important as  
6 individuals, but there's also a generalizability,  
7 if a different patient or stakeholder or research  
8 was doing the rating, would the ratings change?  
9 And I think the answer is, they would. And you  
10 need to understand how much they would change and  
11 how that might impact your prioritization.

12 I don't have an equation. You actually  
13 have to do it in your head for my second bullet.  
14 So, I think you have to incorporate the variability  
15 in the ratings.

16 So, let's take an example. Let's suppose  
17 we have nine raters and they're rating topic A, and  
18 we're doing a very simple rating approach, you're  
19 given a set number of points, and all of our nine  
20 raters give that topic A 15 points. So, we have a  
21 15, 15, 15, 15 for all of our nine raters.

22 If you take the average, the simple

1 average, it's 15.

2           Now, let's imagine you have a second  
3 topic, topic B, and now our raters really vary. We  
4 have three raters that give that topic a zero,  
5 shouldn't move forward for research. We have three  
6 raters that give it the same rating as they did for  
7 Topic A, 15, 15, 15. Now we have three more  
8 raters, very simple example, you know what comes  
9 next, they give it a 30, 30, a 30. Again, the  
10 average is 15, but I think you would agree that  
11 these topics have very different variability in how  
12 the raters feel about the need for research to be  
13 done.

14           So, I think you have to take that  
15 variability into your approach. Thank you.

16           [Applause.]

17           MS. SLUTSKY: We have lots of time for  
18 questions and answers, so I invite the audience,  
19 and especially the experts who may have some  
20 thoughts to offer who aren't actually up here, to  
21 comment on the topics that you heard today.

22           Yes, and if you could identify yourself if

1 you haven't already done so previously.

2 MR. CHERKIN: Dan Cherkin, Seattle. I've  
3 been following this process of PCORI's efforts to  
4 really build a foundation to move on, and I think  
5 nobody could accuse them of not being fairly  
6 thorough and diligent, and I see there's a tension  
7 between trying to be overly precise and cautious  
8 and actually getting anything done. There's a lot  
9 of messiness in this no matter what way you do it.  
10 Some approaches tend to be more ostensibly precise  
11 and, you know, accurate, but in fact, the way  
12 they're used, may not be.

13 So, I'm just wondering if the panelists  
14 can kind of comment on, sure, in an ideal situation  
15 with years to kind of go through all of this, we  
16 could come up with a pretty cute or refined  
17 approach to ranking/rating things. But given that  
18 we need to move on, that there's really, from our  
19 experience with the panel, there wasn't a huge  
20 amount of difference amongst many of the things  
21 that we rated, and the differences were probably  
22 artificially of little clinical importance, if you

1 will.

2           So, how can we -- how can PCORI kind of  
3 move forward with transparency and scientific  
4 rigor, without getting mired in it?

5           MS. SLUTSKY: So, why don't -- I think  
6 this is something that each of you should address.

7           DR. DUBOIS: Yeah, I'm not sure I have the  
8 right answer here. I know I've chatted with PCORI  
9 a bit about this issue. Are these juries or grand  
10 juries? You know, a jury is an untrained group of  
11 people who come together on one occasion and they  
12 do whatever they need to do, vote on, you know, a  
13 trial.

14           A grand jury are people that are impounded  
15 for a period of a year, at least in California, I  
16 think, and they get some training and they work on  
17 the stuff over and over again, and they spend a lot  
18 of time, it's not like, well, we fly in three times  
19 a year, I mean, they spend a lot of time. So, one  
20 way to speed things up is to have more of a grand  
21 jury approach and really ask people not just to  
22 come in three or four times a year, but, you know,

1 really, this is a half time job or whatever it is.  
2 That's one way to speed up the process.

3           Then, of course, you have a smaller number  
4 of people and people then will argue it's not  
5 necessarily representative, so, you know, you're  
6 not going to win on this one.

7           I think also, and you guys are already  
8 there, you already identified three projects you  
9 want to do anyways, you know, and the three  
10 projects, I don't even know what they are, but I  
11 can't imagine anybody's going to argue because  
12 these are common projects that everybody cares  
13 about.

14           So, you know, there's the IOM 100. I  
15 think you can get started on certain things pretty  
16 quickly and, yeah, somebody will whine and say, you  
17 didn't do my one, but in the grand scheme of  
18 things, everybody wants to -- and I think you said  
19 one of them is uterine fibroids is an important  
20 one, people aren't going to argue too much.

21           MS. GOFF: I'm not a scientist or, you  
22 know, often involved with a process like this, but



1 something we say a lot in working with employers in  
2 the private sector is, don't let the perfect get in  
3 the way of the good.

4           So, to the extent we have low-hanging  
5 fruit, like Bobby was saying, that things where  
6 everybody can agree on, push ahead would be our  
7 advice and then you can always go back and continue  
8 to clean up the process or, you know, pick up the  
9 pieces.

10           MS. MORTON: I think my experience is much  
11 the same in this, that some topics seem very  
12 clearly distinct from the others, so it's almost  
13 like a dichotomous space, a binary space, you  
14 almost want a level of precision that is impossible  
15 in this setting, and we can get so mired down in  
16 the weeds we don't see the big pictures. That's  
17 why I argue not to make it too complex with a whole  
18 series of weights.

19           I mean, we may need weights on certain  
20 very key dimensions, which maybe within that five,  
21 two or three, but beyond that I wouldn't make it  
22 more complex than that, kind of alluding to your

1 point, I think, Bobby.

2 MS. SLUTSKY: Yeah, and I might just take  
3 a moderator's privilege here, not that I ever do  
4 things like this, but, you know, I think that  
5 that's a really good point, when is complexity  
6 warranted and when is a simpler process warranted.

7 Any other -- yes, Scott.

8 MR. RAMSEY: Hi. Scott Ramsey from the  
9 Fred Hutchinson Cancer Center in Seattle. I don't  
10 think every questioner will be from Seattle, but  
11 we'll have a couple here.

12 I wanted to bring up a topic that in my  
13 world of cancer is a real topic, but is often not  
14 discussed explicitly in prioritization and that's  
15 the issue that trials often fail, and I don't mean  
16 fail in the sense that they're negative, I mean  
17 fail in the sense that they don't get completed,  
18 and they cannot be completed for a variety of  
19 reasons -- the technology can change and patients  
20 can stop enrolling in the trials, there are  
21 toxicities or problems with implementing the  
22 treatment can happen in a way that wasn't

1 anticipated such that the participants in the trial  
2 decide they just can't go forward.

3           My question to you is whether that issue  
4 should be explicitly considered in the  
5 prioritization criteria or whether PCORI should  
6 just simply accept the fact that some of the  
7 studies that they're going to undertake are going  
8 to not be able to be completed for a variety of  
9 reasons? And I think it's a real risk because  
10 you're talking about studies that are going to be  
11 conducted in very messy delivery system settings as  
12 opposed to pristine, controlled clinical  
13 environments.

14           DR. DUBOIS: Well, I can start. I took  
15 that factor into account, actually, when I looked  
16 at the issue of reduction of uncertainty, you know,  
17 can we actually pull off a study that will reduce  
18 uncertainty, which to me takes into the factor of,  
19 this is too big a study, it's going to fall apart  
20 for any of a number of reasons.

21           But I think you're touching upon a really  
22 interesting topic, which is, I mentioned that you

1 should probably say costs, so how much is it going  
2 to cost me to do this one. I think you should also  
3 a priori be thinking about how many studies need to  
4 get done in each question, because my belief in the  
5 work we've done is that, you know, you publish a  
6 study, it doesn't necessarily change practice, you  
7 publish five studies on bone marrow transplant and  
8 release them at the same ASCA meeting, you change  
9 practice.

10           So, I think there's something that also --  
11 and whether that's the prioritization people that  
12 have to do this or some other group, I don't know,  
13 but I think it's another piece of this puzzle of  
14 how you allocate your money, because if you think I  
15 can do one study in each area and spend my money,  
16 and then you realize, oh, my god, I've really got  
17 to do five studies in this area, two in this one,  
18 and one, you're going to reallocate your money  
19 differently.

20           MS. MORTON: I was very interested in the  
21 value of information talks by David and Claire.  
22 I'm wondering whether that sort of question, and

1 I'm not an expert at all in it, David and Claire,  
2 but the question is, when you think about the value  
3 of information, do you often think of it not just  
4 in the context of a single study being done but in  
5 this role of several studies being done? So, maybe  
6 it's possible to take your point into consideration  
7 in the value of information approach.

8           And I also think that your point about  
9 studies failing, that would be another reason to  
10 keep some of the budget aside to respond in the way  
11 that I think Dr. Meltzer suggested and others did  
12 this morning.

13           MS. SLUTSKY: Other comments and  
14 questions? Okay, woman in dark in the back?

15           MS. MUKAMEL: Dana Mukamel from UC Irvine.  
16 And just to continue on that same point in terms of  
17 the value of information, oftentimes in these  
18 randomized trials, one can design a more efficient  
19 trial by including a Bayesian approach where we  
20 don't a priority side on the sample size, but  
21 determine it as we go along depending -- adjusting  
22 it according to the effect size that we determine.

1           So, this might be -- we might be able to  
2 build this into the consideration of the value of  
3 the information, perhaps, and be more efficient in  
4 terms of the use of resources of PCORI.

5           MS. SLUTSKY: There was a woman back  
6 there.

7           MS. GOFF: Can I -- and maybe not exactly  
8 right on, but I think just generally what I want to  
9 say in response to that is that employers would  
10 like us to do our best to get everything we can --  
11 all the information we can out of everyday  
12 healthcare interactions. I mean, clearly, we're  
13 starting to have the technology to do that and we  
14 see it changing from, you know, what kind of  
15 information, there's a lot of observational stuff  
16 that actually comes in, and, again, I'm not  
17 pretending to really know this area, but I would  
18 just encourage us to continue to look at methods  
19 that glean information from the everyday  
20 interactions of the healthcare system.

21           MS. SLUTSKY: Yes.

22           MS. MORTON: I would also say, in looking

1 at the PCORI Methodology Report, the inclusion of  
2 adaptive designs of the sort you speak of, I think,  
3 is very much on the table at PCORI. I don't mean  
4 to speak for -- Joe's nodding his head, so I think  
5 that's a great contribution to remind us of.

6 MS. AUGUSTINE: Hi. Erika Augustine from  
7 the University of Rochester. I'd like to ask the  
8 panelists for their thoughts about the research  
9 prioritization process as it relates to rare  
10 disease. You know, certainly as we think about  
11 impact, as we think about durability, these are  
12 issues that are all the more challenging in rare  
13 disease where we have a very small sample. Yet  
14 when we take rare diseases collectively, they do  
15 affect a large portion of the population, but any  
16 one study is going to really be specific to a  
17 fairly small number of individuals.

18 So, how do we prioritize research when we,  
19 in the same process, compare something like  
20 coronary artery disease to a rare disease that may  
21 affect 500 or even just 2,000 individuals in the  
22 U.S.? And so what are some concrete ways that we

1 can try to address that in this process?

2 DR. DUBOIS: Well, I guess the point I  
3 raised about the meta prioritization gets at that  
4 because, you know, if you have 500 kids and they  
5 all die at the age of two and you multiply that by  
6 a loss of 70 years times 500, you know, you're  
7 never going to get to the realm of these other  
8 diseases, which is why I think the Board needs to  
9 say, you know, we're going to set aside a pot of,  
10 you know, \$12 million in this next cycle for rare  
11 diseases, and the only questions we're going to  
12 look at are rare disease questions and we'll  
13 prioritize among those.

14 I don't see any other way around it  
15 because even if it's highly implementable, the data  
16 would be durable, we could really, really answer  
17 this question, they'll lose on the impact no matter  
18 what you do.

19 MS. SLUTSKY: Yeah, and I also think it's  
20 important to look at impact on a specific  
21 population that may be greater than the population  
22 as a whole. That's another way of justification.



1           Andreas -- okay. Okay.

2           MS. GOFF: So, I'll comment then too.

3           MS. SLUTSKY: Okay.

4           MS. GOFF: Yeah, take the most uninformed  
5 person on the panel and give them a microphone and  
6 you're always in trouble, but, you know, one of the  
7 things that, again, speaking from employers' point  
8 of view, I mean, they pay for healthcare for  
9 whatever it is, whether it's rare disease or not.  
10 One of the things that I guess we'd like to see as  
11 a consideration is, you know, if it's unique, no  
12 one else is doing that work, then somebody ought to  
13 be doing it and, you know, we want to maybe make  
14 that a priority if it's not being done elsewhere  
15 versus if you have a lot of research on something.  
16 But I just throw that out there as a consideration.  
17 It's of interest to the employers, even if it's a  
18 rare disease.

19           DR. MELTZER: So, this is David. I just  
20 wanted to add a comment about rare diseases from  
21 the perspective of a study we've been trying to do  
22 in Chicago, and the comment is that once you start

1 to think about patient-centered outcomes, that  
2 often what seem to be common diseases are actually  
3 rare, and so here's the example.

4           We've been looking at alternative  
5 transfusion strategies to treat anemia among  
6 hospitalized older patients. Sounds pretty common,  
7 right? So, it turns out when you actually look  
8 hard at this, well, what's the patient-centered  
9 outcome we're interested in? Ambulation. In fact,  
10 to be a little more precise, the ability to report  
11 problems in ambulation.

12           So, all the sudden you take out older  
13 people who can't walk and you take out older people  
14 who have trouble reporting their functional status,  
15 and all of the sudden what seems like this  
16 absolutely immense group of people is actually a  
17 lot smaller than you thought it was.

18           And so, my comment is that the difference  
19 between rare and not so rare diseases really  
20 defines -- is defined very much by how you pose the  
21 problem, and I think one of the nice things about  
22 quantitative approaches to looking at the value of

1 research is that it sort of helps you put it all in  
2 a common framework that lets you weigh those things  
3 against each other.

4 MS. SLUTSKY: Thank you. Andreas?

5 DR. LAUPACIS: The question about rare  
6 diseases and how many studies should be done sort  
7 of raised to me the question of what the link  
8 between -- is between PCORI and other research  
9 granting agencies in other countries. So, for  
10 example, with rare diseases, one approach to the  
11 small sample size problem -- you'll never solve it,  
12 but it would help a bit -- would be to design  
13 studies that are funded in four or five other  
14 countries because there would be a larger number of  
15 patients. Conversely, with coronary artery  
16 disease, if another country is doing much the study  
17 that you were thinking you might want to do because  
18 it was higher in the prioritization process, I  
19 would suggest that -- and it was appropriately  
20 powered, et cetera, maybe that would make you  
21 think, well, I'm going to do a study in coronary  
22 disease but slightly different so it will

1 complement the research that I'm getting.

2           So, longwinded question to sort of ask  
3 what the -- whether there is a plan for any link  
4 with funding agencies in other countries.

5           MS. SLUTSKY: I might throw that question  
6 out to some of the PCORI leadership that's here to  
7 see if they want to answer that.

8           DR. SELBY: Jean, I'm not sure what part  
9 of it -- I mean, I can only agree with what Andreas  
10 said. Is there something special about coming from  
11 another country that you thought we should --

12           MS. SLUTSKY: No, I just -- I think, if I  
13 interpreted Andreas' question is, is PCORI thinking  
14 of partnering with other countries that may be  
15 doing a study that is analogous to something PCORI  
16 wants to do. So, I think his point was, and I  
17 would never attempt to put words in your mouth, so  
18 please tell me if I'm wrong, that when you're  
19 dealing with rare diseases and there may not be  
20 enough of a patient sample in any one country, that  
21 if four or five countries decide to pool resources  
22 to get a larger patient sample, I think his

1 question was, would PCORI entertain that as a  
2 possible model?

3 DR. SELBY: Sure. The answer is  
4 certainly. We are really very interested in making  
5 a contribution to the study of rare diseases. I  
6 liked Bobby's suggestion. I also really liked  
7 Ronnie's suggestion that, you know, look around.  
8 One of the things this committee is going to have  
9 to be cognizant of as it makes prioritization  
10 decisions is what else is going on.

11 But in answer to your question about rare  
12 diseases, yes, that sounds very attractive.

13 MS. SLUTSKY: Yeah, I didn't meant to put  
14 you on the spot. I just didn't feel like I could  
15 say, yeah, that sounds like a great idea with no  
16 authority.

17 DR. SELBY: Thank you.

18 MS. SLUTSKY: Other questions? Well, I  
19 think that one of the things that I would like to  
20 hear a little bit more about, and I would also  
21 invite David and other folks to comment on, how do  
22 you determine when to use a really complex

1 prioritization model versus when does a less  
2 complex model suit the needs of PCORI and any other  
3 organization?

4           So, what's the best way of determining  
5 that sort of trigger point for when you really go  
6 for the gold or where you are less willing to put a  
7 very complex modeling process in order? And I know  
8 Evan's here too, he might want to comment on that.

9           DR. MELTZER: [Off microphone] -- the  
10 project that we developed, which was, if you get to  
11 an answer easily, get to it easily. So, if the  
12 concept, things like conceptual value of  
13 information tell you, this just isn't going to be  
14 important, you're kind of done, and that's a good  
15 place to start.

16           So, then you work through other cheap  
17 methods to try to answer the question, and if they  
18 don't work, you're left with expensive methods.  
19 And then, when you're left with an expensive  
20 method, the question is, should you use another  
21 method, which is to just go ahead without spending  
22 all those resources.

1           And I think the answer is that if the  
2 study itself is very expensive -- well, let's do it  
3 the other way, if the study is very cheap, you just  
4 go ahead and do the study because you're not going  
5 to spend more money trying to figure out whether to  
6 do the study than just doing it.

7           On the other hand, if it's really, really  
8 bit, then it's worth spending a whole lot of money.  
9 So, I was asking Joe over lunch sort of how big,  
10 you know, the studies PCORI has funded are and it  
11 sounds like, you know, PCORI is just about to move  
12 into the range where it's beginning to spend, you  
13 know, a couple million dollars, not many millions,  
14 but a couple, like two, and that's moderately big,  
15 but there may be a day when PCORI is thinking like  
16 NIH and AHRQ have, spending many, many millions of  
17 dollars, and I would say in those instances you  
18 really want to try to make some investments up  
19 front to really figure out if something is  
20 worthwhile.

21           The big challenge, as I see it, is that  
22 those investments to figure out if something is

1 worthwhile often take some time and so, I mean, the  
2 discussion we were having was, you know, how do you  
3 get ahead of the topics enough so that when you're  
4 making a decision about doing something, you've got  
5 enough time to make a reasonable decision, and I  
6 think the answer is you generate many more topics  
7 than you can fund and you start the prioritization  
8 process, you know, as early as possible so you can  
9 try to do that.

10 So, I guess that's my thinking on it.

11 MS. SLUTSKY: Yeah, so, can I just ask a  
12 question that sort of feeds into that in my opinion  
13 is the question about duplication versus  
14 replication? So, could these methods be  
15 appropriate for determining when you don't want to  
16 duplicate a finding that you feel is robust enough  
17 but replicating a finding leads to important  
18 reassurance or trustworthiness?

19 DR. MELTZER: Well, I mean, I think that's  
20 sort of what we heard from Claire in a lot of ways.  
21 You know, how likely is it that a new study will  
22 give us a different result? And that depends



1 partially on what you believe about how big the  
2 studies you have so far, how confident the results  
3 are, and what your beliefs are about how comparable  
4 the settings in which they were done are so that  
5 you know, for example, whether to choose a fixed or  
6 random effects model.

7           So, I mean, I think those are some of the  
8 techniques that we can use. I thought it was a  
9 wonderful presentation and great study that give us  
10 hints about how to do that and I hope we'll do a  
11 lot of those things.

12           MS. SLUTSKY: Evan, did you have your hand  
13 up?

14           PARTICIPANT: Yeah. One of the approaches  
15 that I've taken, primarily because I worked within  
16 one clinical area is when we are asked to build a  
17 model, I try to think of potential future uses, and  
18 take the opportunity to imagine a meta model that I  
19 can use for subsequent work.

20           As you know, I'm still getting funded off  
21 of the cervical cancer model that I worked on as  
22 Jean was a young project officer at AHRQ, so that

1 is another approach, is to build a library of  
2 models that can be used as issues come up.

3 MS. SLUTSKY: Great. Thank you. Harlan,  
4 and then I have another question that I'd like to  
5 throw out before we run out of time.

6 DR. WEISMAN: Another -- Harlan Weisman,  
7 Board member of PCORI.

8 MS. SLUTSKY: Can you hold the mic a  
9 little closer for those of us over 50.

10 DR. WEISMAN: Yeah. You know, I've been  
11 reviewing the various criteria and I apologize, I  
12 was out of the room for about half an hour for a  
13 phone call, so if you covered it, just tell me to  
14 shut up, but there's another aspect to what we're  
15 doing at PCORI that has to be taken into account, I  
16 believe, in what we, in our research agenda and  
17 prioritization, and that is that all of PCORI is a  
18 research project, and that is patient-centered  
19 outcomes research is something that we have  
20 defined, we have characterized it, and we've got  
21 the hypothesis that it will lead to important  
22 changes in the -- in how healthcare decisions are

1 made and the quality of those decisions leading to  
2 improvement and outcomes of people, the American  
3 public, and that involves a lot of things including  
4 patient-centeredness, but not just patient-  
5 centeredness in that we want to do what's  
6 interesting to patients, that we want to be  
7 inclusive of patients, and that, you know, we're  
8 saying each of the research projects, specific  
9 research programs -- sorry, research grants for a  
10 study and also research areas have that in mind.

11           But that is a hypothesis that we are  
12 entertaining is by no means a priori true, although  
13 it intuitively feels good to a lot of people, and I  
14 think we have to be cognizant as we move forward  
15 that we are not only gathering individual research  
16 results in areas that we've prioritized that  
17 hopefully produce meaningful results, but that the  
18 fact that we did that prioritization and we did  
19 that funding resulted in something that if not for  
20 PCORI would not have been done because of the way  
21 we've chosen to go about doing things, the nature  
22 of the way we do research.

1           That means we've got to measure that,  
2 we've got to be able to answer the question that we  
3 made a difference, not because we had more money,  
4 and we added to what AHRQ is doing or NIH or any  
5 other funding body, because anybody could fund  
6 various disease areas or various questions, but  
7 they're not funding it the way we're choosing to do  
8 it. And therefore, an important -- to me, in  
9 priority considerations is this underlying  
10 supposition that we have to keep in mind. We can't  
11 choose something and not be able to learn from it,  
12 just the question at hand from a research basis,  
13 but we -- it has to be part of the growing evidence  
14 that we're acquiring that what we're doing is right  
15 and that we are learning along the way and  
16 adjusting and somehow we've got to take that into  
17 account, although we don't really articulate that  
18 in any way.

19           MS. SLUTSKY: So, that actually feeds into  
20 a question that I'd like to hear from the panel and  
21 those of you out in the audience is, I've heard  
22 that as a result of PCORI outreach that they've

1 received hundreds, probably close to a thousand, if  
2 it's that many, research suggestions that have been  
3 nominated.

4           So, my question is, how do you -- and I'm  
5 using a term that we used at AHRQ when we were  
6 deluged with topic nominations -- is how can PCORI  
7 do an initial sift and sort? Because, you know,  
8 you can't go through an intensive process on every  
9 single thousand topics in, you know, a reasonable  
10 period of time. So, what are some mechanisms that  
11 PCORI might want to try to employ to go through  
12 those thousand topics?

13           And I'd be interested in what the  
14 panelists think about this and some folks out in  
15 the audience.

16           DR. DUBOIS: Well, two thoughts, I mean,  
17 and that's part of the industrial strength  
18 question. You either come up with a lot of panels  
19 and a lot of AHRQ money to do all these briefing  
20 documents or you've got to narrow it --

21           MS. SLUTSKY: So, wait, did you say AHRQ  
22 money?

1 DR. DUBOIS: Yeah, exactly.

2 MS. SLUTSKY: No, no, no.

3 DR. DUBOIS: Money for AHRQ -- money for  
4 AHRQ to do all these, or you have to narrow it down  
5 quickly. Now, how could you narrow it down quickly?  
6 The standard approach is the staff does it, you  
7 know, that's sort of one approach to do it, and  
8 then you have to figure out kind of what does that  
9 look like.

10 Another way you potentially could do it is  
11 you could have domain advisory panels, you know,  
12 all of these cardiovascular questions go to our  
13 cardiovascular panel, who don't need briefing  
14 documents because they know this area, you've got  
15 patient groups that are part of the cardiac  
16 committee -- community, and they do the narrowing  
17 and they use basically the criteria, but they don't  
18 go through a huge voting process and they don't  
19 need -- you don't need to develop the briefing  
20 documents.

21 And then the respiratory group deals with  
22 the respiratory, and that would be another way, an

1 extra outside of PCORI way that you might approach  
2 it.

3 MS. MORTON: In the IOM experience, which  
4 did the same thing, it had a website and you could  
5 go on and nominate topics, we found that topics,  
6 many were duplicative first, second, they tended to  
7 not be stated in a way that could be easily  
8 transformed into a research idea, so I regret that  
9 I haven't looked at your form online right now for  
10 elicitation of topics, but the better you can kind  
11 of formalize those topics coming in so you can  
12 quickly do this weeding, it will help you.

13 On the other hand, you have to do that in  
14 such a way that it doesn't disenfranchise people,  
15 you don't use words that are difficult for people  
16 that aren't working in this space. So, that's what  
17 I would argue, try to make those topics coming in  
18 as clear -- as similar as you can too, but I agree  
19 that the kind of clinical area subcommittees might  
20 work for the first winnowing.

21 MS. SLUTSKY: Gail Hunt.

22 MS. HUNT: Gail Hunt, I'm also a member of

1 the Board. I had the exact same question that you  
2 had, Jean, and I was going to wait until the next  
3 panel to ask it, but actually I'd like to say  
4 beyond that.

5           So, you've got the 1,000 responses that  
6 have come in. They are not -- a lot of them,  
7 especially the ones that maybe came in over the  
8 transom in the Internet site -- are not going to be  
9 stated in a real research fashion, but even once  
10 you get beyond that, you've got them at all  
11 different levels. And doesn't PCORI have to sort  
12 of decide at the beginning, what's the level of  
13 what we're talking about so that we're sort of  
14 looking at apples-to-apples?

15           In particular, yesterday, when we had our  
16 breakout session, there were people who were making  
17 suggestions like, PCORI really needs to do research  
18 around care coordination across patients moving  
19 from one setting to another, hospital to home or,  
20 you know, that kind of thing.

21           And then you'd have other people that  
22 were, what I would say, really in the weeds with a



1 very specific topic that they were interested in,  
2 but even beyond -- it's not like it was a rare  
3 disease, it was like just an incredibly specific  
4 topic.

5           So, how should we be thinking about -- and  
6 because we don't have the option right now of  
7 having people come -- we've got these 1,000, we  
8 don't have the option yet of having expert panels  
9 that we can send the stuff to, the cardiology panel  
10 and all, so the staff, I'm sure is going to do this  
11 -- how do they compare apples to apples? What's  
12 the level of project that -- research project that  
13 we're looking for?

14           MS. SLUTSKY: So, we have one minute and  
15 54 seconds to answer this question or to defer it.

16           DR. DUBOIS: I'll take 30 seconds. I  
17 think it's one of the meta issues that the Board  
18 needs to decide. I don't think there's a right or  
19 a wrong. They should all be general questions,  
20 they should all be specific. I think the Board  
21 needs to look at a family of ones and say, you  
22 know, for this year let's do 50 percent kind of

1 general clinical questions and 50 percent in the  
2 weeds questions or whatever it is. I think it's a  
3 Board prioritization issue.

4 MS. GOFF: I'm not sure who's -- at which  
5 level you'd take care of that, but something that I  
6 think are in your criteria that should come into  
7 play is; how actionable is it? If it is  
8 actionable, it may go up a step in your priority.

9 MS. SLUTSKY: Please join me in thanking  
10 the panel.

11 [Applause.]

12 DR. WALLACE: Okay, I think we've had a  
13 very rich discussion and several presentations  
14 about the theory about what we should be doing in  
15 terms of prioritization. I think there's also a  
16 good reminder that at some point it's good to  
17 actually do a little bit of field research about  
18 how theory actually finds its way into practice.

19 And so we have the opportunity, actually,  
20 now to hear the firsthand experience of some of --  
21 I guess they would really actually be alpha testers  
22 of the prioritization scheme that's been brought

1 forward. And I think that as we think about  
2 subsequent iterations, it's really going to be  
3 critical for us to build on the experience of the  
4 initial explorers in this area on the behalf of  
5 PCORI.

6           So, I'll very briefly introduce the panel,  
7 but what I would also ask the panel to do, they're  
8 going to share with us some thoughts about their  
9 experience with the prioritization exercise, but to  
10 go back to Rachael's earliest slide, I'd also like  
11 them to share with us how they self-identify as a  
12 stakeholder so that we can hear, really, in their  
13 words about how they think about their perspective.

14           So, to very briefly introduce the panel,  
15 and, again, reminding you that their bios are  
16 available to you, our first speaker will be Fouza  
17 Yusuf, who is the program coordinator for the  
18 Center for Clinical Effectiveness Research at  
19 Children's Research Institute at Children's  
20 Hospital of Wisconsin and the Medical College of  
21 Wisconsin.

22           Next to Fouza is Kirk Allison, who's the

1 director of the program in human rights and health  
2 at the University of Minnesota School of Public  
3 Health and a member of the graduate faculty of the  
4 division of health policy and management.

5           Then next to Kirk is Dan Cherkin, who is a  
6 senior scientific investigator with the Group  
7 Health Research Institute in Seattle and director  
8 of the Bastyr University Research Institute.

9           Next to Dan is Liz Jacobs, who is an  
10 associate professor of medicine and population  
11 health services, vice-chair for health services  
12 research in the Department of Medicine at the  
13 University of Wisconsin School of Medicine.  
14 There's a subtle but real Midwest flavor here, you  
15 probably picked up on that.

16           Next to Liz is Lisa Hopp, who is the  
17 director, yes, the Indiana EPC, who will share with  
18 us her experience and then next to Lisa is Ting  
19 Pun, who is a full time caregiver and a student of  
20 multiple sclerosis and neural imaging for the last  
21 several years with a strong background in a variety  
22 of things from nuclear physics to health IT.

1           So, why don't I turn things over to our  
2 panel?

3           MS. YUSUF: Thank you. So, to self-  
4 identify myself, in addition to my professional  
5 background that Paul mentioned, I'm the mother and  
6 caregiver of a child with sickle cell disease --  
7 can you hear me? A little soft? Louder? Okay,  
8 let me get closer to this.

9           So, I'm a parent to a child with sickle  
10 cell disease. So, I put on that list that I was a  
11 patient and a patient advocate and a caregiver, so  
12 many hats, as Rachael mentioned this morning.

13           So, I'm going to actually talk about two  
14 items -- two perspectives of my experience with the  
15 process that we carried out, one was the  
16 composition and the selection of the group that did  
17 the process, and the other one is the software  
18 tools that we used.

19           So, if you looked at the bios that were in  
20 the registration packet, you saw there was some  
21 diversity in the groups that carried out this  
22 process, in terms of professional and personal

1 experiences, in terms of background, in terms of  
2 expertise in science and research.

3           But what most of us -- how most of us came  
4 here is we know about PCORI, we know what they do,  
5 we went to their website, we applied, and that's  
6 how we ended up here. But what about people who  
7 don't know PCORI? So, did they get selected out of  
8 the process? How do they get involved in this  
9 process? And is there some diversity lost as a  
10 result of that?

11           So, some of the things I'm going to  
12 mention have been talked about earlier today and  
13 one of them is trying to do a more intense  
14 recruitment process to try and get people who would  
15 not normally be interested in what PCORI does or  
16 who don't know about PCORI, so some sort of a  
17 pipeline for recruitment using the media, social  
18 and traditional media, using advocacy groups,  
19 people like us who are here today.

20           So, I recently told my hairdresser to go  
21 to the PCORI website and submit a question. She  
22 didn't know who PCORI was so I told her a little

1 bit more about it. I also thought we could invite  
2 elected officials and hospital administrators,  
3 people who will be making decisions when it comes  
4 time to implement the results of this process, the  
5 results of the studies that are carried out.

6           So, the group selection, I don't quite  
7 know how some of us ended up -- I heard there were  
8 160 applicants and 35 of us were chosen, so I don't  
9 know what process, I'm sure some sort of a  
10 systematic selection process occurred, but I would  
11 suggest that the groups not be static, a little bit  
12 more dynamic, so depending on the topics that will  
13 be researched or that will be privatized, to change  
14 the composition of the groups to reflect that.

15           And one other point, Liz and I met last  
16 week and she -- we were talking about how it would  
17 be nice to pair up those of us who are part of the  
18 process, pair up somebody with some science  
19 background, with somebody who doesn't have a  
20 science background, and conversely pair up somebody  
21 with a disease background with someone who doesn't  
22 have that disease background.

1           So, we used -- my group used two software  
2 tools, Survey Gizmo and Expert Choice, and Rachael  
3 mentioned them this morning.

4           I'll just give you the pros and cons of  
5 each and how I went around making things a little  
6 bit easier for myself. I found the Survey Gizmo to  
7 be simpler to use, it took less time, and it gave  
8 me some sense of head-to-head comparisons of the  
9 topic.

10           The disadvantages were, I found that it  
11 had some subjectivity and I don't like subjectivity  
12 that much. And with eight criteria and ten topics,  
13 it was a little bit challenging to apply -- to  
14 figure out how to give the points to each topic.

15           So, what I found helpful for myself was to  
16 create a table where I put in some of the most  
17 important information from the topic briefs for  
18 each criteria and then I had something visual that  
19 I could use in assigning my points.

20           For the Expert Choice, we were ranking  
21 each -- we were basically looking at each question  
22 and seeing how well it matched the eight different



1 criteria, so it was objective. It was easier to  
2 use, I found it easier to use anyway, but it was  
3 kind of long. There were 80 decisions that we had  
4 to make.

5           The scale was long, it was an 11 item  
6 scale. Some of the wording was a little bit  
7 ambiguous, so it made it hard to distinguish  
8 between certain levels of the scale, and if found  
9 that it lacked some head-to-head comparisons of the  
10 topics, and I'll come back to that point in just a  
11 second.

12           So, my recommendation for that is instead  
13 of taking a topic and rating it on how well it met  
14 the criteria, how about we take a criterion and  
15 then see how each topic ranks within that  
16 criterion, so that way we'd have some sort head-to-  
17 head comparison of each topic based on the  
18 criteria.

19           And you saw the results this morning, the  
20 group that I was in we used the two tools and the  
21 top two ranked topics and the bottom one were the  
22 same whether you used Survey Gizmo or whether you

1 used Expert Choice, so I would say some sort of  
2 validation occurred at least among the top and the  
3 bottom. So, could we keep using that because we  
4 don't know whether a different group who would use  
5 these tools would find the same results.

6           And one final point is I would be very  
7 happy to see everybody that I talked to on the  
8 phone and were on the conference call. It would be  
9 nice to have future panels meet face-to-face for  
10 some part of the process.

11           Thank you.

12           DR. WALLACE: Thank you.

13           [Applause.]

14           MR. ALLISON: Thank you very much. I'm  
15 Kirk Allison and I have a number of interest areas,  
16 one is equity in research, health disparities, and  
17 disability research, and I also do, myself, some  
18 empirical outcomes research as well as social  
19 context research related to health and human rights  
20 in these various areas.

21           I think I'll read through my remarks so I  
22 can stay within the time.

1           There are two PCORI prioritization levels,  
2 as we know. One is the prioritization of the  
3 topics, which is what we're doing now. The second  
4 is a prioritization of the answers to the calls for  
5 projects. And I think in both of these, one  
6 suggestion that I would have would be to  
7 intentionally include non-physician practitioners  
8 and explicitly named, such as eligible and funding  
9 calls, and include them as evaluators depending on  
10 context.

11           For example, one area that I'm pretty  
12 familiar with is disability contacts with  
13 occupational therapists. Occupational therapists  
14 do not have a high prestige ranking in medical  
15 circles. When one thinks of clinicians, one does  
16 not immediately think of an occupational therapist,  
17 for example, but they have rich exposure to the  
18 lived experience of people with various impairments  
19 with a problem-solving skill set at the frontier of  
20 the person and the environment.

21           In other contexts, midwives, nurse  
22 practitioners, physicians' assistants, pharmacists,

1 et cetera, have important practice-based insights  
2 both for prioritization panels and for evaluating  
3 research proposals.

4           In funding calls, those not explicitly  
5 named, although theoretically eligible, are often  
6 not considered because PCORI is very much an in-  
7 house operation. There can be sort of an ethical,  
8 value-based leaning against that tendency, but when  
9 one's thinking of clinicians, how often does one  
10 think of, okay, the PI would be an occupational  
11 therapist and the co-investigator would be,  
12 perhaps, the physicians if it's dealing on more of  
13 an environmental nexus.

14           Non-physicians may also highlight new  
15 topics for prioritization as to patients. For  
16 example, I had a recent conversation with a  
17 colleague who is an occupational therapy professor  
18 and I won't give too much more information, but he  
19 remarked that cancer-related disability and  
20 mitigation is under research even as cancer is  
21 increasingly becoming, in many areas, a chronic  
22 disease.

1           There is a lot of cure focus, but as the  
2 curative aspect moves forward, it becomes more  
3 chronic, then there's a lot of downstream  
4 disability-related issues, both in terms of long-  
5 term treatment plans and other dimensions that  
6 don't get as much research attention, and he  
7 articulated this as being a kind of bias of cure  
8 over mitigation, for example, or amelioration, and  
9 I think we have to have both dimensions and sort of  
10 see the dynamic disease profile as a piece of this.

11           Some others have other comments to add to  
12 this. I know Ting Pun has some good comments and I  
13 won't steal his thunder on that.

14           The PCORI process is different in focus  
15 than my last prioritization process exercise that  
16 was on evidentiary standards for comparative-  
17 effectiveness research with regard for disability.  
18 In that context, there was much attention on  
19 evidential hierarchies rather abstractly at the  
20 beginning, beginning with randomized control trials  
21 and then sort of everything else was seen as  
22 deficient in comparison.

1           But as the conversation went on, it ended  
2 much more context-sensitively concerning  
3 evidentiary strengths for specific contexts, and  
4 particularly, for example, in disability where  
5 there's a lot of idiosyncratic dimensions, case  
6 studies can become very, very important, for  
7 example. Or if you're thinking about process  
8 downstream, the question of, how does a treatment  
9 or an intervention become functionally effective  
10 and sustainable, then process issues of downstream  
11 practitioners, for example, a lot of -- a number of  
12 occupational therapists have said to me, this would  
13 be really great, I wish I could do this for my  
14 clients, but I can't be reimbursed for it, and if I  
15 can't smuggle it into a category that I can get  
16 legitimately reimbursed for it, I feel like I'm  
17 doing fraud. So, that's a dimension.

18           Now, I should move to my comments on  
19 Expert Choice and I'll leave Survey Gizmo, which  
20 was the global scoring tool, to the slide for the  
21 moment.

22           PCORI has found that the eight criterion

1 may be too many and proposed dropping one patient-  
2 ordered criterion, which is inclusiveness, and  
3 perhaps seeing that as more appropriate at the  
4 proposal level, and a system-oriented one, health  
5 system performance. Basically, theoretically,  
6 what's not differentiating at the level of the  
7 topic, it's best to drop it, that will actually  
8 increase the discrimination across topics.

9           The Expert Choice's summary boxes were  
10 somewhat hard to read, but helpful. The nine  
11 scoring levels, as mentioned before, were too many  
12 and probably too high, too mid, and too low, paying  
13 attention to Miller's magic number, you know, seven  
14 plus or minus two, nine is kind of at the outer  
15 side of that. Probably six is good.

16           I found the graphical representations  
17 quite helpful and that may even be more helpful for  
18 non-specialists.

19           The analogue ordering of scores for the  
20 topics made the strengths and weaknesses within  
21 each more easy to grasp, and also, alternative  
22 graphical scales in the show results, there was a

1 drop down menu, and it provided a priority view,  
2 which some -- each, partially to 100 percent, a  
3 little bit like Survey Gizmo.

4           There was a percentage of the maximum,  
5 which normalized the highest as 100 percent and  
6 adjusted down. There was also a multiple of  
7 minimum, which set the lowest at 100 percent and  
8 scaled up, and it made it reading a little bit like  
9 an odds ratio and I think that would be -- those  
10 sorts of graphical representations would be very  
11 helpful and intuitive for people who aren't  
12 statisticians, who are not professional  
13 practitioners and researchers, and there's also an  
14 un-normalized representation, which has provided  
15 aggregate averages across all the criteria.

16           I agree with Fouza that providing,  
17 perhaps, a graph or a matrix, which includes  
18 comparative scoring across all the criteria at the  
19 end for sort of an overview at the end might be  
20 helpful and then you could sort of have a global  
21 judgment sensibility, perhaps, to adjust some of  
22 that.



1           Again, the instrument -- oh, one thing  
2 that I would add, there was a question after using  
3 the survey tool, did you use outside information,  
4 and I think that should be integrated into the  
5 Expert Choice survey tool and use, for example, for  
6 speed and efficiency, radio buttons, which could  
7 say, what kind of information did you use? Did you  
8 use it from clinical studies that you know about,  
9 from your patient experience, from your own  
10 personal experience, from family experience, and  
11 maybe have a comment box for other, and that would  
12 provide information both in terms of what is  
13 informing the particular judgment, but also other  
14 forms of information and sort of other avenues that  
15 could perhaps be also integrated into the case  
16 descriptions and in even garnering, perhaps, new  
17 areas that need further attention.

18           It's clear that a person could be a  
19 physician, but just because one is a physician, it  
20 could be a family experience, it could be their own  
21 personal experience, it could be the clinical  
22 context. In all, I found Expert Choice to be a

1 more useful tool than the global Survey Gizmo, but  
2 I know Dan Cherkin has some positive things to say  
3 about Survey Gizmo and so I will pass that on to  
4 him.

5 [Applause.]

6 DR. WALLACE: Thank you.

7 MR. CHERKIN: Well, it's a real pleasure  
8 to be here at this -- one of many important events  
9 that is going on with the birth and the childhood -  
10 - infancy of PCORI and the people that have been  
11 assembled here on the stage and that were on the  
12 phone and in the process of our work on the  
13 taskforce was really inspirational to see the kind  
14 of people that are attracted to this important  
15 mission.

16 My perspective is that mostly of a  
17 researcher who has spent 20 plus years doing  
18 research evaluating treatments for back pain, and  
19 these have been mostly pragmatic trials and, I  
20 believe, patient-centered, although PCORI is  
21 raising the bar on what we can call patient-  
22 centered.

1           So, the main focus of my comments are  
2 focusing on the issue of the prioritization  
3 criteria and this has been a moving target, because  
4 when we first talked about them, there were eight,  
5 now there's five, so I was editing my notes as the  
6 morning went on.

7           But I think really -- so, the real  
8 question, I think, is how to optimize the  
9 relevance, clarity, and parsimony of the criteria,  
10 at least that's my view, but I think there's an  
11 overriding issue that relates to a lot of the  
12 topics here that I'll use in illustrations as we go  
13 ahead, and that is, there's a distinct and  
14 important distinction that has been a bit blurred  
15 in many aspects of PCORI-dom between the criteria  
16 used to evaluate research priority topics, and to  
17 select the highest priority topics, versus the  
18 criteria used to evaluate grant proposals  
19 submitted.

20           And there's been just a number of  
21 situations where I've been kind of a little baffled  
22 because there seemed to be a confusion between

1 those two.

2           So, the current view from PCORI is that  
3 patient-centeredness is an essential component of  
4 the criteria, that if it's not patient-centered  
5 enough, and I don't know how they'll evaluate that  
6 exactly, specifically, but then it doesn't go  
7 forward. Fine.

8           Impact of the condition on individual  
9 populations, fine. Differences in benefits and  
10 harms reduction and uncertainty have now been  
11 combined. Implementation and practice or the  
12 potential for improving current practice, I think,  
13 is really what that gets at, and then durability of  
14 information.

15           And so, I think these changes really are  
16 valuable and help simplify the process of  
17 evaluating topics, reducing overlap between the  
18 criteria, and increasing the focus on the most  
19 important criteria.

20           But I have a couple of comments. First, I  
21 think making patient-centeredness an essential  
22 threshold criterion is fine, but it's a complex and

1 multi-faceted concept that those ranking priorities  
2 need to understand, and I think some of the  
3 instructions that we were given were a little bit  
4 confusing.

5           The descriptions of the criteria for  
6 patient-centeredness should be modified when  
7 applied to ranking research priorities as opposed  
8 to evaluating specific research proposals. For  
9 example, the question, "does it focus on potential  
10 outcomes that are most important to affected  
11 patients?" does not really make sense when you're  
12 talking -- trying to rate or rank research  
13 priorities. It's something that's going to be  
14 determined by what the grant applicants suggest to  
15 use as an outcome measure for a specific study.

16           The other issue is, I'm really not sure  
17 about the value of retaining the durability of  
18 information criterion. I found it very difficult  
19 to assess, and people that aren't really -- don't  
20 have expertise in a particular area, are really  
21 having -- going to have no idea, and even some that  
22 do have expertise are probably going to have

1 trouble, and some of the topics we evaluate  
2 specified the treatments to be studied, for  
3 example, percutaneous coronary interventions with  
4 bare metal stent, drug eluding stents in coronary  
5 artery bypass grafts for a coronary artery disease,  
6 while others left the choice of treatments to be  
7 compared to the grant applicants, comparative  
8 effectiveness of management strategies for back  
9 pain, for example.

10           So, the specification of the treatments to  
11 be studied needlessly, I think, precludes  
12 opportunities for evaluations of less traditional  
13 but possibly more innovative approaches. For  
14 example, many patients rely on complementary and  
15 alternative therapies for conditions such as  
16 muscular-skeletal pain, stress, fatigue, irritable  
17 bowel syndrome and many others, and I think it  
18 would be very un-patient-centered-like to restrict  
19 research on important topics to only more  
20 traditional or conventional therapies.

21           So, if the topics were less prescriptive  
22 of treatments, then I think the durability of

1 information criterion is really only relevant in  
2 the evaluation of specific research proposals  
3 submitted to address those top priority topics,  
4 which is a task for another group.

5           So, one final comment on the software  
6 tools, since Kirk mentioned that you could look  
7 forward to this from me. I think there are clearly  
8 tradeoffs between the Expert Choice and the Survey  
9 Gizmo and I understand that many, maybe most, who  
10 used both preferred the Expert rating choice, but I  
11 think if the ultimate goal is to identify the  
12 highest priority research topics, then it would  
13 seem that we'd want to approach that directly by  
14 comparing the different topics with each other and  
15 how they stack up, one relative to the other.

16           Now, yes, is there subjectivity?  
17 Absolutely. But is there subjectivity in all of  
18 this? Absolutely. In some cases, we can come up  
19 with more quantitative, ostensibly more objective  
20 measures, but I'm not sure, really, that it really  
21 ends up being more objective.

22           So, I'd argue that a ranking system like

1 the Survey Gizmo approach accomplishes this better,  
2 that is, of the relative value that is going to be  
3 using implicit weighting, at least, of individuals,  
4 but I'm not sure that's all bad. It may be more  
5 difficult, but I think it may be more valid in some  
6 ways, and at least maybe it could be used once at  
7 the last stage where there's a simpler process for  
8 narrowing down the thousands, millions, or  
9 whatever, to a smaller number, 10, 20, whatever,  
10 and then doing this.

11 So, that's it. Thank you.

12 [Applause.]

13 DR. JACOBS: I wanted to start by talking  
14 about the perspective that I came to this with and  
15 to make a sort of broader plea for how we can  
16 actually engage people at many different levels of  
17 perspective.

18 So, we were asked to choose what was our  
19 main perspective and my main perspective is a  
20 researcher, that's predominantly what I do, but I'm  
21 also a disparities researcher, so I really come at  
22 it from an angle of disparities and often the



1 populations that I'm interested in reducing  
2 disparities for are really underrepresented and  
3 maybe underrepresented in some of that evidence  
4 that was shown today.

5           So, I also come to this with the  
6 perspective of, are we including the voices and the  
7 populations that we really need, but I'm also a  
8 general internist who practices in a federally  
9 qualified health center and before that practiced  
10 for 12 years at Cook County Hospital, so really in  
11 safety net institutions. So, I also come to this  
12 with the safety net perspective as well.

13           And then I also was the primary caretaker  
14 for someone who was severely ill for two years, and  
15 so I also bring that perspective. And there's many  
16 examples, Fouza is one of them, I know I was  
17 talking to Linda Morgan last night, people who come  
18 to this, they might say they're a patient or  
19 caretaker perspective, but they come with also the  
20 scientific background and that I think that one of  
21 the things that PCORI might want to do is, first of  
22 all, really trigger people, instead of saying, come

1 at this from a researcher perspective, which is --  
2 first of all it's very hard for you to take out  
3 those other biases or other ways in which you think  
4 or look at the world, but ask people to bring in  
5 that diversity of thought when they're actually  
6 looking at this prioritization and trigger people  
7 to actually use all those perspectives instead of  
8 just as a researcher, just as a patient advocate,  
9 just as a clinician, I think is really valuable.

10 I have to say, I couldn't come at this and  
11 do this process without all those perspectives.  
12 And that it's good to actually -- when you think  
13 about asking people to nominate themselves and say  
14 who they are, to choose as many as they want and  
15 say why they think they fit in all those  
16 categories.

17 I think having someone who really  
18 understands the patient side or provider side in  
19 addition to the scientific side is actually really,  
20 is really key and would really help you in your  
21 processes, so that's one of the points that I  
22 wanted to make.

1           I also wanted to talk about the research  
2 briefs, which I actually found quite accessible  
3 because I think about research all the time and as  
4 a primary care doctor, I also look at summary of  
5 evidence a lot to help guide my own practice with  
6 my physicians -- maybe I'm the only primary care  
7 doctor that does that, if you look at the research,  
8 but I do try to go from evidence, and so I'm really  
9 familiar with that method of evaluating evidence  
10 and strength of evidence and what's missing and  
11 what's not there, but there are a lot of people on  
12 our panel who said either, one, that it was not  
13 enough detailed information.

14           And I don't know, many of you in the room  
15 probably don't have access to those briefs to know  
16 kind of what detail they're at, but they were  
17 somewhere in between -- and then there were other  
18 people on the panel who said, this is not  
19 accessible to stakeholders, like if you're going to  
20 get someone from the community, let's say a  
21 community I serve on the south side of Madison who  
22 may not be highly literate but really has -- is an

1 advocate and has an important voice and perspective  
2 but can't really get the depth of the scientific  
3 information, what do you do.

4           And so my recommendation is that you have  
5 sort of an executive summary that's really  
6 accessible and then there's more depth to the  
7 extensive brief. If people want to go to that,  
8 they can. They don't have to.

9           And then the last thing that I wanted to  
10 comment on is we were asked on the panel if we  
11 really felt PCORI was having an effect on making  
12 people think about the patient-centeredness of  
13 research.

14           First of all, I found it very rewarding in  
15 both our panels that when we -- there was also  
16 something we did where we actually ranked the  
17 importance of the different criteria, the eight  
18 criteria we were given, and patient-centeredness,  
19 by far and away, came about ahead as the most  
20 important thing that we used in our evaluation of  
21 these research briefs, and I found that very  
22 rewarding that people are now thinking from the

1 patient-centered perspective and I can tell you  
2 that -- but unfortunately on the research side, you  
3 know, there is really this cultural shift and  
4 cultural change that has to take place.

5 I think about it a lot because I'm a  
6 disparities researcher and a lot of time I'm  
7 getting people who don't naturally think about  
8 people who are different from them, to think about  
9 what are some of the problems they face, how do we  
10 overcome those problems, how do we address them in  
11 healthcare, but a lot of physicians and researchers  
12 don't think that way and I've had people come to me  
13 and say, I'm going to submit this application, will  
14 you look at it and tell me if it's patient-  
15 centered, and I can tell you they're not very  
16 patient-centered.

17 And so I really think, you know, for  
18 instance, people were really looking at how a  
19 hospital was going to save money and that is an  
20 important question, but it's not necessarily  
21 patient-centered, because that might help the  
22 patient if that hospital then takes that additional

1 revenue and goes out and does something in the  
2 community, but most likely not, it's not  
3 necessarily a question that might be patient-  
4 centered.

5           So, thinking about how we can expand that,  
6 I think that these kinds of opportunities and kind  
7 of inculcating, culturating some of us into the  
8 PCORI process that we can go out and disseminate it  
9 I think is really important.

10           [Applause.]

11           MS. HOPP: Hi there. I'm going to try not  
12 to be too redundant from what Liz has said, but a  
13 lot of what I'm thinking about is very similar to  
14 what she said.

15           My perspective is primarily from the  
16 researcher point of view. I do run the Indiana  
17 Center for Evidence-Based Nursing Practice. It's  
18 EPC AHRQ funded EPC, but rather part of an  
19 international collaboration of about 60 groups and  
20 centers around the world interested in all aspects  
21 of evidence-based practice in healthcare.

22           So, the patient-centeredness was really

1 what was keenly interesting to me, like everyone  
2 else. I think from my discipline perspective of  
3 nursing, we have claimed that that's at the core of  
4 our being, but I don't think that we have the  
5 corner on that market for sure.

6           So, I was just going to make two, sort of,  
7 major points. In order, I think, for patients to  
8 be engaged in the prioritization endeavor, they  
9 need to be prepared for that activity, and while  
10 they're -- by the counts, there seem to be good  
11 equity and balance amongst the groups represented,  
12 it didn't feel that way.

13           So, even when prepared -- my second point  
14 is, even when prepared, the methods of  
15 communication and process must allow for authentic  
16 collaboration and we've heard a lot about the need  
17 for simplification of the topic briefs and the  
18 processes, as my partner in crime in this process,  
19 Suzie, said, it has to be short enough for her  
20 Google brain.

21           So, I think some of the themes that we  
22 discovered during the prioritization process have

1 already been identified in the workshop that PCORI  
2 held in October about identifying/selecting the  
3 research questions, and PCORI's taken some  
4 excellent steps towards shifting the paradigm  
5 toward patient-centeredness, but still the topics  
6 and the descriptions for rating still seem quite  
7 provider- and research-centric to me, and written  
8 for researchers rather than in plain language.

9           But even if those topic descriptions were  
10 written in plain language, I think that patient-  
11 participants and even others will need better  
12 preparation beyond the guidelines.

13           In October, participants said speak  
14 clearly, demystify, educate, train for the role,  
15 and they need down and dirty guides to how to read  
16 these proposals or the prioritization topic briefs.  
17 I think that there were hints to us along the way,  
18 questions that told us a little bit more about what  
19 that criteria was about, but I think that there  
20 needs -- those hints need to be there about what  
21 questions do you ask to know if this was a  
22 prioritization.



1           I wondered if one of the things that might  
2 help us with the patient-centeredness criteria was  
3 to look at evidence from qualitative research about  
4 the meaning of the patient experience. We haven't  
5 talked about that here. We're very centered on  
6 comparative-effectiveness and obviously qualitative  
7 methods are not appropriate to determine effect.  
8 However, we conduct systematic reviews of  
9 qualitative research about the meaning of  
10 experiences from whomever the point of view is, and  
11 I think that could inform some of that patient-  
12 centeredness.

13           So, if we understood better, for example,  
14 what the pain experience is in chronic back  
15 problems, that might help inform that patient-  
16 centeredness.

17           I just wanted to talk about a gentleman  
18 who had a big impact on me when I attended a  
19 knowledge translation conference in '08 in Banff.  
20 His name is Michael Gibbons. He's actually an  
21 engineer and he's an author of a couple books  
22 including *Rethinking Science* where he proposes a

1 shift from mode one, or curiosity, researcher-  
2 centric, investigator-derived types of science  
3 where you have end of grant dissemination and, with  
4 any stroke of luck at all, implementation of that  
5 evidence.

6           He talks about mode two research, which is  
7 about knowledge exchange that is generated within  
8 the context of application so that knowledge users  
9 are part of the society, are drawn into the  
10 engagement process throughout the knowledge  
11 generation and exchange, just what PCORI is about  
12 from my read.

13           He argues that boundary objects are  
14 necessary for this knowledge exchange to happen.  
15 These boundary objects are the way that experts,  
16 knowledge users, any stakeholders, finds a way to  
17 effectively transform an issue or problem for  
18 research and he uses a simple metaphor that helps  
19 us understand what these boundary objects are. He  
20 talks about a man and a woman who are strangers and  
21 they're walking in a park, and they want to find a  
22 way to talk to each other, but it would be a little

1 bit socially awkward in order for either to  
2 approach the other because they wouldn't know the  
3 aim of the conversations, what the intentions are,  
4 that sort of thing, and they're just too ambiguous  
5 and they may even be defensive at first.

6           So, however, if they are both walking  
7 their dogs, the conversation may begin around dogs  
8 while other issues are in the background. So, the  
9 dog is the boundary object. And he argues, and I  
10 wholeheartedly agree, that we need to find the  
11 right dogs and the way to talk about them in order  
12 for legitimate, authentic patient engagement in the  
13 entire process of the research endeavor to occur.

14           [Applause.]

15           MR. PUN: First, I want to thank PCORI to  
16 give me an opportunity to actually get involved in  
17 this prioritization process and also involved in  
18 the patient-engagement workshop. Okay. I'd like  
19 to also thank Rachael, Katie, Natalie, all the  
20 people that are involved in that, that make this  
21 whole process very, very enjoyable.

22           So, being the last one to talk has a

1 certain disadvantage. I want to make sure I have  
2 something to say, so I have two -- I have only one  
3 and a half point to make. But before that, let me  
4 make sure to respond to Kirk's mention of my name.  
5 Actually, it's because during a conference call I  
6 make an off-handed remark that the best candidate  
7 for prioritization, physician/clinician -- no, I  
8 shouldn't say that -- physician/researcher, okay,  
9 but also have a chronic illness. So, those would  
10 really have the knowledge, they also have the  
11 experience, and really help out in doing this  
12 prioritization.

13           Okay. So, the half point I want to make,  
14 because right now it's been pretty much common  
15 agreement that the frontline physicians, frontline  
16 people doing the healthcare, should be involved.  
17 So, the only half comment I have on that is what  
18 about PCORI actually coming up with some mid-career  
19 fellowship for frontline healthcare providers to  
20 get involved in PCORI-type of research.

21           So, I'll go to the other point I want to  
22 make, which may be a little bit marginal, okay, I

1 was thinking about what to talk about and I  
2 happened to be involved as a patient advisor in  
3 Palo Alto Medical Foundation, and last year I  
4 actually help a little bit in sort of reviewing,  
5 screening the applicants.

6           There are two questions in there, I want  
7 to read it exactly, they asked the potential  
8 candidate. One is, list three characteristics you  
9 consider important in good patient care and  
10 service. The other question is actually, describe  
11 some of the things you think healthcare  
12 professionals could do differently or better help  
13 patients and their families. So, I thought it's  
14 pretty much patient-centric.

15           SO, I look back at all the applications,  
16 okay, well, to get into statistics, okay, there's  
17 about 11 or 12 of them, ranges from age of 20 to  
18 70, from young mothers to actually cancer survivors  
19 also. Okay. But the three top answers that really  
20 stands out, one is, listen to the patients. Two is  
21 improve, detect, doctor/patient communication. And  
22 the third one is compassion. Treat the patient as

1 people and learn about them.

2           Okay, so I start staring at it while 49ers  
3 are losing to the Rams, and what happened is it  
4 just dawned on me, all these questions are really  
5 the care part in healthcare. It's not so much of  
6 the health, but really the care part. And since I  
7 have no idea of how to do research or do anything  
8 exposure to sort of a so-so science type research,  
9 okay, so I raised some questions about how do you  
10 do CER for these type of questions, and I was  
11 curious if Rachael from the collection of  
12 questions, was any type of -- this type of question  
13 being brought up.

14           So, how do you do it? I really don't  
15 know. So, anyway, so the last thing I want to say  
16 is, from my short encounter with PCORI, I met a lot  
17 of people, well-established people, and they are  
18 very open-minded, maybe that's a bias already, but  
19 based on that, I really feel that PCORI would be  
20 very successful organization going forward. Thank  
21 you.

22           [Applause.]

1 DR. WALLACE: Again, to further sample  
2 really the alpha testing experience of our  
3 explorers here, but maybe I wanted to kick things  
4 off with maybe just a couple of comments and a  
5 couple of questions.

6 So, I'm like an old quality improvement  
7 guy and we've had a lot of models flying around  
8 today, but I think when I sort of feel sort of  
9 model-fatigue, I tend to retreat to the models that  
10 I'm most familiar with and I think the old Donna  
11 Beatty-ian context, in the spirit of quality  
12 improvement isn't a bad one, to think about  
13 structure and process and then aiming towards  
14 desired outcomes.

15 And I think it struck me that each one of  
16 you started out talking about aspects of the  
17 structure of the process -- of what you went  
18 through and then also some specific comments about  
19 process.

20 But there were a couple of things that  
21 particularly struck me in thinking, perhaps, at the  
22 structural level where -- and I think we've seen

1 this modeled today, where historically, if you  
2 think about how we've created study groups, we've  
3 tended to engineer out heterogeneity and we've  
4 selected strongly for single types of expertise or  
5 areas of focus, and what strikes me in an almost  
6 through the looking glass manner about what's  
7 occurring around the discussions around PCORI is  
8 the pursuit of people who have multiple  
9 perspectives.

10           So, I think we've talked about diversity  
11 in terms of the inter-personal diversity in a  
12 group, but there's this other dimension of intra-  
13 personal diversity of the experience that strikes  
14 me as has actually been modeled in a variety of  
15 ways, both today and by the panel.

16           But I'm wondering if -- what your reaction  
17 is to that? Is that an important part? Is that  
18 something you would see that should be encouraged  
19 as opposed to, perhaps, some other settings that we  
20 engineer that out? And what are the opportunities  
21 for really bringing that out, from your experience?

22           MS. HOPP: Okay. I actually was struck



1 because when listening to your perspective and how  
2 valuable it is to have multiple perspectives, we're  
3 all consumers, we've probably all cared for a loved  
4 one in some way, and we've all been sort of hit in  
5 the face with being on the other side of the coin.  
6 We talked about that.

7           But, it seemed to me, during this process,  
8 we were defaulting to the position of strength,  
9 which was as researcher-clinician, et cetera, and  
10 it was really easy to forget about being the  
11 patient or the caregiver in this process.

12           So, I think it is valuable, but I also  
13 think we need some folks involved in this that are  
14 sort of purely bringing that perspective. And I  
15 don't know if it has something to do with power  
16 structures or whatever, I'm not that kind of  
17 researcher or thinker, but it felt that way. It  
18 was weird, because I know we all have those other  
19 experiences, but we had to concentrate on those, on  
20 bringing that forward.

21           DR. WALLACE: Liz.

22           DR. JACOBS: To add to that, I think part

1 of it is the way in which the process occurred,  
2 which is a very highly scientifically structured  
3 process sort of like -- so, it cues you, I mean, in  
4 all sorts of social situations or situations you're  
5 cued by what's going on around you to what you're  
6 supposed to focus on, and so I think it -- that's  
7 why I was thinking it would be great to cue people  
8 to think more broadly. I mean, even starting some  
9 of these research briefs with a vignette, a patient  
10 vignette, would be a way to get people in the  
11 mindset or perspective of the caregiver to give  
12 people a mindset of, oh, we're thinking of more  
13 broadly than this evidence here.

14 DR. WALLACE: Dan.

15 MR. CHERKIN: I think one of the key  
16 distinctions between what PCORI is trying to do  
17 and, say, NIH is, that PCORI is explicitly patient-  
18 centered, and that's as opposed to disease- or  
19 clinician-centered, and so I think people that  
20 would be attracted to PCORI are going to be more  
21 homogenous in the sense that they value the  
22 perspective and experience of the patient.

1           And so, in a way, that's homogeneous, but  
2 it is also the organizing principle of this whole  
3 organization, and I think, really, the important  
4 thing is that beyond being able to look at the  
5 patient perspective, there's the skills and  
6 insights that can look across the experience of the  
7 clinical healthcare systems, et cetera.

8           And so, I think most of the people here, I  
9 believe, that have been attracted to PCORI, really  
10 have -- are very diverse in that sense, and the  
11 intra-diversity, I guess, I think is important, but  
12 the unique thing of this group and the organizing  
13 principle, I think, is the patient-centeredness,  
14 which has been largely neglected by previous  
15 government funding.

16           DR. WALLACE: Yes.

17           MR. ALLISON: I was thinking also that a  
18 lot of the problems in the descriptions or in the  
19 case briefs, they were very much clinical  
20 intervention on a specific physical malady sorts of  
21 orientations, but PCORI has five areas, sort of,  
22 domains that they're indicating their interest in

1 from health disparities to information  
2 dissemination to systems approaches, and I think  
3 what the patient-centeredness means in those  
4 different domains sort of shifts and moves. And  
5 then also I think who is the occupational therapist  
6 in the informational dissemination domain, in a  
7 sense, is going to change.

8           And I think thinking systematically about  
9 who are those people that are at the interface  
10 between the patient and the information or at the  
11 interface between trying to figure out what are the  
12 central determinants of health disparities that are  
13 related to socioeconomic status, it could be things  
14 as easy as clinic hours, availability,  
15 transportation, and some of these mediators that  
16 get in the way of having effective treatments  
17 actually implemented or making them sustainable in  
18 patients' lives, I think, thinking broadly in terms  
19 of those and sort of -- and analyzing who's on the  
20 margin that can be brought into the center.

21           My sister is a nurse. She was a cardiac  
22 unit intensive care nurse, then an ER nurse, and I

1 remember this story which she said, I marched down  
2 to the medical director's office and said, you have  
3 to get a hold of these residents because some of  
4 them are going to kill my patients because one's  
5 coming in and doing one thing, the other's coming  
6 in and doing another thing, but she had the 12  
7 hours on the floor observing how changes in  
8 protocols and how treatment directions were being  
9 applied quite differently and sometimes  
10 contradictively.

11           But she was the point of information for  
12 that, for the medical director, and so I think the  
13 question is, on the front line, who are the people  
14 that pulled this more proximate information and how  
15 was this also brought in to identify areas of, say,  
16 process research or quality research and these  
17 things.

18           DR. WALLACE: Let me just ask one other  
19 question -- maybe we could ask Fouza and Ting  
20 first, you know, when we started to take this  
21 metaphor of thinking about structure and then  
22 process, one of the transitions is the brief. It's

1 actually how we positioned to actually get people  
2 engaged in the process, but it's probably the  
3 trickiest piece of this whole puzzle. I mean, I  
4 think a lot of us kind of fought hard when we  
5 recognized how much that hinges on.

6           So, I think a lot of the tension here is  
7 sort of, to what extent was what you saw helpful  
8 and do you have a particular suggestion for things  
9 that would be really critical for incorporating  
10 into the beta version and thinking particularly  
11 about the briefs? So, maybe we'll start with  
12 Fouza.

13           MS. YUSUF: So, the briefs were helpful,  
14 but some topics were covered well and others were  
15 not, so there was some imbalance, there were some  
16 inconsistencies, so I think if they are made more  
17 consistent and if the information is more  
18 comparable it might make it easier to use.

19           DR. WALLACE: Okay, so consistency is  
20 clearly going to be a piece, and Ting, other --

21           MR. PUN: I actually question myself while  
22 doing the whole prioritization because I have

1 exposure to rare disease, caregiver, so I ask  
2 myself if actually there's a one topic about rare  
3 disease. Would it bias my judgment? How to keep  
4 to be objective, okay, to be able to do the  
5 prioritization?

6 So, that -- the sort of emotion bias could  
7 have some effect and I don't know how to correct  
8 for it, for example.

9 DR. WALLACE: So, there's a range of  
10 biases that we'll have to be sensitized to and  
11 probably because of the complexity of the process,  
12 there's biases that we haven't really thought  
13 through.

14 Other thoughts from the panel about --  
15 yeah, Dan.

16 MR. CHERKIN: I think I'd worry more about  
17 the people who believe they have no biases than  
18 about the people who are aware of them.

19 DR. WALLACE: So, beware of the bias-free  
20 person. Anyone who thinks they have no conflicts  
21 of interest, perhaps has no interest.

22 [Laughter.]

1 DR. WALLACE: Any -- yes.

2 MS. HOPP: I think, you know, I was sort  
3 of crying out for some more plain language with it.  
4 There were the lay summaries, but they still were  
5 fairly high level.

6 I think more graphical presentation of  
7 information may be helpful, so using infographics  
8 if that's possible. I'm just really glad that I  
9 wasn't the one having to write these briefs  
10 because, as Rachael said, it must have been a  
11 terribly humbling experience. So, I think we all  
12 appreciate how difficult it must be.

13 But any way to simplify yet keep the  
14 information and meaningfulness within the topic, I  
15 think, would be more than helpful.

16 DR. WALLACE: And I think it brings out  
17 the theme that came out earlier that simplify  
18 doesn't mean simplistic.

19 MS. HOPP: That's right.

20 DR. WALLACE: It actually is probably more  
21 elegant. So, I think that's a high bar.

22 MR. ALLISON: And perhaps just as an



1 editing process, to have some outside lay readers  
2 that you draft from the community or somewhere to  
3 read these would be helpful.

4 DR. WALLACE: Great. Well, let me open it  
5 up and see -- these are your alpha testers. If  
6 you'd like to know what this is like in the real  
7 world, this is your opportunity. So, please, let  
8 me see who has questions. I think we have a  
9 question right here in front. And again, I'd ask  
10 you just to identify yourself and your  
11 organization.

12 MS. KENT: Hi. I'm Erin Kent. I'm with  
13 the Outcomes Research Branch at the National Cancer  
14 Institute and I just wanted to say that all of your  
15 comments I really resonated with. I was a  
16 participant on the pilot prioritization process as  
17 well.

18 I really wanted to just come back to a  
19 point about how PCORI has this unique opportunity  
20 to be very patient-centered as opposed to some of  
21 the, you know, longstanding agencies like AHRQ,  
22 like NIH, that have been doing outcomes research

1 for a very long time. I want to just mention that  
2 I think it's going to be very important moving  
3 forward for PCORI to continue to have conversations  
4 and dialogues with those agencies so that they can  
5 both learn from some of the best practices that  
6 those agencies have used over time, but also teach  
7 those agencies about the best practices that they  
8 develop.

9           You know, and I also think some of that  
10 conversation can be at the level of advising  
11 investigators who are committed to doing patient-  
12 centered research where they should best apply and  
13 how they should best structure their proposals and  
14 their research ideas to be patient-centered. I  
15 think that it's an opportunity for those agencies  
16 to become more patient-centered and I think that,  
17 you know, that sort of partnership moving forward  
18 can be very helpful.

19           I also wanted to comment, I really, really  
20 like this idea of boundary objects and bringing  
21 that onto the table for the prioritization, for the  
22 review processes and it came up to me when I

1 thought about how, you know, in grant -- of these  
2 study sections and those study sections can really  
3 make -- they do impact or have an impact on scores  
4 that reviewers give to grant proposals as they come  
5 in. You see shifts where reviewers come in with a  
6 certain score and then after the conversation,  
7 after the discussion, their scores shift.

8           And so I wondered if we had had, you know,  
9 more in depth discussions as we were reviewing the  
10 topic areas, how our scores would have shifted, but  
11 that that, in this more patient-centered setting  
12 where we have stakeholders who wear multiple hats,  
13 come from diverse backgrounds, how we really then -  
14 - it's so much more important to acknowledge those  
15 sort of, you know, subconscious power structures  
16 and to bring things like boundary objects, maybe in  
17 the form of vignettes or something so that we're  
18 all on the same page and people feel comfortable  
19 voicing their interpretations and their opinions  
20 about the ways that they're evaluating research.

21           So, I guess those were more comments than  
22 questions, but thank you.

1 DR. WALLACE: Thanks. Let's see, over  
2 here.

3 MR. BASU: So, this is Anirban Basu from  
4 University of Washington, Seattle. My comment is  
5 actually following up Dan's comment about  
6 simplifying some of these criteria for  
7 prioritization. And when I think about  
8 prioritizing large topics, I wonder the value of  
9 putting patient-centeredness and also reduction of  
10 uncertainty in there, because if you think about a  
11 topic like radiation therapy in prostate cancer,  
12 you know, you don't quite know what level of  
13 patient-centeredness you would get from specific  
14 applications. Right?

15 So, at that point you're only trying to  
16 kind of see if it has a large impact on patients'  
17 health and whether further research is worth doing.

18 Similarly, reduction of uncertainty, I  
19 mean, that's a topic that's really study-specific,  
20 and maybe some of these criterion could be actually  
21 simplified and to just give the impact on  
22 population health and to at least prioritize the

1 topics to begin with.

2 DR. WALLACE: Dan?

3 MR. CHERKIN: I totally agree that the --  
4 I made a comment that I think the concept of  
5 patient-centeredness is very tough, and in the  
6 example you give, it's not obvious where is the  
7 patient-centeredness necessarily, and patients --  
8 most patients have no idea of what is going on  
9 behind the curtain. But were they to know, they  
10 might have some new ideas about what would really  
11 matter for them.

12 But those of us who do know what's going  
13 on behind the curtain may understand that some of  
14 those things that are going on really are not in  
15 patients' interests, and were they to be more  
16 evaluated explicitly, could greatly benefit  
17 patients.

18 So, I think while patient-centeredness is  
19 critically important and a hallmark of PCORI, we  
20 have to be very broad in how we kind of look at  
21 that.

22 The other thing is, I think that in -- I'm

1 not sure I agree that we can't, the issue of  
2 uncertainty, I think, can apply to topics. That  
3 is, if there's a clinical conundrum, what's the  
4 best way to do things? That is the uncertainty. I  
5 mean, it's not -- the answer to it could be any --  
6 depends on what the -- if that's a research  
7 priority and applications are invited, then each of  
8 the proposals may be looking at a different aspect  
9 of it with different degrees of impact on  
10 uncertainty.

11 But I think the global topic where we  
12 really don't know what the right answer, that's  
13 inherently laden with a lot of uncertainty.

14 So, I don't know if that missed your  
15 point.

16 PARTICIPANT: [Off microphone] -- as long  
17 as we know the specific study.

18 MR. CHERKIN: Fair enough.

19 DR. WALLACE: Okay, in the back, and then  
20 we're going to come up here.

21 PARTICIPANT: I just wanted to sort of  
22 respond to Ting's comment about his thought that he

1 was being biased as a caregiver or someone with  
2 multiple sclerosis. I'd just like to respectfully  
3 suggest that you're not at all, and that we  
4 shouldn't be thinking -- I think one of the reasons  
5 you were chosen is because you are a caregiver for  
6 someone with a disease, and if there was a -- I  
7 mean, if there was a clear truth that we're after  
8 here, then maybe we should be talking about bias,  
9 but if there was a clear truth, we wouldn't need  
10 people looking at these scenarios, we'd just have  
11 some computer, you know, do an algorithm and come  
12 up with it.

13           So, I mean, I think your thought about  
14 thinking, gosh, I want to be fair about how I  
15 characterize these scenarios because I do come from  
16 this background I think is absolutely fantastic,  
17 and we do want open-minded people on these panels,  
18 but I really do think we shouldn't be talking  
19 about, you know, individual experiences as biased  
20 because you're being chosen because you do have  
21 those experiences, at least that's my view.

22           MR. PUN: Actually, from the result of

1 these two groups, you know, the results are pretty  
2 much similar. I have a lot of confidence,  
3 actually, pool a group of people by various  
4 background and so on, you still get a very  
5 consistent result. That has actually given me a  
6 lot of hope for that.

7 DR. WALLACE: So, we have up here.

8 DR. WEISMAN: Just commenting on whether  
9 patient-centeredness should be a formal criterion.  
10 I'm just observing this workshop, the one  
11 yesterday, and other ones in the past and hearing  
12 what participants say. It seems to resonate and  
13 really affect those who are talking about it as  
14 being something important, but it also creates a, I  
15 think a discomfort, as scientists about what do you  
16 do with that because, you know, we are comfortable  
17 and less vulnerable as individuals when we're  
18 dealing with objective information and we tend to  
19 objectify and take the humanity out of that object  
20 called a patient that we're treating often.

21 And it is this clash, almost, but I heard,  
22 Kirk, when you said that we were asking about the



1 physical maladies and the interventions that could  
2 be applied to them. That's a comfortable thing for  
3 PCORI to be talking about, it makes us sounds  
4 scientific and we can talk about patients''  
5 perspective, but it keeps us totally in the  
6 physical plain of treatment and care, yet each of  
7 you has talked in various ways of things that  
8 extend beyond the physical manifestations of  
9 disease to the complexity that goes on when you're  
10 dealing with it as a human being to human being.

11           You know, Liz, you talked about  
12 disparities and dealing with people who are in  
13 minorities who don't speak the same language and  
14 how do you communicate and how do you -- and there  
15 are many things affecting aspects of their health  
16 and their disease treatment that goes beyond the  
17 objective measurement of lab findings, bio markers,  
18 physical findings, X-rays, et cetera, but that  
19 tends to be the realm of research where we feel  
20 comfortable.

21           And I'm wondering, as a panel, since I  
22 picked up from you, you all were touched by this

1 notion of patient-centeredness, how do we take what  
2 is many times perceived as a non-objective, non-  
3 scientific value and put it into research  
4 prioritization that is acceptable and is  
5 measurable, perhaps, or less measurable, but at  
6 least included in what we're doing when we  
7 prioritize?

8 DR. JACOBS: Can I respond?

9 DR. WALLACE: Sure.

10 DR. JACOBS: I really think of myself more  
11 as a social scientist than one of these scientists  
12 you're talking about, and there are certainly  
13 objective ways you can measure all these things.  
14 For instance, when it comes to language, you can  
15 look at whether someone got an interpreter or not  
16 and were they a professional interpreter who you  
17 knew had the skills to be able to interpret.  
18 That's one way to objectively measure were you  
19 providing patient-centered care in a language that  
20 a patient understood.

21 I also happen to do a lot of work on the  
22 measurement of trust in healthcare and how we can

1 measure it, and I'm actually really interested in  
2 cross-cultural measurement because sometimes we  
3 develop measures for people who look like me and  
4 they don't apply to other people, and so I'm really  
5 -- and you can do that, there are scientific,  
6 objective, systematic ways that you can do this.

7           And so, I think there are definitely  
8 objective ways that you can measure these things.

9           I personally am not comfortable with it  
10 because I do it, and I've seen it be done well.

11           DR. WALLACE: Dan?

12           MR. CHERKIN: I think the whole reason  
13 PCORI exists is because the conventional medical  
14 approach to most -- to problems has been fairly  
15 narrow and has been largely bio-medical, it has not  
16 -- in spite of training the bio-psycho-social  
17 model, the systems don't support it in terms of  
18 time and training and resources.

19           So, I think, really, the question is, is  
20 there evidence that taking a bio-psycho-social  
21 model or more holistic model can be helpful? And I  
22 think there is. And I think it's emerging, and I

1 think neuro science research is increasingly  
2 providing evidence for the interconnection between  
3 mind and body, and then you get into spirit and  
4 that's even more complicated, but -- so, I think  
5 this is the frontier, but I think there's plenty of  
6 evidence, including if you ask patients, somebody  
7 decided that listening and communicating were  
8 important, I think we know that, but we don't know  
9 what to do with that, and I think by having PCORI  
10 here saying that all of this is important, the bio-  
11 medical and the psycho-social, we need to not be  
12 reductionistic and focusing on any one of those,  
13 but rather the question is, how do we help the  
14 patient? I think that has to be the organizing  
15 force rather than how do we treat the disease.

16           And much of what people bring to doctors  
17 is not disease, it's illness, it's coping  
18 difficulties and challenges. So, I think I view  
19 this as totally revolutionary at a time that's ripe  
20 for this, and I think PCORI is the vehicle that can  
21 carry this forward.

22           DR. WALLACE: That's a great statement.

1 It's probably also the necessary segue into our  
2 next session. I hope you'll join me in thanking  
3 our alpha testers.

4 [Applause.]

5 DR. JACOBS: Thank you.

6 DR. WALLACE: We're going to just shift  
7 chairs here a little bit. Maybe I could ask the  
8 next panel to join us up on stage.

9 And maybe I'll just give you a little bit  
10 of context for what we hope to do in the next hour.

11 So, in the next hour we're going to try  
12 and help Joe and Rachael out because Joe and  
13 Rachael have this interesting task, for the last  
14 portion after the break, of actually synthesizing  
15 all of the information from today and providing us  
16 insight and direction about how we're going to go  
17 forward.

18 So, I think that there is an opportunity  
19 here for us to think about what are the fine points  
20 that we would like to emphasize, what are the  
21 things that we would like to create other clarity  
22 for, and also, can we share the rich perspective

1 here in the room to help guide the discussion  
2 further?

3           So, you've had a chance to meet several of  
4 the folks that are up here, but let me just briefly  
5 introduce the folks who you haven't had a chance to  
6 meet yet.

7           Immediately to my left is David Hickam.  
8 David has recently joined PCORI as director of the  
9 program on assessment, prevention, diagnosis, and  
10 treatment options. He's been an internist for more  
11 decades than we care to count, right, and  
12 previously has been at the Portland VA and the  
13 Oregon Health Sciences University.

14           Next to David is Michael Lauer, who's  
15 well known to folks. Michael is the director of  
16 the Division of Cardiovascular Sciences at NHLBI,  
17 is a member of the PCORI Methodology Committee, and  
18 has a rich past history in health services research  
19 and clinical trials at the Cleveland Clinic and has  
20 also clearly been a leader in thinking about how we  
21 can promote and generalize this discussion around  
22 comparative effective research and PCOR.

1           And then you know Joe. Next to Joe is  
2 Arnie Epstein, who's also on the Board of Governors  
3 at PCORI, is the John H. Foster Professor and chair  
4 at the Department of Health Policy and Management  
5 at the Harvard School of Public Health.

6           You've met Rachael, you've met David.

7           Perhaps what I would suggest that we could  
8 do to kick things off would be to allow the folks  
9 who you haven't heard from before to just share  
10 with us the elevator speech about what they've  
11 heard in this discussion so far. What are your  
12 impressions? What are the things that you would  
13 begin to help Joe and Rachael out with? What is  
14 the synthesis of what we've been hearing? And  
15 then, we can open it up a little wider to both the  
16 input and the questions from the audience.

17           David, since you have the fortune of being  
18 the closest, so I'm going to ask you to go first.

19           DR. HICKAM: I think what I've heard, as  
20 we've had this conversation throughout the day, is  
21 the importance of clarity about the clinical  
22 decisions that people make and I should say, we had

1 a very interesting PCORI conference yesterday in  
2 which there was a large number of stakeholders  
3 representing all parts of the medical community,  
4 and it really resonated that the people are  
5 interested in the decisions that people need to  
6 make, and then that sort of connects to the  
7 essential part of PCORI, which is to focus on  
8 patient-centered outcomes.

9 I thought in the panel that we had just  
10 before this one, there was kind of a nice  
11 discussion about -- help me here, was it a dog that  
12 was in between the -- there was a connection there  
13 between the clinical decision and the research  
14 projects that might help inform how people can  
15 bring better information to those clinical  
16 decisions.

17 And so, it's challenging because when  
18 we're talking about prioritizing topics for  
19 possible research, we have to sort of loop back  
20 around to the decisions that people need to make.

21 DR. LAUER: About a year ago, I had the  
22 pleasure of having a one-on-one meeting with Tony



1   Fauci.  Tony Fauci is the director of the National  
2   Institute of Allergy and Infectious Diseases, and  
3   was one of the key people who led the research  
4   effort on AIDS and HIV, which is a remarkable  
5   story.

6           I remember when I was a resident taking  
7   care of people who were my age with newly diagnosed  
8   AIDS and they were going to be dead within the  
9   year.  And thanks to the research that was done,  
10  basic translational, comparative effectiveness,  
11  clinical trials, the whole mix -- industry,  
12  government -- we've made enormous progress, and  
13  while this disease is still a big problem, it's  
14  been converted from an instantaneously fatal  
15  disease to a chronic one.

16           Anyway, I was meeting with Tony and we  
17  were talking about the topic of research  
18  prioritization and he looked at me and he said, let  
19  me explain something to you.  Every single day it  
20  is your responsibility to tick somebody off, and if  
21  by the end of the day you have not ticked somebody  
22  off, you're not doing your job.  So, Joe, I'm

1 telling you that to help you feel good.

2 [Laughter.]

3 DR. EPSTEIN: On that note, I was hoping  
4 to have a bad day. Arnie Epstein.

5 This is extemporaneous. I wanted to put  
6 something on the table, which hasn't been before.  
7 PCORI, thus far, has been a passive receiver of  
8 research ideas. We put together expert panels,  
9 we're going to grade those ideas, we're going to  
10 choose some for funding, and that's all well and  
11 good, but now we're going to a much more important  
12 stage, either initially or thereafter, we're going  
13 to start to identify a relatively small number of  
14 areas and ask people to focus on them.

15 And my thought is that our task is to  
16 choose areas in which, when they focus on them,  
17 there are lots of opportunities for them to do  
18 really important work. Because the alternative is,  
19 if we choose areas where there's no opportunity to  
20 do really important work, we've really shot  
21 ourselves in the foot.

22 And I was thinking about the value of

1 information equation, and David, I'd invite you to  
2 comment on this later, it strikes me that a key  
3 part of that for someone who does investigation, is  
4 figuring out what you called the probability in  
5 your decision tree that the information you get  
6 from research is going to meaningfully change what  
7 you choose so that when you multiply out that long  
8 but relatively straight forward Benthamite  
9 Equation, we improve societal utility.

10           That strikes me as a challenge that every  
11 researcher is really very familiar with. If you  
12 think what researchers do, they're trying to put  
13 their research in high impact journals. That's  
14 really a badge. What they're really trying to do  
15 is turn over research that has a large impact on  
16 patients' healthcare and health. And one of the  
17 ways we measure that is it ends up in a high impact  
18 journal.

19           And that research really starts, all of  
20 it, with did you choose a problem that was  
21 important, did you choose a problem where there was  
22 a lot of morbidity, all the stuff that I think of

1 on the right hand side, they're all important  
2 areas. But what really sets upon good researchers  
3 from not good researchers is the ability to  
4 identify, I think, when there's been change that  
5 lets us have a pocket of opportunity to make  
6 advances.

7           Sometimes those changes are really just  
8 exogenous. There are four new drugs in this area  
9 and we can test them all. There are six new  
10 diagnostic tests, we can test them all, and  
11 sometimes it's a matter of just blind ingenuity,  
12 but that's actually less common. But you can  
13 figure out, are there opportunities there, and I  
14 think we need to think carefully -- we're starting  
15 to do this with the notion that we're going to have  
16 expert advisory panels, and Joe may want to say  
17 something about that, but think carefully about how  
18 we can identify not the areas that are most  
19 important with lots of morbidity and that are going  
20 to be durable, because that's the easy part.

21           I think it's, can we identify the areas  
22 where we already have 146 studies, but can three

1 more make a difference? And for some of those  
2 areas, it's yes, and PCORI's job is to pick big  
3 picture areas, be it fibroids, be it falls in the  
4 elderly, be it cardiovascular diseases where there  
5 are lots of opportunities, so if we signal  
6 investigators to go searching, they'll find them,  
7 versus areas where there's really been no change  
8 and not a lot of opportunity.

9 I'll turn that off.

10 DR. WALLACE: Great. Well, what we would  
11 like to do is have an opportunity for people to  
12 pose their questions, share your concerns, share  
13 your suggestions. Maybe I'll just take the liberty  
14 to build on a theme that I heard a little bit here  
15 that, Arnie, you mentioned impact factor and there  
16 is a conventionally defined impact factor that I  
17 think as researchers we're all quite familiar with,  
18 but Michael also mentioned a somewhat different  
19 kind of impact, which was actually improving the  
20 health of the population.

21 And in between that is sort of where I  
22 think we're trying to go. But I'm curious about --

1 you know, it also gets to what I mentioned before t  
2 hat as we think both about the structure and the  
3 process that we want to go through, I would also  
4 imagine that to continuously engage patients, we're  
5 going to need to feed back to them how their  
6 participation in the process has made a difference.

7           So, what is the way that we're going to  
8 close the loop? You know, when we think about an  
9 impact factor for this work, what are the  
10 attributes of that, and realizing this is still at  
11 about 10- or 20,000 feet, but how do we want to  
12 think about that? What are the things we're after?

13           DR. LAUER: Well, these are both important  
14 currencies. AIDS is really a great story because  
15 the AIDS community was extraordinarily active and  
16 played a major role in enabling the research to  
17 happen, enabling the trials to happen. And, you  
18 know, one way of thinking about this is in order to  
19 get high impact trials published in the major  
20 journals, you've got to get them done, and in order  
21 to get them done, you need to get patients enrolled  
22 and you need to get large numbers of patients

1 enrolled, and in order for that to happen, the  
2 patients themselves need to be interested.

3           And we've seen some neat cases where  
4 patients have been engaged, have played a proactive  
5 role, and have enabled really terrific studies to  
6 get done, these trials then merit getting published  
7 in the high impact journals. Because they get  
8 published in the high impact journals, people pay  
9 attention to them and eventually they translate  
10 themselves into practice.

11           Two interesting areas to think about, one  
12 is rare diseases. There have been some rare  
13 disease groups that have done fabulous work.  
14 There's a very rare disease called LAM  
15 lymphangiomyomatosis, which is a sort of a  
16 pseudo cancer that affects young and middle aged  
17 women. There are lesions in the kidney and the  
18 lung. It used to be a uniformly fatal disease,  
19 it's still a very serious disease, and it's very  
20 rare.

21           But what happened is that the mother of an  
22 affected patient, a patient who died of LAM,

1 decided that she wasn't going to sit around while  
2 nothing was being done about this anymore, and so  
3 she created a foundation, and this foundation in  
4 turn then stimulated researchers at all levels,  
5 basic scientists as well as clinical trialists to  
6 do something.

7           And the result of all this was that some  
8 important discoveries were made about the biology  
9 of the disease and this then led to a trial, and  
10 the trial was of a drug called Sirolimus, which has  
11 been around for a long time, it's been used for a  
12 number of cancer as well as in transplant patients.  
13 Anyway, this trial was done and what the trial  
14 showed was that one could slow down the progression  
15 of this disease and improve quality of life.

16           The trial involved about two-thirds of all  
17 patients with LAM in the United States. The LAM  
18 Foundation -- it's because of the LAM patients and  
19 the LAM Foundation that this trial happened.

20           Now, where did the trial get published?  
21 It got published in *The New England Journal of*  
22 *Medicine* very appropriately and then there was an



1 editorial that went along with it that was written  
2 by Jeff Drazen, who's the editor, who talked about  
3 that one of the key lessons from this is what  
4 happens when patients and researchers get together  
5 and what happens is amazing things.

6           And one of the manifestations of that is  
7 that you get a publication in a major journal. And  
8 I won't be surprised if this then becomes, before  
9 too long, this may very well become standard of  
10 care in patients with LAM and hopefully will then  
11 lead to the next advance, which will better control  
12 this disease.

13           It's a great story and I have to say, I  
14 had an opportunity to talk about it at a meeting of  
15 the National Organization of Rare Diseases, but one  
16 thought that went through my head was, is that, why  
17 does this have to only be with rare diseases? Why  
18 isn't this with common diseases? We do see this  
19 with some common diseases. There's the Susan Love  
20 Foundation on breast cancer, it's a common disease  
21 where patients have come together to stimulate  
22 research, but I'm not seeing it with hypertension

1 and I'm not seeing it with coronary artery disease  
2 or atria fibrillation.

3           Wouldn't it be wonderful if we had that  
4 kind of engagement where patients were pushing the  
5 research community to get stuff done?

6           DR. WALLACE: David.

7           DR. MELTZER: So, two comments. Sometimes  
8 when someone says something that really matters to  
9 you, you remember where you were, and I remember  
10 being in a hotel room like this in Baltimore when I  
11 first heard Carolyn Clancy say, what's the  
12 receptor? You know, because it's this sort of  
13 jarring biological term in the context of something  
14 we don't usually think about biologically.

15           And I think that's really the key  
16 question, but I think it's a little incomplete, and  
17 the way in which I think it's incomplete is that  
18 research really rarely has a single receptor, it  
19 often has multiple receptors. And real change  
20 often requires multiple agents in order for it  
21 actually to happen. Doctors have to want to do it,  
22 patients have to want to do it, payers have to

1 support it, pharma has to produce it, all of these  
2 things have to happen together, and so I think one  
3 of the tools we need to get used to using is logic  
4 models, models that really describe all the sort of  
5 players involved, what we need them to do and how  
6 it is that the research that we're going to produce  
7 is going to move people so that things that  
8 wouldn't have happened, do happen.

9           And those are really hard stories to tell.  
10 You know, I guess my most striking experience with  
11 that is I was on the Secretary's advisory committee  
12 for Healthy People 2020 just a few years ago, and  
13 to summarize, there's no logic model. It really  
14 hadn't been thought through.

15           Now, on that committee we made a little  
16 bit of progress, not nearly as much as I think  
17 ultimately needs to be made, but I think this is  
18 something that if we could force grantees to really  
19 think through and gave them the space to do it,  
20 we'd produce much higher impact research.

21           I think it's a real blind spot still when  
22 we produce research. And, you know, journal

1 citations are one part of that, they're not the  
2 whole thing by any means. It's many, many more  
3 things than that and I think we need to start  
4 taking that seriously.

5 DR. WALLACE: Joe.

6 DR. SELBY: So, first I just want to say  
7 that days like today are really appreciated by  
8 PCORI staff, Board, and Methodology Committee, the  
9 kind of support and enthusiasm we feel from the  
10 patient and clinician and research communities  
11 really buoys us and to drag you into our  
12 deliberations, it gives us some comfort and some  
13 enthusiasm, so thank you. And I wanted to drag you  
14 just a little further into it, in fact, in response  
15 to Paul's question about where this is going and  
16 how will we know that we've achieved success, and  
17 it speaks right to why we are trying to prioritize  
18 to that really high value research.

19 In the legislation, we're going over this  
20 with a magnifying glass these days as we flesh out  
21 our strategic plan, in the legislation, believe it  
22 or not, it says that at some point, not clearly

1 specified, but you might read in that by 2017 when  
2 they decide whether to continue PCORI or not,  
3 Congress wants to see that PCORI research has been  
4 taken up and put into practice in healthcare  
5 systems, that it has changed practice, that it has  
6 reduced variation, and that it has reduced  
7 disparities.

8           So, that's five years, and you know how  
9 research goes.

10           DR. LAUER: Four years.

11           DR. SELBY: And we're also -- you know,  
12 this is not a thin limb that we're out on. I think  
13 it's a very firm limb and it's not going to break  
14 and we're not going to slip off, but we're out on  
15 limb saying that making research patient-centered,  
16 bringing stakeholders into the research teams, is  
17 going to make a difference in terms of the research  
18 being taken up, being more relevant, and when the  
19 results are out, if they're ready to be taken up,  
20 they are adopted, implemented.

21           So, this process is about, on the one  
22 hand, taking our best shot today at what would be

1 meaningful research, and then studying it carefully  
2 over time. Did having patients on the research  
3 team change the research from the perspective of,  
4 among others, the patients who were on the team?  
5 And eventually, was -- to what extent were these  
6 research projects successful in changing practices?

7           So, that's what the prioritization is  
8 about and those are the metrics that we're going to  
9 be looking at closely.

10           DR. WALLACE: Great. Well, let's -- maybe  
11 we should open things up. You know, the topic is  
12 prioritization, so it's really open for whatever  
13 you'd like to either comment on or ask about. And  
14 I think our first is right here.

15           MS. LUO: Hello, Michelle Luo from Baxter  
16 Healthcare. I really first wanted to thank PCORI  
17 for giving us the opportunity to be involved, you  
18 know, to really gaining a lot of insights of the  
19 prioritization. So, certainly it's not an easy  
20 process.

21           So, my question for the panel is that, you  
22 know, we already heard about a lot of different

1 stakeholders bringing different perspective, and on  
2 one hand, this is patient-centered, the initiative,  
3 so we have a lot of emotional needs, you know, if  
4 you will, from the patient, from the advocacy  
5 group.

6           But on the other hand, we also have to  
7 garner the scientific rigor and make sure it's  
8 going to be, you know, reducing uncertainty and can  
9 be implemented. So, I wonder, moving forward to  
10 actually roll out this prioritization process  
11 involving reviewers in the process, what's the  
12 thinking that for making a balanced decisions? And  
13 who will be actually the ultimate decision-makers  
14 in the process? And how does the process also  
15 encourage dialogue? If you do see diverging  
16 differences in terms of the view, how do you, you  
17 know, bring the parties together to reaching some  
18 consensus?

19           DR. LAUER: It's yours.

20           DR. SELBY: Okay. Well, I think you're  
21 talking about the review process that we apply when  
22 we receive applications more than the

1 prioritization process for the research ideas, and  
2 I do have something very positive to report to you  
3 and that comes from the first round of reviews,  
4 which just took place about a month ago, at which  
5 there were 30 percent of the study sections for  
6 each priority area were patients or other non-  
7 scientist stakeholders, 70 percent were the  
8 technical reviewers, and they were -- all five  
9 panels were chaired and co-chaired by very senior  
10 scientists who've shared many NIH and AHRQ study  
11 sections.

12           We were very curious about what the  
13 dialogue would be like in those sections, and they  
14 reported to a person that the dialogue was rich,  
15 that the scientists, as well as the patients and  
16 the clinician-stakeholders, really enjoyed it, got  
17 a lot out of it, and felt that it was to the point.

18           There was not -- we did not get reports of  
19 discrepancy between the views of scientists and the  
20 patients and stakeholders, and yet they felt that  
21 the presence of the others enriched it.

22           And I think it gets back to something that



1 I heard Dan Cherkin say just a minute ago that I am  
2 definitely going to remember, which is that, you  
3 know, patient-centered research is not about  
4 comparing two ways to treat a disease, it's about  
5 evaluating a decision that patients make.

6           So, we've seen this time and again. When  
7 you actually do say, we're here in the name of the  
8 patients to support decision-making by patients, it  
9 changes the playing field and it enables some of  
10 those conversations that maybe in another time and  
11 place wouldn't have gone so well.

12           DR. LAUER: Joe, my understanding is, is  
13 that you're not only using peer review as a tool to  
14 help you make decisions, but you're going to  
15 actually be doing research on peer review itself.

16           DR. SELBY: We are -- we very clearly  
17 intend to study things like -- just for one example  
18 -- how do the evaluation scores of the patient and  
19 stakeholder reviewers relate to the evaluation  
20 scores on individual projects of the scientists?  
21 And how do the various criteria like the criterion  
22 around patient-centeredness, which, as a number of

1 people have emphasized, is critically important  
2 when your evaluating grants, how does it relate to  
3 the overall score? Or is it like we typically see  
4 in study sections, it's all about the methods?

5 We hope that we do not want to undermine  
6 the methods at all, but we hope that we can see a  
7 signal of a relationship between is this patient-  
8 centered and what's the overall score.

9 DR. LAUER: And you're actually in a  
10 position, you know, because you're a relatively new  
11 one on the block, you're in a position to work with  
12 this and be flexible with this, and we've actually  
13 had some interesting conversations on this topic.  
14 And I've mentioned to Joe, for example, I was doing  
15 a review for another country's NIH, I was reviewing  
16 one of their big grants, and I was struck by the  
17 way they wanted me, as a reviewer, to review that  
18 grant.

19 They told me exactly what I was supposed  
20 to be looking for and then they actually told me  
21 that they wanted me to give up to 30 points for  
22 this item and up to 20 points for this item and up

1 to 10 points for that item, so they were making it  
2 very clear what they considered to be important.  
3 They weren't leaving it up to me.

4           And I was quite struck by that and I  
5 shared that story with Joe and I think, you know,  
6 we're in a position here where we could actually  
7 not only impact the research, perform the research  
8 that gets done, but also the way that these kinds  
9 of decisions are being made.

10           DR. WALLACE: So, Arnie, maybe you could  
11 comment. How does that look from the governance  
12 angel at PCORI?

13           DR. EPSTIN: Well, our -- I don't have  
14 anything useful to say.

15           MS. FLEURENCE: I have some --

16           DR. WALLACE: Sure, Rachael.

17           MS. FLEURENCE: So, several things. I  
18 think there are 35 pilot members in the room today  
19 and not all of you got to stand up on the panel, so  
20 if you did have information that you'd like to  
21 share, like, please also take the opportunity to do  
22 that now, so that would be great.

1 I think, you know, today we were really  
2 focused on the research prioritization process and,  
3 I mean, this morning it did get quite technical,  
4 there's a technical aspect to research  
5 prioritization, but there's also another aspect  
6 that we're working on, which is, how do we get  
7 these best questions to PCORI and, you know, for  
8 now we've opened the website, we're looking at a  
9 number of questions that other agencies have, but  
10 there's a lot of work to do to get clinicians and  
11 patients together so that we sort of decentralize  
12 the process of having them work together to get the  
13 questions trickling up to PCORI..

14 So, I think that's another big aspect of  
15 this process that we need to be thinking about as  
16 well and not just the sort of technical nature of  
17 what we talked about today, which is, once you've  
18 narrowed down that set, looking at each question  
19 individually.

20 DR. WALLACE: Yes.

21 MR. BASU: This is Anirban Basu from  
22 Seattle. I'll go back to David's presentation

1 about the value of information, and where he  
2 showed, based on some of our past work, about the  
3 value of understanding heterogeneity in subgroups  
4 could be quite substantial.

5           But often the problem of calculating the  
6 value is that we often do not have prior  
7 information on subgroups and heterogeneity. And I  
8 was wondering if the panel could comment on the  
9 possibility of funding maybe a series of small  
10 studies that would be primarily targeted towards  
11 generating hypotheses so that you would not only  
12 use that to prioritize bigger, future research, but  
13 also help in designing bigger studies, impactful  
14 studies?

15           DR. LAUER: Well, I'll just give -- this  
16 is my opinion, this is not the opinion of PCORI.  
17 It might be. But, you know, I think, Joe's only  
18 got a limited amount of time to work and he's got  
19 to show something, that's what he just told us, and  
20 the way you come up with definitive results that  
21 people are going to actually believe and may  
22 actually impact practice, is by doing large-scale

1 studies and huge numbers of people.

2 And it's possible to do large-scale  
3 studies and use numbers of people at remarkably low  
4 cost. It's being done, it's been done, it's not  
5 the typical model, but it's perfectly possible to  
6 do this, and that can have an impact very fast.

7 One of my favorite ones to talk about is  
8 the GSSI trial, which we talked about briefly this  
9 morning, which was a trial of 12,0000, it was done  
10 for a total cost of about half a million dollars or  
11 less, and that trial established, within 17 months,  
12 the trial took 17 months to do, and that trial  
13 established that thrombolytic therapy worked in  
14 acute myocardial infarction and within a very short  
15 period of time there was a dramatic uptake in the  
16 use of that therapy.

17 And then there was also work that was  
18 being done based on the results of that, looked at  
19 various subgroups to see whether or not certain  
20 groups of people did better than others.

21 If you want to -- you know, if he's going  
22 to have an impact and be able to show he's going to

1 have an impact, I'm not sure generating hypotheses  
2 is the right way for him to go. It might make more  
3 sense for him to take that -- there are lots of  
4 hypotheses that are out there, you know, it might  
5 make more sense to take the hypotheses that are out  
6 there and do some studies that are likely to have  
7 an impact answering those.

8           That's my opinion.

9           MR. BASU: But I would like to follow up  
10 on that because that might have worked in one  
11 instance, but in the context of CER, it's very  
12 difficult to see that you can do very large  
13 studies, RCD studies, because you have to think  
14 that these are treatments that are out there  
15 already funded and covered by insurance.

16           So, you have to think that why the  
17 patients would want to enroll in a randomized  
18 setting when they can access the same treatment  
19 outside our city free of charge. So, this is not  
20 some experimental therapy or new treatment that you  
21 are trying to randomize, these are treatment that  
22 are already used in practice.

1 DR. LAUER: Well, it's because they want  
2 to know the answer. So, there's, for example, a  
3 trial going on right now in Marfan syndrome and  
4 they're comparing losartan and atenolol, so these  
5 are treatments that are available. And the Marfan  
6 Foundation -- this is, again, where the engagement  
7 of the patients is critical -- so, the Marfan  
8 Foundation has come out and told their -- and  
9 communicated amongst the members, said, don't be  
10 taking Losartan unless you're in this trial,  
11 because we don't know what the answer is, and the  
12 best way to find out what the answer is, is to do a  
13 large-scale trial.

14 So, they want to know the answer and  
15 that's the reason why -- and this trial is done.  
16 It's now in the follow up phase, but they were able  
17 to enroll hundreds of patients with a relatively  
18 short period of time for a relatively uncommon  
19 disease, and the reason why was because they wanted  
20 to know the answer.

21 DR. WALLACE: I think you also mentioned  
22 the critical role of the Marfan Foundation --



1 DR. LAUER: Yeah, absolutely.

2 DR. WALLACE: -- that these third parties  
3 are really a critical piece.

4 MR. RAMSEY: I want to rephrase and maybe  
5 emphasize Anirban's comment in a slightly different  
6 way. Scott Ramsey from the Fred Hutchinson Cancer  
7 Center.

8 You know, in medicine, in our world of  
9 research, we often gravitate towards questions  
10 where there's clinical equipoise, where, you know,  
11 different stakeholders have different opinions, and  
12 there's a real question, but we often don't ask the  
13 question about patient equipoise, and whether  
14 patients are willing to go one way or another, and  
15 I think about this a lot in cancer because we've  
16 had many, many studies where, you know, I would  
17 think patients would change their ways. I mean,  
18 PSA, screening for prostate cancer, is a great  
19 example, and we just don't see that happening.

20 Now, one argument we could make is that  
21 patients just don't have the right information,  
22 we're not giving it to them in a way that they can

1 make a decision. The other is, is that the  
2 patients aren't going to change their ways and  
3 doing more research isn't going to change that  
4 patient's opinion.

5           And I just wanted to see what your  
6 thoughts were on this issue of patient equipoise  
7 and whether that's a useful criteria for thinking  
8 about prioritization.

9           DR. SELBY: I mean, I would say if we've  
10 got patients on the prioritization panels, that  
11 indeed, our aim would be to determine whether in  
12 fact there was patient equipoise or whether, you  
13 know, the patient view was that this is a settled  
14 question or not an interesting question.

15           MR. RAMSEY: But you have a real sampling  
16 problem. It's much easier to get that information  
17 from physicians and the health industry because  
18 it's all published. Patients self-select to be on  
19 the panels and we're grateful for that, but they  
20 may not represent the mass of opinion out there.

21           DR. SELBY: So, what you're suggesting has  
22 been suggested before that -- at some point before

1 you decide to go down a particular funding path,  
2 you actually survey patients in a much more  
3 representative way --

4 MR. RAMSEY: Is that feasible?

5 DR. SELBY: -- to see if that question  
6 resonates. I mean, after all, those are the  
7 questions we're after. So, I take your point.

8 DR. WALLACE: Does that imply other study  
9 designs too? I mean, so, I think you could argue,  
10 for instance, that patients like me sort of beings  
11 with patient equipoise and then seeks to, you know  
12 -- so, what are the implications of a focus on  
13 patient equipoise for the types of studies we'd be  
14 after?

15 DR. LAUER: One way of thinking about this  
16 is that a key issue for prioritization for us is  
17 feasibility, is, can we actually get this study  
18 done? And in this particular case, because the  
19 time window is fairly short, that is really  
20 important.

21 So, this might be a good way for you to  
22 assess whether or not your study is likely to be

1 feasible.

2 DR. HICKAM: I think it's also important  
3 to loop back to patient-centered outcomes. I mean,  
4 if we can understand which outcomes are really  
5 meaningful to patients, then I think it helps us to  
6 predict that the information will be useful.

7 DR. WALLACE: David.

8 DR. MELTZER: I'd like to go back to  
9 Anirban's question about hypothesis generation and  
10 just raise the possibility that there may be some  
11 opportunities to very quickly generate hypotheses  
12 that could be useful. So, for example,  
13 observational studies where you already have a  
14 cohort and you're very quickly generating  
15 hypotheses, that could be useful.

16 Another example is a very small pilot  
17 study of something that, for example, PCORI's  
18 thinking of studying but is unsure whether there's  
19 patient equipoise.

20 Despite our efforts, it's still really  
21 hard to fund those things. From the time an RFA  
22 comes out to the time that it gets reviewed to the

1 time it gets funding to the time you do it,  
2 despite, you know, NIH efforts to improve it, it's  
3 still really tough. And I wonder whether PCORI --  
4 you know, I fully respect the pressure PCORI is  
5 under to get results, but I think that it might be  
6 useful in that context to think about whether there  
7 might be some activities of the type that Anirban  
8 mentioned that PCORI could put out an RFA for that  
9 would require results fast.

10 Our responsibility to the grantee is to  
11 review it and give them money within three months.  
12 Their responsibility to us is to give us the result  
13 within six or nine. And I don't know if that's  
14 possible, but if we could do it, it would be  
15 different, certainly, than anything we have now.

16 DR. WALLACE: Arnie.

17 DR. EPSTEIN: I'll speak not for the Board  
18 but of the Board, and for Gail Hunt, as well, who,  
19 as we were sitting here this morning listening to  
20 Gail Wilensky talk, it struck both of us that she  
21 was our advocate with one foot on the Hill and one  
22 foot in the research world telling us very clearly

1 that we had really put our minds to getting results  
2 first, second, and third, or that we'd miss an  
3 important opportunity, not only for patients across  
4 the country, but for all of us who care about that.

5 DR. WALLACE: Let me bring us back to  
6 Rachael's comment earlier too to remember about our  
7 core reason for being here today is to think about  
8 what we're learning about the prioritization  
9 process. So, we've talked a little bit about here  
10 what would we charter after we prioritize, but we  
11 want to come back a little bit too.

12 And there is a rich experience in the room  
13 either in past experiences with prioritization or  
14 with the current alpha test. And so, let me just  
15 see if there were other feedback or questions or  
16 comments about that process.

17 MS. WILSON: I think Alison Kalloo has a  
18 question and she was on the -- or a comment. She  
19 was on the pilot group panel, and this is Katie  
20 Wilson with PCORI. Later I'd like to represent a  
21 comment from Dr. Mark Flury that came through from  
22 the American Association for Cancer Research.

1 DR. WALLACE: Okay, why don't you go  
2 ahead, Katie, and then we'll come back over here.  
3 So, go ahead.

4 MS. WILSON: So, a very detailed but  
5 thoughtful question has come through, I believe it  
6 should be directed to Rachael Fleurence, from, as I  
7 mentioned, Dr. Mark Flury at the American  
8 Association for Cancer Research.

9 So, he'd like to hear more about the  
10 interplay of various prioritization processes at  
11 PCORI. So, he sees that there are at least three  
12 places where prioritization occurs: first, picking  
13 topics for targeted funding announcements, second,  
14 evaluating/prioritizing by review panels of a broad  
15 spectrum of submissions, and then, third, by the  
16 Board when rebalancing occurs.

17 So, he applauds the rigorous focus on the  
18 first type, but acknowledges that prioritization  
19 happens in each of these processes. So, with the  
20 targeted funding only being a portion of PCORI's  
21 overall funding, could you comment on the formal  
22 processes in play and the other prioritization, and

1 more importantly, the interplay between them.

2           An example: will topics prioritized for  
3 targeted funding be de-prioritized if they show up  
4 in open announcements because they are addressed  
5 elsewhere in targeted announcements?

6           MS. FLEURENCE: Thank you, Katie. We'll  
7 certainly not be funding the same question twice,  
8 so for sure there will be some sort of examination  
9 of our portfolio in that respect.

10           I think Joe explained quite well this  
11 morning that right now we have two processes. We  
12 have the investigator-led process, which is the  
13 more traditional process that we're used to from  
14 NIH whereby we reach out to investigators in the  
15 field and we let their best ideas come up to PCORI.  
16 Then this goes through a rigorous peer-review  
17 process, and in that respect, goes through some  
18 sort of prioritization as it's peer reviewed and  
19 then as it goes to the Board for final selection of  
20 studies to fund.

21           What we're talking about mainly today is  
22 the complimentary process whereby we go out to the



1 patients and stakeholders and ask them for their  
2 best ideas and so that these ideas trickle up to  
3 PCORI.

4           This process takes a bit longer because  
5 there's a lot of noise in the questions that we're  
6 receiving. There's also a lot of questions already  
7 out there, so it takes some effort to do this  
8 intentionally and to do this well.

9           In terms of the questions that PCORI has  
10 settled on so that the three that were mentioned  
11 this morning, which include uterine fibroids, fall  
12 prevention in the elderly, and, I think, the asthma  
13 question, these were PCORI's effort to -- we were  
14 told this morning to work fast and that was our way  
15 of looking at what we already knew in terms of  
16 questions and really working quickly to be able to  
17 get these funding announcements out to the field,  
18 so that process was a sort of fast -- a rapid  
19 process so that we could be responsive to questions  
20 that we know are out there.

21           So, there's a lot going on at PCORI at  
22 once. We are trying to be effective, and I think I

1 can see why to the outside world it may seem like  
2 we're doing a lot of different things, but we --  
3 our prioritization is based on criteria that are  
4 similar and consistent and our mission remains the  
5 same, to fund research that's going to improve  
6 patient outcomes.

7 DR. WALLACE: Yes, Arnie.

8 DR. EPSTEIN: Yeah, I'd also cascade one  
9 level down in the prioritization process. You've  
10 really spoken to the first steps, which is, what  
11 are the targeted areas, but within those areas,  
12 we're going to draw priorities for individual  
13 proposals and in addition to the traditional  
14 criteria of excellence and transparency, I think  
15 we're trying to push the process in two ways, and  
16 this is certainly under the strong leadership of  
17 Joe and Anne.

18 One way to do that is to get patients  
19 centrally involved, and stakeholders, in the  
20 evaluation process, and the other is to shift even  
21 more -- not that there's a trade off, but sometimes  
22 there is, between internal validity and importance.

1 I think there's been a real effort to try and say,  
2 we really want to go where things are important,  
3 you know, so long as the methodologic standards  
4 meet a high level, let's choose the most important  
5 projects, and we're really moving in that  
6 direction.

7 DR. SELBY: I'll just add -- let me  
8 compliment that questioner. I mean, it sounded  
9 like they listened very carefully and understand  
10 PCORI at a pretty deep level.

11 In terms of the third type of  
12 prioritization they mentioned, which they called  
13 balancing, which is something the Board would do,  
14 we haven't done much of that yet. I think it's a  
15 very interesting question if, for example, we had a  
16 targeted funding announcement and we had funded  
17 four or five projects in a particular area and then  
18 something came through the investigator-initiated  
19 route, scored very highly. I think the texter or  
20 the caller is right that the Board, over time, is  
21 going to get more and more familiar with our  
22 priorities and they will have to take that into

1 account. But we haven't faced it yet.

2 DR. WALLACE: Great. So, let's see, I  
3 think we have a question back here, or a comment.

4 MS. KALLOO: Hi. Allison Kalloo, Clinical  
5 Ambassador. Thanks. This is a wonderful  
6 conversation.

7 Two things strike me -- well, first of  
8 all, we stand at the threshold of selecting life-  
9 altering research. Missing though, in my  
10 estimation, is the prioritization criterion of  
11 communication itself. Rather than putting the  
12 burden on the review or receiving end, clarity and  
13 transparency should rest on the shoulders of PCORI  
14 grant applicants.

15 In addition to it being a PCORI research  
16 area of interest, I think communication and  
17 dissemination should be made part of the selection  
18 toolkit across all topics, a filter by which the  
19 merits of research is prioritized, so  
20 systematically mandate and score clarity and  
21 simplicity.

22 This would speak volumes, I think, to our

1 ultimate ability to communicate patient-  
2 centeredness and would also underscore the PCORI  
3 mandate and slogan. I think it would also  
4 ultimately show us where the rubber would meet the  
5 road.

6           Research done differently is our slogan.  
7 Let's prove that. Research that cannot be  
8 discernable or simplified in this way should not be  
9 funded, in my estimation. The final assessment of  
10 this clarity, by the way, has to be made by  
11 patients themselves.

12           Secondly, and toward that end, I'm going  
13 to go out on a limb and submit that the medical  
14 community uses a different skill set and different  
15 language than those I fondly refer to as "real  
16 people." We communicate differently. This  
17 perpetuates the disconnect and a persistent  
18 inability to be patient-centered.

19           So, I'd like to see PCORI set a new  
20 standard, set a new bar, a new example of  
21 collaboration such that researchers partner with  
22 communication consultants, experts, creatives,

1 whatever you want to call them, or at least non-  
2 scientists, to mediate communication with end  
3 users, not only about outcomes, but about process,  
4 prioritization, and intent. So, prioritizing the  
5 art of communication is my plea to you.

6 DR. WALLACE: Joe.

7 DR. SELBY: That's -- thank you. That's  
8 really intriguing on several levels. The notion of  
9 telling our review panel to -- telling our  
10 applicants that they should write in as clear and  
11 transparent and simple language as they can will  
12 still getting their points across and telling our  
13 reviewers to score on that, is an interesting  
14 notion.

15 I'll tell you a couple of other notions  
16 that have come up. One is, we had this large  
17 patient stakeholder meeting here in late October  
18 and patients stood up and said, you know, patients  
19 should write a portion of the application, those  
20 patients that are going to be on the research team  
21 ought to be writing a portion of the application,  
22 and I think that's an intriguing notion.

1           The third thing is, there is this -- I'll  
2 stop with this third one -- there's one caveat that  
3 is we are just as dependent as we are on patient-  
4 centeredness, we're also ultimately dependent on  
5 the quality of the research methods. So, there is  
6 some tension, probably, between making things  
7 simple and readable and really communicating to the  
8 reviewers exactly what they're going to do with the  
9 methods so that they can evaluate whether the  
10 research has rigor.

11           So, I just put that out there as probably  
12 a bit of a tension sometimes in some parts.

13           MS. KALLOO: I just wanted clarification,  
14 I wasn't suggesting [off microphone].

15           DR. SELBY: Yeah. It's just that  
16 sometimes there might be a little push and pull.

17           DR. WALLACE: Great. I think back here  
18 with the microphone.

19           MS. MUKAMEL: Dana Mukamel from UCI. I  
20 participated in the pilot process and, first of  
21 all, I want to say that the criteria that we used,  
22 I think, are right on the mark. They made a lot of

1 sense and I think really captured a lot of the  
2 important concepts that should be captured and I  
3 really applaud PCORI for putting together a set of  
4 very thoughtful criteria.

5           But I think the real challenge is to  
6 operationalize them, as we heard throughout the  
7 day.

8           Two of the criteria that I had the most  
9 problem with, I think, tied to what Dr. Epstein  
10 talked about beforehand and that's finding those  
11 areas of those topics where the big potential for  
12 improvement is, and those are the criteria that  
13 deal with the most potential for benefits and the  
14 most potential for reducing uncertainty.

15           So, I spent a lot of time trying to think  
16 about it, and in particular with respect to the  
17 information that we were given with the ten  
18 specific topics, and what I found was happening was  
19 that I either -- and this may have more to do with  
20 how I think about things and perhaps other people  
21 didn't have the same sense, but I felt that I  
22 either had a lot of information and ability to



1 answer that question and in those instances, I  
2 asked myself, well, if there is so much  
3 information, what is there left to research. Or  
4 else there wasn't enough information and then I  
5 said, well, I can't answer the question.

6           So, I really was sort of in a conundrum,  
7 and where I ended up was feeling, I'm not a  
8 clinician, I'm a methodologist and a health  
9 economist, and my sense was that the people who  
10 are, perhaps, in a position to answer that question  
11 would be clinicians and perhaps specialists in that  
12 particular area who might have a gestalt and  
13 therefore would be able to, just from the general  
14 knowledge of there, be able to answer that  
15 question. And that got me to thinking that perhaps  
16 there are some criterion -- those two ones are very  
17 important in my opinion.

18           So, perhaps the way to address it is that  
19 some criteria should be addressed by specialists in  
20 the area and some criteria might be better  
21 addressed by other types of stakeholders.

22           DR. LAUER: So, you're saying that there's

1 a need to bring in specialists who would be able to  
2 provide a sense as to how great the degree of  
3 uncertainty is? Is that what you're saying?

4 MS. MUKAMEL: Right. That research might  
5 actually address the question -- research might  
6 reduce the uncertainty.

7 DR. EPSTEIN: It's actually a friendly  
8 caveat. It's not only the level of uncertainty,  
9 it's the extent to which research is capable of  
10 reducing the uncertainty.

11 MS. MUKAMEL: Right.

12 DR. EPSTEIN: Which is slightly different.

13 MS. MUKAMEL: Right.

14 DR. EPSTEIN: I think what you just said  
15 is 100 percent right on target. It's exactly  
16 right. There has to be another layer of clinicians  
17 who can say, in so many words, what's changed.  
18 We've known about this being an important area for  
19 20 years. What makes us think now that an infusion  
20 of resources from PCORI could make a difference?  
21 And getting that information and choosing wisely is  
22 one of the many tasks we have. There are others,

1 it's got to be patient-centered and other criteria,  
2 but that's clearly an important ask.

3 DR. WALLACE: Great. Thank you. Let's  
4 see, Bobby?

5 DR. DUBOIS: Bobby Dubois, National  
6 Pharmaceutical Council. I'm a very practical and  
7 sometimes blunt guy, so, Michael, you raised, and  
8 multiple people have said, oh, well, PCORI's got to  
9 demonstrate improvements quickly. How about just  
10 taking a certain percentage of the money and forget  
11 the prioritization process? Do an RFP for we need  
12 quick results that are demonstrable, back to the  
13 GAO, and we want RFPs that address that. Why are  
14 we talking around the issue instead of directly  
15 asking -- and I suspect every researcher has some  
16 creative ideas about what they think they could do  
17 quickly to demonstrate change.

18 DR. EPSTEIN: There's only five minutes  
19 left and you bring it up now? I feel like you just  
20 gave the answer.

21 DR. SELBY: Saved the day.

22 DR. EPSTEIN: I think it's a very

1 interesting idea, Bobby, really interesting. We'll  
2 see that it has legs.

3 DR. WALLACE: Well, there's nothing that  
4 would preclude that surfacing through the other  
5 pathways too, right?

6 DR. EPSTEIN: Yeah, yeah, no, but it's an  
7 interesting idea if what we're all about -- and  
8 we're trying to say is an important mission is to  
9 get something out there, why not get the help of  
10 300 million people around the country?

11 DR. WALLACE: Let's see, I think over  
12 here.

13 DR. WEISMAN: Harlan Weisman. The last  
14 set of questions or discussion about experts  
15 reminded me of Dan Cherkin's answer to me in a very  
16 eloquent way about why PCORI is different and Liz  
17 said that she considers herself a social scientist  
18 over some of these kinds of issues, but some of the  
19 things that are important to patients beyond the  
20 diseases or what they think is important is their  
21 personal sense of well-being. Some of that is  
22 their physical health, some of that is their mental

1 and emotional health, and some of that is their  
2 spiritual health, not necessarily in a religious  
3 sense, but in a sense of meaning, purpose, of value  
4 of life.

5           Do you think, Joe, that in our study  
6 sections or in -- even in the prioritization of  
7 what we're doing, that we have adequate  
8 representation of social scientists and others who  
9 know far more than physicians or others -- you  
10 know, and again, Kirk talked about the fact that we  
11 need other than physicians and maybe more classic  
12 clinicians, you know, like occupational therapists,  
13 but I worry that when we say the study section and  
14 we talk about the experts, we're talking about  
15 scientific medical experts, but not necessarily  
16 people who know how to attend to these other realms  
17 of well being.

18           DR. SELBY: Well, both Kirk's comment  
19 earlier and yours have made me think about that --  
20 that the scientific portion of the study sections  
21 is made up of people who responded to our call for  
22 scientific reviewers. About two-thirds of them

1 have done review before, one-third of them had done  
2 reviews at, for example, NIH or AHRQ, one-third  
3 hadn't.

4           There were a lot of social scientists on  
5 that list, I can tell you that as well as  
6 clinicians, but, you know, whether they were -- I  
7 don't think there were very many physical  
8 therapists, so Kirk's point was well taken and I  
9 want to go back and look at that. But I think your  
10 point also is, do we have people -- and carefully  
11 placed on each study section -- to think about,  
12 particularly about the patient's perspective here.

13           DR. LAUER: Paul, I have an answer to  
14 Bobby's question. John Ioannidis, who's a member  
15 of our Methodology Committee, wrote this terrific  
16 paper a number of years ago called *Why Most*  
17 *Published Findings are False*, and he had a table in  
18 there about, you know, what kinds of studies are  
19 most likely to be true, because ultimately for  
20 something to have an impact it has to be true.

21           And the studies that are true are large,  
22 they're randomized, there's pre-study equipoise,

1 and there's minimal bias, and those are the kinds  
2 of studies -- and we've actually hit upon all of  
3 these in this discussion, that there's equipoise  
4 ahead of time, and they have scientific rigor.  
5 And, you know, maybe if we take another look at  
6 that, and think about it that way, that it's a very  
7 nice, elegant way of thinking about what is likely  
8 to produce research which is going to be true, and  
9 therefore believable, and therefore likely to have  
10 -- more likely to have real impact?

11 DR. WALLACE: Let's see, we have a  
12 question right here.

13 MS. MORGAN: So, hi. I'm Linda Morgan.  
14 I'm a patient representative. I have Parkinson's  
15 disease and have done a lot of clinical trials --

16 DR. EPSTEIN: Can you talk in --

17 MS. MORGAN: Am I talking? Yes, yes.

18 [Laughter.]

19 MS. MORGAN: Sorry, that's one of the side  
20 effects of Parkinson's. So, I'm a patient  
21 advocate, have Parkinson's disease, and have done a  
22 lot of clinical trials, and so I've had my hand

1 raised a little bit so I have different points.  
2 But, first of all, on the quick -- go out there and  
3 ask for the quick research, quick turnaround. In  
4 addition, we want to go to the patient advocacy  
5 groups and just ask for the top three in each  
6 group, you know, Parkinson's what are the top three  
7 questions, cancer, what are the top three  
8 questions, et cetera.

9           But what I really wanted to say is to your  
10 point, Michael. There are a lot of patients out  
11 there that are exactly what you described, that  
12 want to be involved and that go to -- you know, if  
13 they had the opportunity, would be involved, except  
14 this is as somebody else mentioned, this is a very  
15 interesting group of people. You know, I'm amazed  
16 in that everybody's patient-centered, obviously,  
17 right, that's what brought us here, but that's not  
18 how it is across the country. You are a unique  
19 group, is what I'm trying to say.

20           So, that when I go with my interest in  
21 being involved as a patient and making a difference  
22 in research and research questions, I go to my



1 people that I've done clinical research with and  
2 say, I want to be involved as a patient. They're  
3 saying, well, what do you want to do? Do you want  
4 to be in this trial? I said, no, I want to help  
5 you come up with the questions. I want to  
6 disseminate the knowledge, I want to help with the  
7 analysis just from my small standpoint, and they  
8 don't have a clue what I'm talking about.

9           So, I would ask you all to go out into  
10 your groups, go forth and multiply, go forth and  
11 tell your individuals that you work with that --  
12 how important patient-centered care is and help  
13 that grow in the country.

14           DR. SELBY: If I could just say briefly,  
15 that one of the things we have going for us here is  
16 the money that we have to give out and the fact  
17 that the kind of researchers that do this research  
18 don't have a whole lot of other sources, other  
19 sources of funding are flat or shrinking a bit, so  
20 there's a lot of -- we have encountered an amazing  
21 amount of interest and curiosity and even some  
22 concern in the research community about the extent

1 to which we are pushing researchers into  
2 partnerships with patients, but they're learning, I  
3 mean, they're very curious about what we mean.

4           Somebody asked us a couple days ago, how  
5 many patients do we need on the team to make it a  
6 good application? So, the leverage of funding is  
7 beginning to have the effect you hope to see.

8           DR. WALLACE: Yes, over here.

9           MS. HUNT: Hi, Deborah Hunt, nursing  
10 professor from the College of New Rochelle. First  
11 of all, I'm just so grateful to be involved in this  
12 because it's been a wonderful experience, but as  
13 I've been listening to everyone, and it's all been  
14 really helpful, one of the things I thought about  
15 is in the hospital we have inter-professional  
16 teams, and someone talked a lot about occupational  
17 therapy, and really, we need all the stakeholders  
18 from the clinicians -- so, the physical therapists,  
19 when we have -- the hospital I'm in now has daily  
20 rounds to talk about that -- every single patient,  
21 and it's the pharmacists, the physician, the nurse,  
22 the nurse manager, the occupational therapist, the

1 physical therapist, the nutritionist, so that whole  
2 team.

3           And of course, I don't know all your inner  
4 workings yet, but I think it's important because we  
5 look at patients holistically to make sure that all  
6 of those other professionals in those disciplines  
7 are also involved in this process, because they  
8 really do look at all -- that holistic patient.  
9 So, thank you.

10           DR. WALLACE: I think we have the yellow  
11 light, which is a sign that we're approaching the  
12 break, that's good news, and I wanted to first of  
13 all thank our panel, and I hope you'll join me.

14           [Applause.]

15           DR. WALLACE: And we will have a 15-minute  
16 break. Maybe just as a transition comment, what  
17 strikes me is that we're dealing with a really  
18 complex issue and complex issues have to be solved  
19 along two different dimensions. You have to create  
20 increasing certainty, but you also have to create  
21 increasing agreement.

22           And one of the consistent feedback that I

1 hear is that the number of stakeholders and the  
2 involvement of stakeholders has expanded  
3 significantly.

4           We've talked about teams at every level  
5 from the research team, and we thought about how  
6 challenging it is to involve the patient, but it's  
7 also challenging to involve people that can  
8 communicate. We've thought about the evaluation  
9 team and the importance there and we're  
10 increasingly, I think, going to think about the  
11 accountability team and how we see down the road  
12 what the actual impact is of these things.

13           So, I think that there is a creative  
14 tension, but I think, again, the panel, and really  
15 the whole day, has modeled well the pursuit of  
16 increasing recognition of the team members and the  
17 critical players.

18           So, we'll take a 15-minute break and when  
19 we come back Joe and Rachael will share with us the  
20 path forward. So, thank you.

21           [Recess.]

22           MS. FLEURENCE: Hi, everyone. We're just

1 going to wrap up today with some thoughts and  
2 learnings from what we heard from all of you today,  
3 both from the expert methodologists and from our  
4 panel and from other folks in the room.

5           So, you know, we'll be fairly brief. I  
6 think we heard themes and feedback in two big  
7 areas, one is in the science of prioritization, and  
8 we heard these excellent presentations this morning  
9 on the actual methods for doing research  
10 prioritization. So, from a practical point of  
11 view, part of our task at PCORI is going to be to  
12 figure out how to weave these techniques into our  
13 process keeping the rigor of the science, but at  
14 the same time making these both accessible to folks  
15 using them, and also to make these -- to be  
16 efficient in the process, because it seems to me  
17 that some of these methods will take up quite a bit  
18 of time that we don't have.

19           So, that was one big area that we heard  
20 about, the science of prioritization, and then the  
21 other big area that we got feedback from was from  
22 the folks, the patients, the stakeholders, who

1 participated in our process and all the really  
2 useful information we got on what does it mean to  
3 bring a diverse group together to work on a  
4 prioritization process, and is -- you know, I think  
5 for us is what's it going to take for PCORI to be  
6 successful to be able to get useful research funded  
7 quickly, to be able to get results quickly, and to  
8 be able to show where this research is improving  
9 patient health outcomes.

10           And so, I'll turn it over to Joe for some  
11 more precise points that he's taken throughout the  
12 day of ideas and feedback that we've received.

13           DR. SELBY: Okay. Thank you, Rachael.

14           Well, I'm going to start with a Tweet that  
15 was up here just as I was walking up here I saw it  
16 and now it's gone, and it said, VOI sounds like a  
17 very promising approach, now you just have to make  
18 it understandable to mere mortals.

19           And, you know, that was a little bit the  
20 way I was feeling still, even though I've heard it  
21 several times before, and I'm convinced that it is  
22 rich and that it's got the right ingredients. I

1 think a lot of people have confirmed that the  
2 ingredients that go into VOI, this notion of the  
3 amount of uncertainty that there is, the current  
4 practice and how much that might change and what  
5 that would do in terms of changing outcomes, the  
6 durability of the effect, for instance, those are  
7 critical measures and as the afternoon wore on and  
8 we heard the reports back from the pilot projects,  
9 my optimism grew that we are, in fact, going to be  
10 able to take those key concepts and put them into  
11 measures and topping briefs, if you will, that  
12 preserve the value of those ideas, but in a  
13 clearer, more understandable package.

14           So, I'm optimistic.

15           I'm going to just go through a number of  
16 comments that I heard throughout the day that I  
17 think are going to be very helpful for us as we go  
18 back to the office and evolve this to the next  
19 level, and I predict that PCORI's prioritization  
20 process is going to continue to evolve. As long as  
21 we live, it will never be fixed or permanent, but  
22 I'll also predict -- this is really going out on a

1 thin limb, that it will one of these days be known  
2 as the most ambitious and the most successful  
3 prioritization process on the planet because it  
4 really does go through the very hard work of  
5 considering topics across such a broad range.

6           So, we're going to stay at it with your  
7 patience and your ongoing support.

8           I really liked a comment that I heard from  
9 Andreas Laupacis this morning. He asked David and  
10 Claire when value of information analysis is really  
11 needed, and I think the suggestion was, sometimes  
12 you don't need something so sophisticated, but  
13 there may be other points, like when you're  
14 contemplating spending \$10 million when it's worth  
15 taking more time and doing the careful analysis.

16           David also, and Claire, and Karl from his  
17 text message, suggested setting aside some money  
18 and getting these topics available a little bit  
19 ahead of time so you have time to do that. I think  
20 all that's going to be very helpful to PCORI.

21           The notions that several people -- I know  
22 Dan raised them, but others too, about -- and



1 Anirban raised them, I believe, about patient-  
2 centeredness and is it applicable to research ideas  
3 or is it applicable more to applications, to actual  
4 proposals. I sort of -- my thinking changed during  
5 the day and at the end I think the aspects of  
6 patient-centeredness which are available at the  
7 research topic idea, and one of the best measures  
8 there is, are patients asking for this? That  
9 notion of survey the patients and see how this  
10 resonates with them. Are there patient advocacy  
11 organizations that have identified this as a high  
12 priority themselves?

13           So, that aspect of patient-centeredness  
14 counts at the research topic level, but did they  
15 get the question exactly right and did they get the  
16 right outcomes? That's more a function, I think,  
17 of the individual study.

18           I also came away thinking, are we going to  
19 have to expand the responsibilities of these panels  
20 a little bit to build in some thinking about what  
21 study designs would answer this question. It  
22 certainly has to do with the costs of the study

1 and, as you saw, costs actually go into a real  
2 formal VOI, so the cost of the study, so, I think  
3 we may actually have to prevail on these panels to  
4 think a little bit about study design. Another  
5 interesting notion is, sometimes it takes more than  
6 one study to really change practice, so we may have  
7 to discuss, is this the kind of thing that should  
8 have two, three, four studies, or maybe a little  
9 bouquet of a randomized trial and a big  
10 observational study? We may put those questions to  
11 the panel.

12 I agree with Ronnie Goff who said that --  
13 and so I'm backtracking on something I said up from  
14 the slides this morning, which is that if we see  
15 some kind of incentive that would make it hard to  
16 get this finding implemented, even if it came out  
17 the way we thought, that we might move the  
18 prioritization down. I completely back away from  
19 that. We'll just break down the barrier when it  
20 comes time, with Ronnie's help.

21 The idea of setting aside a pot of money  
22 for rare diseases makes a lot of sense. The idea

1 of setting aside another pot of money for quick  
2 hits -- Bobby's idea from a few minutes ago, also  
3 deserves careful thought, so thank you for both of  
4 those.

5           Also, Ronnie had a comment about the  
6 prioritization process really needs to factor in,  
7 is there any research like this going on elsewhere,  
8 and I'll say that that's actually kind of part of  
9 the gap confirmation process, so, we do intend to  
10 factor that in. If there's another study underway  
11 or about to get funded by NIH or anybody else, we'd  
12 want the panel to know that.

13           I'm also going to just say here for the  
14 first time today that PCORI is going to be very  
15 interested in co-funding, so if there's  
16 opportunities to co-fund projects, that enables us  
17 to spread our resources more broadly, maybe  
18 influence the way other funders do their research  
19 to agree that they make it more patient-centered,  
20 like the idea of that, and we'll think hard on  
21 this, that panelists -- ideal panelists often bring  
22 multiple perspectives, perhaps clinician-patient or

1 clinician and caregiver, although we also heard  
2 that you can't let this slip into a situation where  
3 you don't have people who are primarily here  
4 representing the patient perspectives. So, both of  
5 those were important.

6           Somebody asked, is PCORI ever going to be  
7 a generator of ideas instead of just a recipient of  
8 ideas, and I think unless you're Einstein, you  
9 probably don't really generate all that many ideas,  
10 you probably -- they probably gradually come into  
11 your mind as a process of interactions, but I think  
12 that sometimes the ideas will appear in our minds  
13 first because of interactions we've had, and those  
14 will make it -- I guaranty you, we will get our  
15 ideas onto the list that gets prioritized.

16           So, that's that.

17           The notion of patient equipoise, I think,  
18 is really a nice new idea. Perhaps some idea of  
19 surveying real patients, a broad, representative  
20 sample of real patients, occurred to us before, but  
21 you reinforced it today, and it would be a really  
22 useful piece of information if not for the

1 prioritization panel, for the Board before they  
2 decided to, yes, go with this high priority topic.

3           And then I can't leave this page without  
4 going back to the suggestions from Allison about  
5 scoring applications on the clarity of their  
6 communication. So, this will drive the research  
7 community even crazier than putting patients on the  
8 research teams, but that's -- I'll go back to  
9 Michael Lauer's suggestion that if you -- Tony  
10 Fauci's suggestion that if you don't piss somebody  
11 off each day, you're not doing your job.

12           And the last two comments -- Rachael, I'm  
13 just about done, I promise -- these are two  
14 comments that came via Twitter. One was just  
15 reminding PCORI that we need to attend to patient  
16 needs in the research prioritization process. I  
17 think this is the same idea that we've mentioned a  
18 couple times now that these are -- these research  
19 questions are supposed to address decisions that  
20 are faced by patients, not just comparisons of two  
21 treatments. That is not really a need that  
22 patients have.

1           And the last one was -- hasn't been  
2 discussed here today but we've discussed it in  
3 other settings so I'll mention it. The comment  
4 goes, democratic nature of funding, small  
5 observational studies with quick turnaround could  
6 point to larger studies by patient researchers, so  
7 I think they're saying, sometimes patient  
8 researchers -- we should bring patient researchers  
9 along with small grants.

10           And we've actually talked in that October  
11 meeting I mentioned about the idea of micro grants,  
12 about a program of small grants that are meant  
13 mainly to get patients and researchers together in  
14 various geographic -- in local areas to begin  
15 building research teams and to begin identifying  
16 the right questions for their research.

17           So, micro grants is something that we're  
18 actively considering.

19           And with that, Rachael, I'll stop and turn  
20 it back to you.

21           MS. FLEURENCE: So, I just wanted to close  
22 with thanking everyone and just saying, we're going

1 to be using the feedback that we've received today  
2 to finalize our version 1.1, I guess. We're a  
3 learning organization, so what comes out in January  
4 will not be our final iteration. We'll keep  
5 learning from what we're getting back from our  
6 prioritization panels, the way we've learned  
7 already from all of you over the past few months  
8 and then today about how to make this process work  
9 so that we can achieve our goals.

10 So, with that, I wanted to just thank  
11 everyone for coming.

12 DR. SELBY: And, Paul, did you have  
13 anything you wanted to say as we close? Okay,  
14 then, I think I'll just add my thanks, first and  
15 foremost, to all of you who went through this pilot  
16 process. That was brutal; actually, I think we all  
17 know in retrospect that we asked a lot of you, we  
18 knew it even going into it. Thank you.

19 Thank you to the Board members, the  
20 Methodology Committee members who participated in  
21 this today. Thank you to Rachael and Katie and  
22 Natalie for all the work you've done on this, and

1 to all the staff of PCORI who helped us with today.

2           And stay tuned. I guess one of the things  
3 you should watch for is announcements about the  
4 formation of the advisory panels. Some of you may  
5 actually want to apply. You can imagine it's going  
6 to be quite a diplomatic set of endeavor to  
7 populate these first four advisory panels. But  
8 we'll do it. And thank you.

9           [Applause.]

10           [Whereupon, at 4:05 P.M., the workshop  
11 was adjourned.]

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